

# 2023 ACFR

*Annual Comprehensive  
Financial Report*

County of Monroe,  
New York

**For the Year Ended  
December 31, 2023**



**Adam J. Bello**  
County Executive

**Robert Franklin**  
Chief Financial Officer

**Jennifer Cesario**  
Controller

[monroecounty.gov](http://monroecounty.gov)

# County of Monroe, New York Annual Comprehensive Financial Report For the Year Ended December 31, 2023

Prepared by  
Department of Finance  
Office of the Controller



**Robert Franklin**  
Chief Financial Officer

**Jennifer Cesario**  
Controller

**Christopher Kovacic**  
Deputy Controller

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# COUNTY OF MONROE, NEW YORK ANNUAL COMPREHENSIVE FINANCIAL REPORT YEAR ENDED DECEMBER 31, 2023

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# **INTRODUCTORY SECTION**

This section contains the following:

- LETTER OF TRANSMITTAL
- GFOA CERTIFICATE OF ACHIEVEMENT
- ORGANIZATIONAL CHART
- COUNTY EXECUTIVE'S OFFICE
- ELECTED COUNTY OFFICIALS
- LEGISLATIVE LEADERSHIP AND STAFF
- LEGISLATORS
- COUNTY DEPARTMENTS



# *Department of Finance*

Monroe County, New York

**Adam J. Bello**  
*County Executive*

**Robert Franklin**  
*Chief Financial Officer*

May 21, 2024

Taxpayers of Monroe County,  
Honorable County Executive,  
Members of the Monroe County Legislature, and  
Employees of Monroe County

We are pleased to submit the Annual Comprehensive Financial Report (ACFR) of the County of Monroe, State of New York (the County) for the year ended December 31, 2023, in accordance with the requirements of Article VI, Section C6-5C(2)(d)[1] of the County Charter. This report has been compiled and prepared by the Department of Finance, which assumes full responsibility for the completeness and accuracy of the financial data contained herein. We believe the information presented in this report fairly portrays the County's financial position and results of operations for 2023.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

Pursuant to Article VI, Section C2-6C(11) of the Monroe County Charter, the basic financial statements of the County are independently audited each year by an independent Certified Public Accounting firm. Bonadio & Co., LLP has completed the independent audit for the year ended December 31, 2023 using auditing standards generally accepted in the United States of America. The audited financial statements are included in the Financial Section of this report in its entirety and without edit.

On an annual basis we strive to achieve an unmodified opinion (commonly referred to as a clean opinion) for the audited financial statements, which is the highest level of assurance that can be given by an independent auditor. Our independent auditors have issued an unmodified opinion, stating that the basic financial statements, *"present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County as of December 31, 2023, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America."*

The County is also required to undergo an annual audit in conformance with the provisions of the Federal Single Audit Act (as amended) and the United States Office of Management and Budget's Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Information related to this audit (including the schedule of expenditures of federal awards; summary of findings and questioned costs; the Independent Auditor's Report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards*; and a report on compliance for each major program and on internal control over compliance required by the Uniform Guidance) is not provided in this report. This information is presented as a separate report.

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## **PROFILE OF MONROE COUNTY GOVERNMENT**

### **Location**

Monroe County is located in western New York State on the south shore of Lake Ontario, approximately 70 miles east of the Buffalo/Niagara Falls area. The County is the northernmost portion of the Genesee River valley and contains one city, 19 towns and 10 villages. The City of Rochester is the County seat and New York State's third largest industrial and commercial center next to New York City and Buffalo. The area is accessible via the Frederick Douglass Greater Rochester International Airport, CSX and Genesee & Wyoming, Inc. railroads, Amtrak, the New York State Thruway, the St. Lawrence Seaway, and the New York State Erie Canal System. Monroe County is within 400 miles of many major metropolitan areas such as New York City, Toronto, Boston, and Washington, D.C.

### **Government Structure and Reporting Entity**

The County Executive is the Chief Executive Officer and the administrative head of the County with authority to approve or veto any local law, legalizing act, or resolution adopted by the County Legislature. The County Executive is elected in a general county-wide election to serve a four-year term. The County is divided into twenty-nine legislative districts with an elected legislator representing each district in the County Legislature. County Legislators may serve for two four-year terms and one two-year term during a ten-year cycle. The County Legislature is the legislative, appropriating, and governing body of the County.

The County's reporting entity is based on criteria set forth by the Governmental Accounting Standards Board as discussed in Note 1 to the Basic Financial Statements. The County reports the following: governmental activities, business-type activities, discretely presented and blended component units, general fund, capital projects, aggregate non-major governmental funds, five major enterprise funds, internal service funds, and fiduciary funds. The County's component units include Monroe Community College, Monroe County Airport Authority, Monroe County Water Authority, County of Monroe Industrial Development Agency, and Monroe Tobacco Asset Securitization Corporation.

The County provides its residents with diverse services and programs, including human services, public safety, public and mental health, wastewater management, public works, economic development, and cultural, educational, and recreational programs. Public facilities are also available and include an expansive parks system (with historical Olmstead designed parks), county run golf courses (with a Robert Trent Jones designed course), an AZA-accredited zoo, the Frederick Douglass-Greater Rochester International Airport (ROC), Monroe Community Hospital, and Monroe Community College.

## **MAJOR INITIATIVES AND ACCOMPLISHMENTS**

### **Frederick Douglass-Greater Rochester International Airport (ROC)**

Total scheduled passenger boardings, or enplanements, for 2023 continued to climb from its pandemic related low in 2020, and rose significantly to 1,321,492 an increase of 14.2% over 2022. Enplanements for 2023 were also above the 2019 benchmark year by approximately 2.1% or 27,773 enplanements. As reservations and boardings



improved, the airlines serving Rochester added flights back into the Rochester market and expanded their flight schedule with inaugural flights to new destinations, including:

- Avelo Airlines began service in June to Raleigh/Durham, North Carolina with flights operating 4 times a week.
- Spirit Airlines added service from Rochester to Myrtle Beach in May 2023 with 3-4 weekly nonstop flights.
- Delta Airlines and JetBlue Airways, along with American Airlines, continued their non-stop service from ROC to Boston Logan International (BOS) throughout most of 2023.

### **American Rescue Plan**

The American Rescue Plan Act of 2021 (ARPA) was signed into law on March 11, 2021. Monroe County received an allocation of \$144 million for emergency relief and recovery from the COVID pandemic. After a robust effort in 2022 to collect public and community stakeholder input into how best to invest the \$144 million, the County's initial funding awards were approved for twenty-eight community organizations (in an aggregate of \$71.6M) and twelve internal county projects (in an aggregate of \$28.3M) for a January 1, 2023 implementation.

Subsequent to the initial funding awards, proposals from community agencies providing fire protection services and basic/advanced EMS services were solicited. Twenty-six proposals were received, with thirteen ultimately awarded funding in an aggregate amount of \$6.2M.

Through the end of 2023, the County had expended \$20.8M of its funding awards.

### **County Parks Revitalization**

After years of disinvestment, the Parks Department continues to revitalize and renovate worn facilities and create new and welcoming infrastructure for the community. The Parks system was initially infused with \$16.6M in cash funding during 2021 and 2022 for quick-to-complete capital projects, and an additional \$2.6M during 2023. During the year, the Parks Department was able to install eight new pickleball courts, install a new playground at Powder Mills Parks, improve County golf courses with continuous-paved cart paths, establish a new dog park in Webster Park, and revitalize tired lodges with new bathrooms, windows, and doors.

### **Climate Action and Sustainability**

Monroe County continues to advance its climate action and sustainability initiatives with electric vehicle charging station infrastructure, sustainable materials management, and energy efficiency improvements.

Efforts of focus during 2023 included the installation of Level 2 electric vehicle charging stations for public use at Innovative Field (the County's baseball stadium), Monroe Community Hospital, Monroe Community College Downtown Campus, Durand Eastman Park, Highland Park, and the Health & Social Services building. These additions bring the total number of public-use charging stations to fourteen, each with two charging ports.

In addition, energy-efficiency improvements were completed with the conversion of expressway and non-expressway lighting from incandescent to energy-efficient LED bulbs, and the upgrade of interior lighting to LED bulbs in County facilities.

## ECONOMIC PROFILE AND OUTLOOK

### Local Economy

A business-friendly infrastructure, a community centered on partnership and collaboration, nationally ranked colleges and universities, four-season weather, short commutes, and affordable housing are just a few of the many reasons people locate in Monroe County.

Monroe County is one of the least congested areas in the region with the City of Rochester offering a commute of 21.2 minutes, according to a 2022 American Community Survey 5-year estimates. Multi-modal transportation is also available in Monroe County at the ROC, which averages 120 flights per day to 19 different cities. Rail service is available through Amtrak and Rochester-Genesee Regional Transportation Authority (RGRTA) provides bus service.

A strong industrial history, emerging technology sector, and an emphasis on high quality services, including higher education, ensure a technically sophisticated and reliable workforce.

Seven exceptional colleges and universities provide quality educational opportunities for students from throughout the Greater Rochester area, New York State, the nation, and the world. Area universities continue to be a driving force in the area's economic success. With more than 26,000 employees, The University of Rochester Medical Center is the largest component of the University of Rochester, and is the largest private sector employer based in Upstate New York and the seventh largest employer in the state. The direct and spillover impact of the University's employee wages and spending, purchases, capital investments, and visitor and student spending, generate approximately 56,000 jobs across Upstate New York.

Along with the University of Rochester/Strong Medical Center, the County is home to Wegmans Food Markets, L3Harris Technologies, Rochester Institute of Technology, Xerox and Paychex, as well as nearly 17,000 businesses with less than 100 employees.

Population and Employment – The County has a population of approximately 748,482 (US Census Bureau Quick Facts) as of July 2023, and is the central county in the Rochester Metropolitan Area which has a population of approximately 1,090,135 according to the U.S. Census Bureau (2023 estimate). In Monroe County, the labor force averaged 364,671 for calendar year 2023, with its economy drawing from a regional labor force of 523,210 (NYS DOL). Employment rose in both the County and the region, making gains of 1.0% and 1.0%, respectively, for the year (NYS DOL). As of December 2023, NYS DOL reported the unemployment rate in Rochester at 4.1% and Monroe County at 4.1%.

Industry Sectors – Monroe County has a large, high-end manufacturing business base. There are more than 1,500 manufacturers in the Greater Rochester, NY region, and this sector represents over 12% of the local workforce. Greater Rochester's manufacturing base is primarily in high tech precision, with its largest employment sectors being machinery, computer & electronic products, printing equipment, and transportation equipment. An additional significant force in the region's manufacturing base comes from food and beverage manufacturing (NYS DOL Q3 2022). The leading manufacturing employers in the region, among many others, are Eastman Kodak, L3Harris and Xerox. The leading precision manufacturing employers in the region are The Gleason Works, Alliance Precision Plastics and Lexington Machining.

Imaging history is unparalleled as the birthplace of Eastman Kodak Company, Xerox Corporation, and Bausch+Lomb. Today, Rochester is home to more than 120 leading businesses focused on optics, photonics, and

imaging. Rochester's optics industry is diverse, including expertise in biophotonics, digital imaging, vision science, semiconductors, precision optics, lasers, and aerospace and defense applications. Approximately 17,000 people are employed in Rochester in the optics industry. In fact, roughly 60 percent of all optics degrees conferred in the US are conferred in the area's higher-education institutions.

With numerous life sciences companies and extensive research and development resources available in the Rochester area, including the University of Rochester's Medical Center and its Clinical and Translational Sciences Institute, discoveries can be readily advanced from the lab into new treatments and cures. Leveraging the capabilities and expertise among many precision manufacturers, software development firms, and research institutions, a diverse and highly skilled technical and engineering environment is readily available to collaborate in the development, prototyping, and commercialization of medical devices, biotech products, and healthcare IT applications.

Software, game design, and IT solutions companies represent a large sector of start-ups as well as larger companies in the Greater Rochester, NY region. These software companies support the development of solutions that enable device management, management of health information, and expense optimization software for telecommunication applications. Numerous IT solutions companies provide managed services, consulting, system integration, and software development services.

Housing – Homeownership is affordable in Monroe County, with a variety of urban and suburban neighborhoods which offer an array of housing options. In December 2023, Realtor.com ranked the Rochester metro area as #3 nationally, in its 2024 top housing markets forecast. Realtor.com cited affordability, a strong job market, and quality of life as factors that make Rochester an enticing market for home hunters in 2024. Realtor.com also reported that Rochester's median list price was 41.2% below the national median with a variety of housing options, making it an ideal choice for both first-time homebuyers and families. According to the National Association of Realtors, Monroe County averaged a median home price of \$221,230 during the fourth quarter of 2023, well below both New York State and national averages.

### **Significant Community Announcements**

Monroe County works in partnership with the County of Monroe Industrial Development Agency, Monroe County Industrial Development Corporation, Greater Rochester Enterprise, Greater Rochester Chamber of Commerce, RochesterWorks! and Monroe Community College's Applied Technologies Center. During 2022, many projects involved significant investment, renovations and upgrades to existing commercial stock for manufacturing, housing and services. The following are some examples:

Coca-Cola Company announced plans to build a fairlife® production facility in the Town of Webster. This \$650 million project will create a 745,000 square-foot facility to manufacture a range of products including fairlife® ultra-filtered milk, Core Power® protein shakes, and fairlife® Nutrition Plan® meal replacement shakes. The project will create up to 250 new jobs and expects to be operational by the 4th quarter of 2025.

Genesee Brewery will undergo a \$50 million renovation that includes upgrading its packaging operation, increasing its manufacturing capacity and allowing for greater efficiency at the site. The Genesee Brewery has been a trusted employer for well over a century. They plan to create up to 57 new jobs over the next two years and retain over 500 workers in Rochester.

Howitt-Bayview, LLC is constructing a 60 unit, four-story residential apartment building in the Town of Penfield. The first floor will be set aside for senior living (55 and over) with 7 of those units additionally set aside for

affordable housing. The affordable component will total 7,040 sq. ft. In addition, there will be 3 units on the first floor that will be fully ADA accessible. As part of the project, Howitt-Bayview, LLC will construct a left turn lane from Empire Blvd onto Wilbur Tract Road to create a safer turning lane, which will also benefit neighboring businesses on Wilbur Tract Road. The \$13 million project plans to create 4 new FTEs.

ClearChoice Building NY, LLC is constructing a new 30,000 sq. ft. facility in the Town of Greece. This building will house Clear Choice Products, a manufacturer of ear molds for hearing devices, noise protection and musician in-ear monitors. The retail portion, Clear Choice Hearing and Balance, will also relocate here. The remaining space will be leased as office space. The \$10.8 million project plans to create 7 new FTEs in addition to its existing 12 FTEs.

Jay's Acquisitions II LLC is redeveloping the Triangle Building located in the City of Rochester. The \$9.2 million project will include reconstruction and renovation of the existing building into a multi-tenant mixed use facility, with the ground floor as commercial space and new residential space above. The ground floor will be occupied by Colgate Rochester Crozer Divinity School at below market rate to assist with the continued operations and success of CRCDS. CRCDS will relocate its existing 18 FTEs to this location. The new residential space will contain approximately 36 residential apartments with a mixture of studio, one-bedroom and two-bedroom apartments. Rents will range from \$785-1,100/month and will be targeted to Eastman School of Music Students.

JM&J Leasing Middle Road, LLC, a real estate holding company, is constructing a new 27,000 sq. ft. facility in the Town of Henrietta for their tenant Skyworks, LLC, a related entity. Skyworks is an equipment rental, sales and service company headquartered in Buffalo, NY and has locations in 10 states. Skyworks is currently located in Gates, but needs to relocate and expand in order to meet the growing customer needs. The new facility will consist of office, shop, and warehouse space. The \$7 million project plans to create 5 new FTEs in addition to its existing 23 FTEs.

PFISTERER North America, Inc. manufactures medium and high voltage connectors and jumper cables for wind generation equipment and is renovating 50,000 sq. ft. of a building in the Rochester Tech Park in the Town of Gates. This expansion will allow them to install state-of-the-art CNC milling equipment as well as create a training center for customers who use their products. The \$4 million project is projected to create 27 new FTEs over the next three years.

RES Exhibit Services, a manufacturer and service provider of trade show exhibits, is renovating the vacant Democrat & Chronicle printing and distribution center in the Town of Greece to be used as their new headquarters. The relocation and renovation will allow for the growth of their business as well as allow them to provide on-site printing services to their clients. The \$2.4 million project is projected to create 5 new FTEs over the next three years in addition to the existing 37 FTEs.

The Raymond Corporation is renovating a 23,000 sq. ft. building in the Town of Henrietta. The Raymond Corporation is a subsidiary of Toyota Industries Corporation, the #1 in the global market for material handling equipment, and specializes in the design and manufacturing of electric warehouse lift trucks. The Raymond Corporation plans to expand in Monroe County to create a Center of Excellence due to the unique workforce and access to talent at local universities. The \$2 million project is projected to create 41 new FTEs over the next three years.

## FINANCIAL INFORMATION

### Policies and Practices

Internal Controls – The County Administration is responsible for establishing and maintaining internal controls capable of ensuring that the assets of the County are protected from loss, theft or misuse, and to ensure that adequate accounting data is compiled to allow for basic financial statement preparation in conformity with U.S. generally accepted accounting principles. The internal controls are designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the valuation of costs and benefits requires estimates and judgment by management. The County's internal controls are monitored and evaluated by the Department of Finance, specifically the Office of the Controller and Internal Audit. As part of this effort, an annual internal auditing program to review and evaluate the adequacy and effectiveness of the County's internal controls is presented to an audit committee of the Legislature each April, with subsequent outcomes reported in the following October and April.

Budgetary Controls – The County maintains budgetary controls to ensure compliance with the operating budget as approved annually by the County Legislature. Control is exercised over expenditures at the commitment item class level for all departments. Activities in the governmental funds are funded and controlled through the annual operating budget. The County also maintains expenditure control via an encumbrance accounting system that provides that unencumbered, unexpended appropriations lapse at year-end unless explicitly reappropriated by the County Legislature. Encumbrances outstanding at year-end are recorded in order to reserve that portion of the applicable appropriation for expenditure in the ensuing year. The County Executive has the authority to transfer budget amounts of \$10,000 or less between departments within the same fund. The following governmental funds have annually adopted budgets: General, Road, Library and Debt Service. The following proprietary funds have annually adopted budgets: Pure Waters, Monroe Community Hospital, Airport, Solid Waste, and Internal Service.

Capital Improvement Plan – Capital projects are planned for in a six-year Capital Improvement Program. This program is updated annually with its first year becoming the County's Proposed Capital Budget for that year. Appropriations for each capital project are approved by the County Legislature and each project is accounted for in a separate capital fund.

The County administration's debt policy provides that debt shall be issued to finance capital projects where funding sources are not immediately available. The debt will be structured in the most efficient manner to limit the impact on the taxpayer and will take payment of existing debt obligations into consideration as well as the total projected operating cost of the county. The use of cash capital through the operating budget will be utilized on an increasing basis to reduce the need for borrowing and avoid the associated interest costs. Cash Capital will be used for annually recurring capital improvement projects, recurring information technology projects, projects with a short useful life, or for other projects with costs estimated at \$100,000 or less as financial and budgetary conditions permit without placing undue pressures on the taxpayers. Any and all debt issues will be structured and sold in accordance with sound debt management practices.

Cash Management – The County utilizes a pooled-cash concept to optimize its investment earnings. Earnings are allocated to the participating funds based upon their equity in the investment pool. All County investments are actively managed in accordance with New York State Law and the County Legislature's approved investment and deposit policy that emphasizes safety and liquidity above yield as management priorities.

Fund Balance – In accordance with Governmental Accounting Standards Board (GASB) Statement 54, governmental fund balances will be classified into the specifically defined categories of non-spendable, restricted, committed, assigned, and unassigned.

The County Legislature formalized a fund balance policy by passing Resolution 262 of 2023. The Resolution recognizes that the Legislature may commit fund balance for a specific purpose through adopted resolution, that the Director of Finance-Chief Financial Officer may assign fund balance for a specific intent, and that when fund balances of more than one category are available for a specific purpose, it is the County's practice to use the most restrictive fund balance first, in the following order: any non-spendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance.

The resolution also requires the County to maintain an available general fund balance (the combined assigned and unassigned fund balance categories) to be within ten million dollars (\$10 million), plus or minus, of ten percent (10%) of the all-funds expenditures in the currently adopted operating budget. Available fund balances in excess of the maximum requirement may be used in subsequent budgets to provide property tax stability, capital project funding, and /or debt reduction, or for any other lawful purpose approved by the County Legislature.

In the event available fund balance falls below the minimum requirement, the Director of Finance-Chief Financial Officer shall prepare a plan to restore the available fund balance to the minimum requirement in the next budget year or other appropriate period of time.

Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County of Monroe for its annual comprehensive financial report for the fiscal year ended December 31, 2022. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

## ACKNOWLEDGEMENTS

The preparation of this report could not have been accomplished without the dedicated efforts of Christopher Kovacic, Erika Batz, Mohamed Bilal, Joseph Bragg, Teri Rabinowitz, Richard Ribis, Peter Shimshock, and the entire Department of Finance.

We, therefore, transmit this report to you, the reader, in the spirit of accounting for our stewardship of the public's assets and interests.

Respectfully Submitted,



Robert Franklin  
*Chief Financial Officer*



Jennifer Cesario  
*Controller*



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**County of Monroe  
New York**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2022

*Christopher P. Morill*

Executive Director/CEO



**CITIZENS OF MONROE COUNTY**

**LEGISLATURE\***

**COUNTY EXECUTIVE\***

**Elected Offices**

**Operating Departments**

**Staff Departments**

**County Clerk\***

**Aviation**

**Communications**

**District Attorney\***

**Board of Elections**

**Diversity, Equity and Inclusion**

**Sheriff\***

**Environmental Services**

**Finance**

**Human Services**

**Human Resources**

**Monroe Community Hospital**

**Information Services**

**Parks**

**Law**

**Public Defender**

**Office of Public Integrity**

**Public Health**

**Planning & Development**

**Public Safety**

**Transportation**

**Veterans Service Agency**

\* Elected Officials

**COUNTY EXECUTIVE'S OFFICE**

**COUNTY EXECUTIVE**

Adam J. Bello

**DEPUTY COUNTY EXECUTIVE**

Jeffery McCann

**CHIEF OF STAFF**

Amy Grower

**ASSISTANT COUNTY EXECUTIVE**

Anthony Plonczynski-Figueroa

**ELECTED COUNTY OFFICIALS**

**COUNTY EXECUTIVE**

Adam J. Bello

**DISTRICT ATTORNEY**

Sandra Doorley

**SHERIFF**

Todd K. Baxter

**COUNTY CLERK**

Jamie L. Romeo

**LEGISLATIVE LEADERSHIP AND STAFF**

**PRESIDENT**

Yversha M. Román, District 26

**VICE PRESIDENT**

Mercedes Vazquez Simmons, District 22

**DEMOCRAT MAJORITY CAUCUS**

Michael Yudelson, Leader, District 13  
William Burgess, Deputy Majority Leader, District 29  
Albert Blankley, Assistant Majority Leader, District 24  
Carolyn Delvecchio Hoffman, Assistant Majority Leader, District 25

**REPUBLICAN MINORITY CAUCUS**

Steve Brew, Leader, District 12  
Paul Dondorfer, Deputy Minority Leader, District 9  
Jackie Smith, Assistant Minority Leader, District 2

**CLERK OF THE LEGISLATURE**

David Grant, Clerk  
Nayeliz Santiago, Deputy Clerk  
Carlton Huff, 2<sup>nd</sup> Assistant Deputy Clerk

**DEMOCRAT MAJORITY CHIEF OF STAFF**

Jill Burke

**REPUBLICAN MINORITY CHIEF OF STAFF**

Reilly O'Brien

**LEGISLATORS**

District 1.....	Blake Keller
District 2.....	Jackie Smith
District 3.....	Tracy DiFlorio
District 4.....	Virginia E. McIntyre
District 5.....	Richard B. Milne
District 6.....	Sean McCabe
District 7.....	Kirk Morris
District 8.....	Mark Johns
District 9.....	Paul Dondorfer
District 10.....	Howard S. Maffucci
District 11.....	John B. Baynes
District 12.....	Steve Brew
District 13.....	Michael Yudelson
District 14.....	Susan Hughes-Smith
District 15.....	Frank Ciardi
District 16.....	Dave Long
District 17.....	Rachel Barnhart
District 18.....	Lystra Bartholomew McCoy
District 19.....	Tom Sinclair
District 20.....	Robert J. Colby
District 21.....	Santos E. Cruz
District 22.....	Mercedes Vazquez Simmons
District 23.....	Linda Hasman
District 24.....	Albert Blankley
District 25.....	Carolyn Delvecchio Hoffman
District 26.....	Yversha M. Román
District 27.....	Rose E. Bonnicks
District 28.....	Ricky Frazier
District 29.....	William Burgess

## COUNTY DEPARTMENTS

AVIATION	Andrew G. Moore, Director
BOARD OF ELECTIONS	Lisa P Nicolay, Commissioner Jackie Ortiz, Commissioner
COMMUNICATIONS	Gary Walker, Director
COUNTY CLERK	Jamie L. Romeo, County Clerk
DISTRICT ATTORNEY	Sandra Doorley, District Attorney
DIVERSITY, EQUITY, AND INCLUSION	David Scott, Chief Diversity Officer
ENVIRONMENTAL SERVICES	Michael J. Garland, Director
FINANCE	Robert Franklin, Chief Financial Officer
HUMAN RESOURCES	Andrea Guzzetta Zury, Director
HUMAN SERVICES	Thalia Wright, Commissioner
INFORMATION SERVICES	Jennifer R. Kusse, Chief Information Officer
LAW	John Bringewatt, County Attorney
MONROE COMMUNITY HOSPITAL	Alyssa Tallo, Executive Health Director
OFFICE OF PUBLIC INTEGRITY	Janson McNair, Director
PARKS	Patrick Meredith, Director
PLANNING & DEVELOPMENT	Ana Liss, Director
PUBLIC DEFENDER	Julie Cianca, Public Defender
PUBLIC HEALTH	Marielena Velez de Brown, M.D., Acting Commissioner
PUBLIC SAFETY	Richard Tantalo, Director
SHERIFF	Todd K. Baxter, Sheriff
TRANSPORTATION	Thomas J. Frys, Director
VETERANS SERVICE AGENCY	Nicholas Stefanovic, Director

# FINANCIAL SECTION

This section contains the following:

- INDEPENDENT AUDITOR'S REPORT
- MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
- BASIC FINANCIAL STATEMENTS
- REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)
- COMBINING FINANCIAL INFORMATION

## INDEPENDENT AUDITOR'S REPORT

May 21, 2024

To the County Executive and Members of the County Legislature  
County of Monroe, New York:

### Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Monroe, New York (the County), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the County of Monroe Industrial Development Agency (the Agency) and the Monroe County Water Authority (the Authority), which represent a combined 58%, 77%, and 32%, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units as of December 31, 2023, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Agency and the Authority, is based solely on the reports of the other auditors.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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Pittsford, NY 14534  
p (585) 381-1000  
f (585) 381-3131

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***Change in Accounting Principle***

As described in Note 1S to the financial statements, in 2023, the County adopted new accounting guidance, GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. Our opinions are not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.



We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of revenues, expenditures and changes in fund balances – general fund – budget and actual, the schedule of changes in total other postemployment benefits liability and related ratios, the schedule of proportionate share of the net pension liability (asset), and the schedule of contributions - pension plans be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit and the report of the other auditors, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections and budgetary information – debt service, road, and library funds but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# COUNTY OF MONROE, NEW YORK

## Management's Discussion and Analysis (Unaudited)

### Year Ended December 31, 2023

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#### 1. Introduction

This Management's Discussion and Analysis (MD&A) of the County of Monroe, New York (the County) financial statements provides an overview of the County's financial activities for the year ended December 31, 2023. Please read it in conjunction with the County's financial statements and footnotes, which follow this section.

The basic financial statements are arranged to take the reader from a general overview of the entire County to very detailed information about particular funds. First, the financial highlights are provided through the MD&A. Second, an overall picture of the entire County is provided through the government-wide financial statements. Third, details about the major funds are provided through the fund financial statements.

Data as of December 31, 2023 and comparative data from the year ended December 31, 2022 follows.

#### 2. Financial Highlights

The County overall finished 2023 with a net position of \$229.9 million, an increase of \$54.0 million during the year. Factoring significantly into this increase was the fund balance increase in the general fund, of \$25.0 million. In addition, the County's governmental fund capital assets increased by \$21.0 million. The County's net position continues to be affected by two major factors: the blended component unit, Monroe Tobacco Asset Securitization Corporation (MTASC), and the liability for future retiree health insurance benefits. MTASC finished 2023 with a net deficit position of \$282.0 million, while the estimated present value of future retiree health insurance benefits was \$429.9 million. The County's net position is segregated into three components: (1) net investment in capital assets; (2) restricted; and (3) unrestricted.

The County's most significant asset classification is capital assets. The County reports capital assets, net of depreciation/amortization, totaling approximately \$1.3 billion for the year ended December 31, 2023. This number increased \$25.1 million from year ended December 31, 2022. Of these capital assets, net of depreciation/amortization, infrastructure assets total approximately 31.7% and 34.3% for the years ended December 31, 2023 and 2022, respectively. Infrastructure assets primarily consist of the pure waters system, roads and bridges.

The County's most significant liability classification is bonds payable. The County reports bonds payable totaling approximately \$791.7 million and \$795.1 million for the years ended December 31, 2023 and 2022, respectively. For each of those respective years, the portion of bonds payable subject to the County's constitutional debt limit was \$375.0 million and \$385.4 million, respectively. As such, as of December 31, 2023, the County had exhausted 10.05% of its constitutional debt limit of \$3.7 billion, compared to 11.2% of its constitutional debt limit of \$3.4 billion as of December 31, 2022.

The County's governmental activities finished 2023 with a net position deficit of \$19.8 million, a \$52.5 million increase compared to last year's net position deficit of \$72.3 million. The net position of the County's governmental activities for 2023 is reported as \$554.0 million of net investment in capital assets, \$56.3 million of restricted and \$630.2 million of unrestricted deficit. The changes in each reported net position category are as follows: an increase of \$34.9 million in net investment in capital assets; an increase of \$8.0 million in restricted; and a decrease of \$9.4 million in the unrestricted deficit. The largest component of the unrestricted deficit is the other postemployment benefits (OPEB) liability which at December 31, 2023 was \$385.3 million.

In May 2021, the County was allocated \$144.1 million in American Rescue Plan Act (ARPA) funding from the Coronavirus Local Fiscal Recovery Fund to address pandemic response needs and rebuild a stronger, more equitable economy as the country recovers from the pandemic. Half was received in advance in calendar year 2021, while the balance was received in 2022. During 2022 the Public Health Department continued battling the COVID pandemic, but by the end of 2022 and early 2023 a shift was made to helping those most likely harmed by the effects of the pandemic. In December 2022 the County Legislature authorized contracts to a wide range of service providers totaling \$71.6 million, as a result the County expended an additional \$14.8 million and recorded \$127.4 million in deferred revenue in 2023.

The County's business-type activities finished 2023 with a net position of \$249.8 million, an increase of \$1.5 million from the past year. The net position of the County's business-type activities for 2023 are reported as \$295.9 million of net investment in capital assets, \$639 thousand of restricted and \$46.8 million of unrestricted deficit. An explanation of each change by business-type activity is provided in the proprietary fund section of the MD&A on page 32.

As of the close of 2023, the County's governmental funds reported combined fund balances of \$402.0 million, an increase of \$20.1 million from the prior year. An explanation of changes in the governmental funds is provided in the governmental fund section of the MD&A on page 30.

The County's general fund balance was \$334.2 million as of December 31, 2023, compared to the December 31, 2022 fund balance of \$309.2 million, an increase of \$25 million.

The County's discretely presented component units finished 2023 with a net position of \$509.8 million; an increase of \$34.8 million over 2022. The total net position for each of the major component units are as follows: \$73.1 million for Monroe

# COUNTY OF MONROE, NEW YORK

## Management's Discussion and Analysis (Unaudited)

### Year Ended December 31, 2023

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Community College (MCC); \$35.2 million for Monroe County Airport Authority (Airport Authority); and \$383.5 million for Monroe County Water Authority (Water Authority). The nonmajor component unit finished 2023 with a net position of \$18.0 million. For more detail regarding the County's component units, see pages 52 and 53 for the statement of net position and statement of activities and pages 54 through 56 of the footnotes.

The County elected to pay its annual New York State Retirement System bill on the early due date of December 15, 2023 rather than on the customary due date of February 1, 2024 saving taxpayers over \$273 thousand in interest.

### 3. Basis of Presentation

#### **Government-wide Financial Statements**

The government-wide financial statements provide the financial condition and results of operations of the primary government along with its discretely presented component units. The statement of net position provides the financial condition of the County, while the statement of activities provides the results of operations. These statements focus on the two main types of activities carried out by the County: governmental and business-type.

Governmental activities include most of the County's basic services, such as public safety, culture, recreation and education, transportation, sanitation, economic development, health and welfare, and general government. These activities are financed mainly through property taxes, sales taxes, and state and federal grants. Business-type activities include Solid Waste, Airport, Hospital, Pure Waters, and Energy. These activities rely to a significant extent on user fees.

In addition to focusing on governmental and business-type activities, the government-wide financial statements also include the County's discretely presented component units: MCC, Airport Authority, Water Authority, and the County of Monroe Industrial Development Agency (COMIDA). Though these are separate legal entities, the County is financially accountable for their activities.

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting, which requires that a transaction be recorded when it occurs, not when its related cash receipt or disbursement occurs. Since these financial statements include all economic resources of the County, such as capital assets including infrastructure, as well as all liabilities including debt, they provide a long-term view of the County's financial position.

#### **Fund Financial Statements**

The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances or net position, revenues and expenditures or expenses as appropriate.

The County's funds are presented in separate fund financial statements. These funds are presented as governmental funds, proprietary funds and fiduciary funds. The County's major funds are presented in separate columns on the fund financial statements. The definition of a major fund is one that meets the following criteria:

Total assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10.0% of the corresponding total (assets, liabilities and so forth) for all funds of that category or type (that is, total governmental or total enterprise funds), and

Total assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues or expenditures/expenses of the individual governmental or enterprise fund are at least 5.0% of the corresponding total for all governmental and enterprise funds combined.

In addition to funds that meet the major fund criteria, any other governmental or enterprise fund that the government's officials believe is particularly important to financial statement users may be reported as a major fund.

The funds that do not meet the criteria of a major fund are considered nonmajor funds and are combined into a single column on each of the fund's financial statements.

# COUNTY OF MONROE, NEW YORK

## Management's Discussion and Analysis (Unaudited)

### Year Ended December 31, 2023

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The County utilizes three fund types to group its respective funds:

#### **Governmental Fund Types**

Most of the County's basic services are reported in governmental funds, which focus on resource flows into and out of those funds. The governmental funds' statements provide a detailed short-term view of the County's general government operations and the basic services it provides. All governmental funds are accounted for using the modified accrual basis of accounting and current financial resources measurement focus. Under this basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" generally means collectible within the current period or within 60 days after year-end other than Federal or State aid. Reimbursements of expenditures due from other governments for Federal and State aid are recorded primarily when the qualifying expenditures have been incurred and all requirements have been met. Federal and State aid are generally considered available when collection within one year is anticipated. Expenditures are recognized under the modified accrual basis of accounting when the related fund liability is incurred except for certain expenditures and liabilities such as debt service, compensated absences and claims and judgments which are recorded when due for payment.

The County's only major governmental fund is the General Fund. All other governmental funds have been determined to be nonmajor and include the Capital Project Funds, Debt Service Funds and Special Revenue Funds.

**General Fund** - is the County's principal operating fund.

#### **Nonmajor Funds**

**Capital Project Funds** - accounts for financial resources to be used for the acquisition of major equipment items and the construction of major capital facilities and other capital assets other than those accounted for in the proprietary funds and the discretely presented component units. Funds include capital project funds for general government, public safety and fire protection, transportation, culture, recreation and education.

**Debt Service Funds** - accounts for reserve funds established for the retirement of outstanding debt, as well as activities in the County's coupon trust accounts. The funds are used to record and appropriate payment of principal and interest on serial bonds, other than those accounted for in the proprietary funds and the discretely presented component units. This includes MTASC, a special purpose local development corporation organized under the laws of the State of New York. MTASC is blended as a nonmajor governmental fund (debt service).

#### **Special Revenue Funds**

**Road Fund** – accounts for all revenues and expenditures related to the maintenance of County roads and bridges, snow removal and construction and reconstruction of County roads not recorded in a capital project fund.

**Special Grants Fund** – accounts for grants authorized under the Housing and Community Development Act of 1974.

**Green Space Initiative Fund** – accounts for funds established through Local Law No. 3 - 2000 to finance a green space initiative program developed by the County.

**Library Fund** – accounts for the activities of the Monroe County Library System which exists to serve member libraries in the County.

#### **County Park Funds:**

**Parkland Acquisition Fund** – accounts for proceeds from sales of existing parkland to be used for future parkland development or acquisition.

**Horticulture Division Fund** – accounts for special projects within the County Parks department's horticulture division.

**Highland Park Fund** – accounts for funds from special events, granting agencies, and private donations. The funds are used for park improvements and recreation/educational opportunities. The funds provide an opportunity for private donors to make targeted donations for projects in Highland Park.

**The Ontario Beach Park Fund** – accounts for funds from granting agencies, special events, and private donations. The funds are used for park improvements and recreation/educational opportunities.

**COUNTY OF MONROE, NEW YORK**  
Management's Discussion and Analysis (Unaudited)  
Year Ended December 31, 2023

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The funds provide an opportunity for private donors to make targeted donations for projects in Ontario Beach Park.

**Mendon Ponds Park** - accounts for funds from granting agencies, special events, and private donations. The funds are used for park improvements and recreation/educational opportunities. The funds provide an opportunity for private donors to make targeted donations for projects in Mendon Ponds Park.

**Northampton Park Fund** - accounts for funds from granting agencies, special events, and private donations. The funds are used for park improvements and recreation/educational opportunities. The funds provide an opportunity for private donors to make targeted donations for projects in Northampton Park.

**Movies in the Park Fund** – accounts for funds from granting agencies. The funds are used to provide for the presentation of films to the general public at Ontario Beach Park and Highland Park.

**Jail Commissary Funds** – accounts for jail commissary funds. The jail commissary fund exists pursuant to New York State (NYS) law requiring all profit realized on commissary jail sales be used to purchase items to benefit jail inmates.

**Other Public Safety Funds** – includes jail enhancement funds, asset forfeiture funds and the Hazmat team fund. The jail enhancement fund is supported through suspended inmate payments from the Social Security Administration benefits. This fund is used for jail projects, activities, programs and other initiatives not otherwise provided by other sources. The asset forfeiture fund is pursuant to the US Department of Justice's Asset Forfeiture program and equitable sharing agreement requiring expenditures for law enforcement purposes. The Hazmat Team fund accounts for all donation/payments and incurs expenditures to the team solely for the operational needs of the Hazmat Team.

**Stormwater Coalition Dues Fund** – accounts for fees paid by members of the coalition to support efforts to keep municipalities in compliance with storm water regulations.

**The Excel Fund** – accounts for corporate and private contributions for the Expanded Choices for Elder Lifestyles (Excel) program.

**The NYS Urban Development Corporation Fund** – accounts for a grant/loan from NYS Urban Development Corporation and the disbursing of funds for the KCPD (Clinical Products Division, Eastman Kodak) project.

**The Pediatrics and Visitation Center Fund** – accounts for contributions from private corporations for Monroe County's Pediatric and Visitation Center, a facility that co-locates the County's medical services for foster children with a supervised visitation center.

**Monroe County DSS Childcare Fund** – accounts for contributions from private individuals who wish to contribute to the cost of providing day care subsidies.

**Library System Automation Fund** – was established to record funds received from the member libraries of the Monroe County Library System for future automation projects.

In addition, the Governmental Funds balance sheet and statement of revenues, expenditures and changes in fund balance are reconciled to the governmental activities statement of net position and statement of activities due to the differing measurement focus and basis of accounting.

**Proprietary Funds**

When the County charges customers for the services it provides – whether to outside customers or to other funds of the County – these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the statement of net position and the statement of revenues, expenses and changes in net position. Proprietary funds use the economic resources measurement focus and accrual basis of accounting. The major funds comprising the proprietary funds include the following enterprise funds: airport, hospital, and pure waters. The proprietary funds also include internal service funds, which are reported separately because the nature of their activity is primarily governmental.

**Fiduciary Funds**

These funds are used to account for assets held by the County in a trustee or custodial capacity for individuals, private organizations, other governments or funds. They cannot be used to support the County's own programs. Fiduciary funds include

**COUNTY OF MONROE, NEW YORK**  
**Management's Discussion and Analysis (Unaudited)**  
**Year Ended December 31, 2023**

private purpose trust funds that are used to report trust arrangements (pension, investment and private-purpose) and custodial funds, which are utilized in situations where the County's role is purely custodial.

The fiduciary funds use the economic resources measurement focus and accrual basis of accounting.

**4. Financial Analysis of the County as a Whole**

**A. Condensed Schedule of Net Position**

In the government-wide financial statements, net position reports the financial condition for both the governmental and business-type activities.

The County's financial position related to each of these activities is summarized below (000's omitted):

<b>Condensed Schedules of Net Position</b>					
2023					
	Governmental Activities Excluding MTASC	MTASC	Governmental Activities Total	Business-type Activities	Total Primary Government
<b>Assets</b>					
Current and other assets	\$ 865,382	\$ 24,674	\$ 890,056	\$ 52,069	\$ 942,125
Capital assets, net of accumulated depreciation/ amortization	813,094	-	813,094	446,832	1,259,926
Total assets	1,678,476	24,674	1,703,150	498,901	2,202,051
<b>Deferred Outflows of Resources</b>					
	194,196	-	194,196	51,793	245,989
<b>Liabilities</b>					
Current liabilities	520,621	708	521,329	45,428	566,757
Non-current liabilities	917,469	305,952	1,223,421	221,199	1,444,620
Total liabilities	1,438,090	306,660	1,744,750	266,627	2,011,377
<b>Deferred Inflows of Resources</b>					
	172,428	-	172,428	34,303	206,731
<b>Net Position</b>					
Net investment in capital assets	554,046	-	554,046	295,914	849,960
Restricted	42,960	13,384	56,344	639	56,983
Unrestricted (deficit)	(334,852)	(295,370)	(630,222)	(46,789)	(677,011)
Total Net Position	\$ 262,154	\$ (281,986)	\$ (19,832)	\$ 249,764	\$ 229,932

**COUNTY OF MONROE, NEW YORK**  
Management's Discussion and Analysis (Unaudited)  
Year Ended December 31, 2023

**Condensed Schedules of Net Position**

	2022				
	Governmental Activities Excluding MTASC	MTASC	Governmental Activities Total	Business-type Activities	Total Primary Government
<b>Assets</b>					
Current and other assets	\$ 890,503	\$ 24,574	\$ 915,077	\$ 78,702	\$ 993,779
Capital assets, net of accumulated depreciation/ amortization	788,390	-	788,390	444,508	1,232,898
Total assets	1,678,893	24,574	1,703,467	523,210	2,226,677
<b>Deferred Outflows of Resources</b>					
	196,472	-	196,472	60,341	256,813
<b>Liabilities</b>					
Current liabilities	470,844	723	471,567	42,497	514,064
Non-current liabilities	769,198	298,946	1,068,144	182,205	1,250,349
Total liabilities	1,240,042	299,669	1,539,711	224,702	1,764,413
<b>Deferred Inflows of Resources</b>					
	432,510	-	432,510	110,599	543,109
<b>Net Position</b>					
Net investment in capital assets	519,081	-	519,081	287,471	806,552
Restricted	35,235	13,038	48,273	117	48,390
Unrestricted (deficit)	(351,503)	(288,133)	(639,636)	(39,338)	(678,974)
Total Net Position	\$ 202,813	\$ (275,095)	\$ (72,282)	\$ 248,250	\$ 175,968

The amounts for 2022 in the above table have not been restated to reflect the changes that occurred resulting from the implementation of Statement No. 96, subscription-based information technology arrangements (SBITA) (see note 1 S).

Restricted net position in the County's governmental activities for 2023 is \$56.3 million. This is comprised primarily of restrictions for debt service in the sum of \$20.3 million and restrictions for grants and trusts of \$36.0 million.

Unrestricted net position in the County's governmental activities shows a deficit of \$630.2 million at December 31, 2023 comprised primarily of the OPEB liability which at December 31, 2023 was \$385.3 million, compared to \$376.5 million at December 31, 2022, an increase of \$8.8 million. Also contributing to the unrestricted deficit is the \$306.0 million outstanding bond liability of MTASC used to refinance the purchase of the future right, title and interest to the tobacco settlement revenues. This is compared to the December 31, 2022 balance, when unrestricted net position in the County's governmental activities had a \$639.6 million deficit with MTASC recording a \$298.9 million bond liability.

The non-current liabilities include OPEB, accrued employee compensated absences, retirement costs and debt. These non-current liabilities will be funded in future budgets as they become due.

**COUNTY OF MONROE, NEW YORK**  
**Management's Discussion and Analysis (Unaudited)**  
**Year Ended December 31, 2023**

**B. Condensed Schedule of Changes in Net Position**

In the government-wide financial statements, changes in net position provides the results of operations for both the governmental and business-type activities for the past year. The condensed schedules are summarized below (000's omitted):

	<b>Condensed Schedules of Revenues, Expenses and Changes in Net Position</b>				
	2023				
	Governmental Activities Excluding MTASC	MTASC	Governmental Activities Total	Business-type Activities	Total Primary Government
<b>Revenues</b>					
Program Revenues					
Charges for services	\$ 432,703	\$ -	\$ 432,703	\$ 173,264	\$ 605,967
Operating grants and contributions	99,946	-	99,946	7,331	107,277
Capital grants and contributions	10,228	-	10,228	14,201	24,429
General Revenues					
Taxes and other tax items	1,101,960	-	1,101,960	-	1,101,960
Tobacco settlement	784	11,207	11,991	-	11,991
Interest earnings	27,741	785	28,526	1,727	30,253
Miscellaneous revenue	23,731	-	23,731	3,868	27,599
<b>Total Revenues</b>	<b>1,697,093</b>	<b>11,992</b>	<b>1,709,085</b>	<b>200,391</b>	<b>1,909,476</b>
<b>Expenses</b>					
General government	500,834	10,294	511,128	-	511,128
Public safety	307,617	-	307,617	-	307,617
Health and welfare	600,112	-	600,112	-	600,112
Culture, recreation, and education	127,311	-	127,311	-	127,311
Transportation	61,819	-	61,819	-	61,819
Economic development	11,532	-	11,532	-	11,532
Interest on bonds and notes payable	13,099	8,589	21,688	-	21,688
Airport	-	-	-	39,059	39,059
Hospital	-	-	-	83,881	83,881
Pure Waters	-	-	-	63,376	63,376
Nonmajor enterprise funds	-	-	-	27,989	27,989
<b>Total Expenses</b>	<b>1,622,324</b>	<b>18,883</b>	<b>1,641,207</b>	<b>214,305</b>	<b>1,855,512</b>
<b>Changes in net position before transfers</b>	<b>74,769</b>	<b>(6,891)</b>	<b>67,878</b>	<b>(13,914)</b>	<b>53,964</b>
<b>Transfers</b>	<b>(15,428)</b>	<b>-</b>	<b>(15,428)</b>	<b>15,428</b>	<b>-</b>
<b>Changes in net position</b>	<b>59,341</b>	<b>(6,891)</b>	<b>52,450</b>	<b>1,514</b>	<b>53,964</b>
Net position-beginning, as restated	202,813	(275,095)	(72,282)	248,250	175,968
<b>Net Position-Ending</b>	<b>\$ 262,154</b>	<b>\$ (281,986)</b>	<b>\$ (19,832)</b>	<b>\$ 249,764</b>	<b>\$ 229,932</b>



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<b>Condensed Schedules of Revenues, Expenses and Changes in Net Position</b>					
2022					
	Governmental Activities Excluding MTASC	MTASC	Governmental Activities Total	Business-type Activities	Total Primary Government
<b>Revenues</b>					
Program Revenues					
Charges for services	\$ 397,087	\$ -	\$ 397,087	\$ 164,123	\$ 561,210
Operating grants and contributions	98,144	-	98,144	13,034	111,178
Capital grants and contributions	17,519	-	17,519	13,539	31,058
General Revenues					
Taxes and other tax items	1,089,642	-	1,089,642	-	1,089,642
Tobacco settlement	195	12,605	12,800	-	12,800
Interest earnings	5,050	195	5,245	352	5,597
Miscellaneous revenue	31,873	-	31,873	7,442	39,315
<b>Total Revenues</b>	<b>1,639,510</b>	<b>12,800</b>	<b>1,652,310</b>	<b>198,490</b>	<b>1,850,800</b>
<b>Expenses</b>					
General government	499,523	9,624	509,147	-	509,147
Public safety	249,576	-	249,576	-	249,576
Health and welfare	508,865	-	508,865	-	508,865
Culture, recreation, and education	114,143	-	114,143	-	114,143
Transportation	56,554	-	56,554	-	56,554
Economic development	6,968	-	6,968	-	6,968
Interest on bonds and notes payable	13,798	8,777	22,575	-	22,575
Airport	-	-	-	71,103	71,103
Hospital	-	-	-	61,846	61,846
Pure Waters	-	-	-	11,862	11,862
Nonmajor enterprise funds	-	-	-	56,398	20,928
<b>Total Expenses</b>	<b>1,449,427</b>	<b>18,401</b>	<b>1,467,828</b>	<b>201,209</b>	<b>1,669,037</b>
<b>Changes in net position before transfers</b>	<b>190,083</b>	<b>(5,601)</b>	<b>184,482</b>	<b>(2,719)</b>	<b>181,763</b>
<b>Transfers</b>	<b>(12,117)</b>	<b>-</b>	<b>(12,117)</b>	<b>12,117</b>	<b>-</b>
<b>Changes in net position</b>	<b>177,966</b>	<b>(5,601)</b>	<b>172,365</b>	<b>9,398</b>	<b>181,763</b>
Net position-beginning, as restated	24,847	(269,494)	(244,647)	238,852	(5,795)
<b>Net Position-Ending</b>	<b>\$ 202,813</b>	<b>\$ (275,095)</b>	<b>\$ (72,282)</b>	<b>\$ 248,250</b>	<b>\$ 175,968</b>

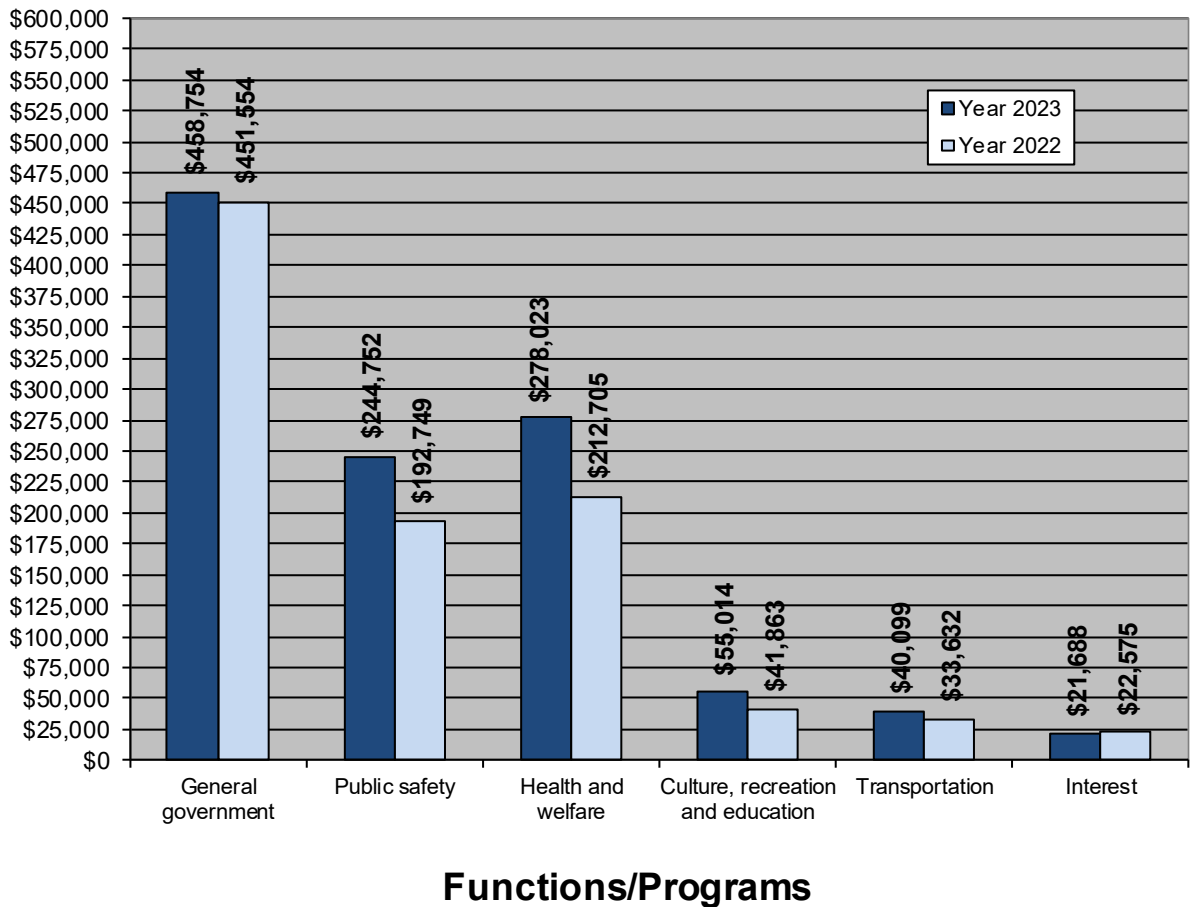
For governmental activities, overall net position increased by \$52.5 million for the year ended December 31, 2023. The largest factors contributing to this increase related to general fund reductions which include the following items: salary and benefit costs of approximately \$14.0 million (net of reduced state and federal reimbursement), public assistance benefits were below estimates which saved approximately \$2.4 million (net of reduced state and federal reimbursement). In addition, interest revenue for all governmental activities was \$28.5 million, an increase of \$23.3 million over 2022 and sales and other tax revenue increased \$10.6 million compared to 2022 for all governmental activities. Business-type activities increased the County's net position by \$1.5 million for the year ended December 31, 2023. Net position decreases were reported in the Hospital and Airport Funds, while the Pure Waters and Nonmajor Funds reported a net position increase. See 5B of this MD&A for additional information.

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**C. Governmental Activities Net Cost**

The following chart compares the net cost (defined as expenses less program revenues) of each County function/program within the governmental activities of the primary government (000's omitted):

**Primary Government  
 Governmental Activities - Net Cost  
 Years Ending December 31, 2023 and 2022**

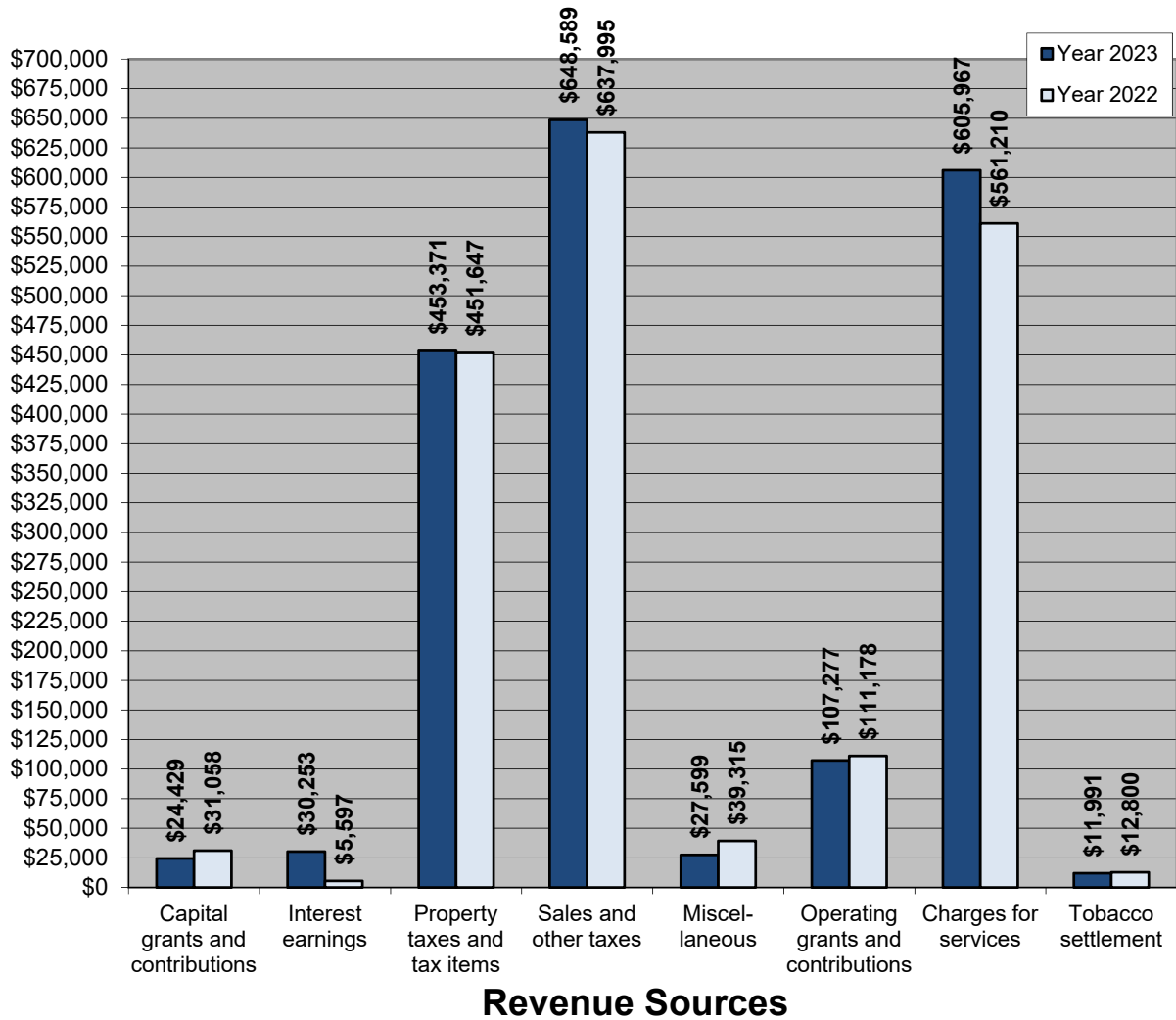


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**D. Revenues by Source**

The following chart compares the revenue sources by category of the total primary government (governmental and business-type activities, 000's omitted):

**Primary Government  
 Revenues by Source  
 Years Ending December 31, 2023 and 2022**



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**5. Financial Analysis of the County's Funds**

**A. Governmental Funds**

As of December 31, 2023, the County's governmental funds reported total governmental fund balances of \$402.0 million, compared to \$381.9 million as of December 31, 2022, an increase of \$20.1 million.

The County's general fund balance was \$334.2 million as of December 31, 2023, compared to the December 31, 2022 fund balance of \$309.2 million, an increase of \$25.0 million. The unassigned fund balance of the general fund was \$78.3 million as of December 31, 2023 compared to \$77.3 million as of December 31, 2022, an increase of \$1.0 million. Combined assigned and unassigned fund balance was \$234.6 million as of December 31, 2023, compared to \$212.3 million as of December 31, 2022, an increase of \$22.3 million.

The nonmajor governmental funds total fund balance was \$67.8 million as of December 31, 2023, compared to a total fund balance of \$48.6 million as of December 31, 2022, an increase of \$19.2 million. \$24.1 million is a result of the Capital Projects fund changing from major to Nonmajor. The remaining difference is primarily related to the debt service fund.

The different results of the governmental activities and governmental funds are due primarily to the basis of accounting and measurement focus of these accounting units. Items that result in differences are accounting for debt and other long term liabilities, capital assets, depreciation and inclusion of internal service funds at the governmental activities level of reporting. All of the differences are noted in detail in the reconciliations of the governmental funds balance sheet and the statement of revenues, expenditures and changes in fund balance to the statement of governmental activities.

The table below summarizes the changes in the fund balances of the County's governmental funds as follows (000's omitted):

**Condensed Schedules of Governmental Funds Changes in Fund Balances**

2023	General Fund	Nonmajor Funds	Total Governmental Funds
Fund balances, beginning	\$ 309,155	\$ 72,707	\$ 381,862
Revenues	1,618,392	58,666	1,677,058
Expenditures	(1,497,560)	(177,087)	(1,674,647)
Other financing sources, net	(95,796)	113,515	17,719
<b>Fund Balances, Ending</b>	<b>\$ 334,191</b>	<b>\$ 67,801</b>	<b>\$ 401,992</b>

**Condensed Schedules of Governmental Funds Changes in Fund Balances**

2022	General Fund	Capital Projects Funds	Nonmajor Funds	Total Governmental Funds
Fund balances, beginning	\$ 195,880	\$ 31,825	\$ 38,544	\$ 266,249
Revenues	1,576,027	15,952	49,057	\$ 1,641,036
Expenditures	(1,384,172)	(55,532)	(103,712)	\$ (1,543,416)
Other financing sources, net	(78,580)	31,847	64,726	17,993
<b>Fund Balances, Ending</b>	<b>\$ 309,155</b>	<b>\$ 24,092</b>	<b>\$ 48,615</b>	<b>\$ 381,862</b>

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**B. Proprietary Funds**

As of December 31, 2023, the County's proprietary funds reported combined net position for the enterprise funds of \$249.8 million and a net position for the internal service funds of \$34.9 million.

The table below summarizes the changes in net position for the County's proprietary funds in 2023 and 2022 as follows (000's omitted):

	<b>Condensed Schedules of Proprietary Funds</b>					<b>Governmental</b>
	<b>Changes in Net Position 2023</b>					<b>Activities</b>
	<b>Business-type Activities- Enterprise Funds</b>					<b>Internal</b>
	<b>Airport</b>	<b>Hospital</b>	<b>Pure Waters</b>	<b>Total Nonmajor Funds</b>	<b>Total</b>	<b>Service Funds</b>
<b>Net Position (deficit) beginning</b>	\$215,919	\$ (44,835)	\$ 75,743	\$ 1,423	\$ 248,250	\$ 23,555
Total operating revenues	16,239	64,075	67,414	29,187	176,915	148,518
Total operating expenses	(38,835)	(83,598)	(60,015)	(27,961)	(210,409)	(147,501)
Operating income (loss)	(22,596)	(19,523)	7,399	1,226	(33,494)	1,017
Total nonoperating revenue (expenses), net	20,003	594	(1,270)	211	19,538	186
Income (loss) before contributions and transfers	(2,593)	(18,929)	6,129	1,437	(13,956)	1,203
Capital contributions	3	-	39	-	42	-
Net transfers	-	13,428	-	2,000	15,428	10,170
<b>Net Position (deficit) ending</b>	<b>\$213,329</b>	<b>\$ (50,336)</b>	<b>\$ 81,911</b>	<b>\$ 4,860</b>	<b>\$ 249,764</b>	<b>\$ 34,928</b>

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**Condensed Schedules of Proprietary Funds  
Changes in Net Position 2022**

	Business-type Activities- Enterprise Funds					Governmental Activities
	Airport	Hospital	Pure Waters	Total Nonmajor Funds	Total	Internal Service Funds
<b>Net Position (deficit) beginning</b>	\$212,976	\$ (42,439)	\$ 70,767	\$ (2,452)	\$ 238,852	\$ 21,917
Total operating revenues	15,735	56,765	64,433	34,366	171,299	140,971
Total operating expenses	(34,830)	(70,573)	(58,209)	(32,751)	(196,363)	(139,370)
Operating income (loss)	(19,095)	(13,808)	6,224	1,615	(25,064)	1,601
Total nonoperating revenue (expenses), net	22,038	1,295	(1,248)	260	22,345	(624)
Income (loss) before contributions and transfers	2,943	(12,513)	4,976	1,875	(2,719)	977
Capital contributions	-	-	-	-	-	7
Net transfers	-	10,117	-	2,000	12,117	654
<b>Net Position (deficit) ending</b>	<b>\$215,919</b>	<b>\$ (44,835)</b>	<b>\$ 75,743</b>	<b>\$ 1,423</b>	<b>\$ 248,250</b>	<b>\$ 23,555</b>

**Proprietary Funds - Changes in Net Position:**

**Airport Fund:** Net position decreased by \$2.6 million. The operating loss of \$22.6 million is \$3.5 million more than the 2022 operating loss of \$19.1 million. This loss is related to the reduced, but improving, air travel activity from the COVID-19 pandemic along with increases in personnel services, contractual, depreciation and other expenses. This year's operating loss was almost entirely offset by other non-operating revenues (expenses) of \$20.0 million comprised primarily of federal and state aid and passenger facility charges.

**Hospital Fund:** Net position decreased by \$5.5 million. The 2023 operating loss was \$19.5 million compared to the previous year's operating loss of \$13.8 million. Compared to 2022, operating revenues increased \$7.3 million primarily due to the agreement reached by the state and federal government and subsequent issue of Medicaid Upper Payment Limit funding. Operating expenses increased \$13.0 million overall with increases in personnel services and employee benefits offset by a decrease in contractual services. This was mainly due to the annual valuation in pension resulting in \$6.0 million expense along with increases in salaries in line with collective bargaining agreements.

**Pure Waters Fund:** Net position increased by \$6.2 million. The 2023 operating income of \$7.4 million is \$1.2 million more than the 2022 operating income of \$6.2 million. Compared to 2022, operating revenues increased \$3.0 million and expenses increased \$1.8 million in 2023. This is primarily due to increased rates charged to users, operating expenses are an aggregate of changes across all categories.

**Nonmajor Funds:** Net position increased by \$3.4 million, which is mainly due to the Solid Waste fund's net position increasing by \$3.4 million. Operating income in the Solid Waste fund for 2023 was \$1.2 million compared to \$1.7 million in

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2022. Non-operating revenues for 2023 were \$211 thousand compared to \$260 thousand in 2022. The increase is the combined result of a \$2.0 million County contribution, continued higher billings and increased price on sale of electricity.

**Internal Service Funds:** Net position increased by \$11.4 million. The 2023 operating income of \$1.0 million is \$600 thousand less than the 2022 operating income of \$1.6 million. The net position increase is primarily related to a \$10.2 million transfer from the general fund related to the ERP Replacement Project.

**C. General Fund Budgetary Highlights**

There are two primary components of the increase between the adopted budget and the modified budget. Those two components are: (1) newly awarded state and federal funded programs and grants; and (2) grant re-appropriations representing authorized grants from the prior year that will be expended in later years of multi-year funded federal and state grants. Additional details are provided in the notes to the Required Supplementary Information on the Budget Schedule. The table below summarizes and compares actual general fund revenue on a budgetary basis by category to the adopted and modified budgets (excluding interfund transfers), as follows (000's omitted):

**Condensed Schedules of General Fund Revenue**  
**Budgetary Basis Budget vs. Actual**

	2023			2022		
	Adopted Budget	Modified Budget	Budget Basis Actual	Adopted Budget	Modified Budget	Budget Basis Actual
Real property tax	\$ 430,236	\$ 430,236	\$ 436,988	\$ 425,275	\$ 425,275	\$ 439,319
Sales and other taxes	204,701	204,701	210,117	183,857	183,857	202,862
Federal aid	122,223	297,264	137,127	119,692	324,309	144,997
State aid	217,959	299,330	245,977	211,667	257,734	210,249
Other revenues	117,561	117,649	149,740	112,672	121,608	143,491
<b>Total Revenue- Budgetary Basis</b>	<b>\$ 1,092,680</b>	<b>\$ 1,349,180</b>	<b>\$ 1,179,949</b>	<b>\$ 1,053,163</b>	<b>\$ 1,312,783</b>	<b>\$ 1,140,918</b>

On a budget basis, sales tax revenue amounts reflect only the County share of the sales tax distribution.

The table below summarizes and compares actual general fund expenditures on a budgetary basis by function to the adopted and modified budgets as follows (000's omitted):

**Condensed Schedules of General Fund Expenditures**  
**Budgetary Basis Budget vs. Actual**

	2023			2022		
	Adopted Budget	Modified Budget	Budget Basis Actual	Adopted Budget	Modified Budget	Budget Basis Actual
General government	\$ 52,402	\$ 87,444	\$ 46,896	\$ 46,589	\$ 94,330	\$ 57,581
Public safety	284,303	379,404	292,755	263,657	325,484	262,677
Transportation	3,524	3,524	3,524	3,524	3,524	3,524
Health and welfare	589,318	725,592	601,431	584,342	716,977	527,620
Culture, recreation, and education	102,507	112,906	109,784	97,441	117,537	97,661
Economic Development	-	36,555	4,727	-	35,755	-
<b>Total Expenditures- Budgetary Basis</b>	<b>\$ 1,032,054</b>	<b>\$ 1,345,425</b>	<b>\$ 1,059,117</b>	<b>\$ 995,553</b>	<b>\$ 1,293,607</b>	<b>\$ 949,063</b>

On a budget basis, general government expenditure amounts do not reflect sales tax distribution to sharing partners.

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**6. Capital Assets and Debt Administration**

**A. Capital Assets**

At the end of 2023, the County had invested \$1.3 billion in a broad range of capital assets, including \$366.6 million in infrastructure, net of depreciation/amortization, which includes bridges, culverts and sewers. This remains comparable to the \$1.2 billion amount invested at the end of 2022. The table below summarizes capital assets by classification as follows (000's omitted):

**Condensed Schedules of Capital Assets**

	2023		
	Governmental Activities	Business-type Activities	Total Primary Government
Land	\$ 29,429	\$ 28,236	\$ 57,665
Assets under construction	129,234	77,376	206,610
Buildings	208,126	264,136	472,262
Infrastructure	1,078,118	686,553	1,764,671
Improvements other than buildings	322,633	648,601	971,234
Machinery and equipment	200,813	118,193	319,006
<b>Total capital assets</b>	<b>1,968,353</b>	<b>1,823,095</b>	<b>3,791,448</b>
Accumulated depreciation	(1,218,250)	(1,376,299)	(2,594,549)
<b>Total owned assets, net</b>	<b>750,103</b>	<b>446,796</b>	<b>1,196,899</b>
<b>Lease assets</b>			
Buildings	14,135	-	14,135
Machinery and equipment	1,278	24	1,302
Other	57,258	-	57,258
<b>Total lease assets</b>	<b>72,671</b>	<b>24</b>	<b>72,695</b>
Accumulated amortization	(11,082)	(7)	(11,089)
<b>Total lease assets, net</b>	<b>61,589</b>	<b>17</b>	<b>61,606</b>
<b>Subscription-based information technology arrangements (SBITA)</b>			
Technology arrangements (SBITA)	2,396	67	2,463
Accumulated amortization	(994)	(48)	(1,042)
<b>Total subscription-based information technology arrangements (SBITA), Net</b>	<b>1,402</b>	<b>19</b>	<b>1,421</b>
<b>Total net capital assets</b>	<b>\$ 813,094</b>	<b>\$ 446,832</b>	<b>\$ 1,259,926</b>
	2022		
	Governmental Activities	Business-type Activities	Total Primary Government
Land	\$ 29,381	\$ 28,022	\$ 57,403
Assets under construction	105,797	61,636	167,433
Buildings	208,121	258,559	466,680
Infrastructure	1,059,049	686,553	1,745,602
Improvements other than buildings	313,288	636,256	949,544
Machinery and equipment	187,314	116,426	303,740
<b>Total capital assets</b>	<b>1,902,950</b>	<b>1,787,452</b>	<b>3,690,402</b>
Accumulated depreciation	(1,179,366)	(1,342,944)	(2,522,310)
<b>Total owned assets, net</b>	<b>723,584</b>	<b>444,508</b>	<b>1,168,092</b>
<b>Lease assets</b>			
Buildings	11,988	-	11,988
Machinery and equipment	1,267	-	1,267
Other	57,090	-	57,090
<b>Total lease assets</b>	<b>70,345</b>	<b>-</b>	<b>70,345</b>
Accumulated amortization	(5,539)	-	(5,539)
<b>Total lease assets, net</b>	<b>64,806</b>	<b>-</b>	<b>64,806</b>
<b>Total net capital assets</b>	<b>\$ 788,390</b>	<b>\$ 444,508</b>	<b>\$ 1,232,898</b>



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The amounts for 2022 in the above table have not been restated to reflect the changes that occurred resulting from the implementation of Statement No. 96, subscription-based information technology arrangements (SBITA) (see note 1 S).

On July 11, 2023, the County Legislature adopted the 2024 - 2029 Capital Improvement Program (CIP).

More detailed information about the County's capital assets are presented in Note 9 to the financial statements.

**B. Debt Administration**

At year-end, total debt payable for the primary government was \$795.2 million. General obligation debt totaled \$485.8 million. The amount of outstanding general obligation debt excludes the debt of MTASC.

The table below summarizes the County's outstanding debt for the primary government, as reported in the statement of net position as follows (000's omitted):

<b>Condensed Schedules of Outstanding Debt</b>						
2023						
	Governmental Activities Excluding MTASC	MTASC	Total Governmental Activities	Business- type Activities	Total Primary Government	Percent of Total
<b>General Obligation Debt</b>						
Total bond anticipation notes payable	\$ 3,500	\$ -	\$ 3,500	\$ -	\$ 3,500	0.4%
Total bonds payable	338,760	-	338,760	147,023	485,783	61.1%
Total general obligation debt	<u>342,260</u>	<u>-</u>	<u>342,260</u>	<u>147,023</u>	<u>489,283</u>	<u>61.5%</u>
<b>Non General Obligation debt</b>	<u>-</u>	<u>305,952</u>	<u>305,952</u>	<u>-</u>	<u>305,952</u>	<u>38.5%</u>
<b>Total Debt Payable</b>	<u>\$ 342,260</u>	<u>\$ 305,952</u>	<u>\$ 648,212</u>	<u>\$ 147,023</u>	<u>\$ 795,235</u>	<u>100.0%</u>
Total current debt payable	\$ 44,239	\$ -	\$ 44,239	\$ 16,239	\$ 60,478	7.6%
Total long-term debt payable	298,021	305,952	603,973	130,784	734,757	92.4%
<b>Total Debt Payable</b>	<u>\$ 342,260</u>	<u>\$ 305,952</u>	<u>\$ 648,212</u>	<u>\$ 147,023</u>	<u>\$ 795,235</u>	<u>100.0%</u>
2022						
	Governmental Activities Excluding MTASC	MTASC	Total Governmental Activities	Business- type Activities	Total Primary Government	Percent of Total
<b>General Obligation Debt</b>						
Total bond anticipation notes payable	\$ 6,000	\$ -	\$ 6,000	\$ -	\$ 6,000	0.8%
Total bonds payable	343,953	-	343,953	152,205	496,158	61.9%
Total general obligation debt	<u>349,953</u>	<u>-</u>	<u>349,953</u>	<u>152,205</u>	<u>502,158</u>	<u>62.7%</u>
<b>Non General Obligation Debt</b>	<u>-</u>	<u>298,945</u>	<u>298,945</u>	<u>-</u>	<u>298,945</u>	<u>37.3%</u>
<b>Total Debt Payable</b>	<u>\$ 349,953</u>	<u>\$ 298,945</u>	<u>\$ 648,898</u>	<u>\$ 152,205</u>	<u>\$ 801,103</u>	<u>100.0%</u>
Total current debt payable	\$ 46,000	\$ -	\$ 46,000	\$ 16,105	\$ 62,105	7.8%
Total long-term debt payable	303,953	298,945	602,898	136,100	738,998	92.2%
<b>Total Debt Payable</b>	<u>\$ 349,953</u>	<u>\$ 298,945</u>	<u>\$ 648,898</u>	<u>\$ 152,205</u>	<u>\$ 801,103</u>	<u>100.0%</u>

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The County issued a total of \$52.9 million of debt obligations in 2023. This was comprised of a \$49.4 million public improvement bond and a \$3.5 million bond anticipation note. Additionally, the \$49.4 million public improvement bond was issued with \$4.2 million of premium. At December 31, 2023, \$432.0 million of debt remained authorized and unissued for various capital projects.

More detailed information about the County's debt obligations is presented in Note 10 to the financial statements.

**8. Contacting the County's Financial Management**

These financial statements are designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. If you have questions about this report, please contact the County of Monroe Department of Finance, 39 West Main St. Room 402, Rochester, New York 14614 or visit the website at <https://www.monroecounty.gov/finance-index.php>.

# **BASIC FINANCIAL STATEMENTS**

**COUNTY OF MONROE, NEW YORK**  
**STATEMENT OF NET POSITION**  
**AS OF DECEMBER 31, 2023**  
(000's Omitted)

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 125,666	\$ 31,762	\$ 157,428	\$ 110,135
Custodial accounts	-	1,077	1,077	-
Investments	283,799	-	283,799	129,577
Accounts receivable, net	97,695	8,983	106,678	32,606
Internal balances	28,200	(28,200)	-	-
Lease receivable	2,254	-	2,254	2,059
Due from other governments	232,599	25,637	258,236	-
Inventories	4,116	2,193	6,309	3,434
Other	16,574	2,198	18,772	14,606
Total current assets	<u>790,903</u>	<u>43,650</u>	<u>834,553</u>	<u>292,417</u>
Noncurrent assets:				
Accounts receivables, net	56	-	56	-
Restricted assets:				
Cash and cash equivalents	98,478	7,740	106,218	2,029
Investments	-	-	-	61,852
Funds held by trustee	-	-	-	20,078
Lease receivable	619	-	619	15,250
Capital assets not being depreciated	158,663	105,612	264,275	27,620
Capital assets, net of accumulated depreciation/amortization	654,431	341,220	995,651	612,335
Other	-	679	679	2,621
Total noncurrent assets	<u>912,247</u>	<u>455,251</u>	<u>1,367,498</u>	<u>741,785</u>
Total assets	<u>1,703,150</u>	<u>498,901</u>	<u>2,202,051</u>	<u>1,034,202</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred loss on refunding	27	-	27	335
Pension related	134,002	38,204	172,206	26,606
Other postemployment benefits related	60,167	13,589	73,756	39,720
Total deferred outflows of resources	<u>194,196</u>	<u>51,793</u>	<u>245,989</u>	<u>66,661</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable and accrued liabilities	155,726	20,584	176,310	25,138
Accrued interest payable	2,795	690	3,485	2,733
Due to other governments	122,736	4	122,740	-
Patient funds held in trust	-	1,077	1,077	-
Unearned revenue	158,044	646	158,690	10,217
Notes payable	3,500	-	3,500	-
Other	-	-	-	821
Current portion of:				
Leases payable	4,412	8	4,420	569
Subscription-based information technology arrangements payable	485	-	485	-
Bonds payable	40,739	16,239	56,978	6,420
Total other postemployment benefits	32,892	6,180	39,072	-
Total current liabilities	<u>521,329</u>	<u>45,428</u>	<u>566,757</u>	<u>45,898</u>
Noncurrent liabilities:				
Leases payable	59,920	9	59,929	212
Subscription-based information technology arrangements payable	558	-	558	-
Bonds payable	603,973	130,784	734,757	156,356
Net pension liability	176,730	50,401	227,131	32,888
Total other postemployment benefits	352,431	38,348	390,779	227,172
Other long-term liabilities	29,809	1,657	31,466	4,738
Total noncurrent liabilities	<u>1,223,421</u>	<u>221,199</u>	<u>1,444,620</u>	<u>421,366</u>
Total liabilities	<u>1,744,750</u>	<u>266,627</u>	<u>2,011,377</u>	<u>467,264</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Lease related	2,180	-	2,180	16,908
Deferred gain on refunding	424	346	770	-
Pension related	21,726	5,986	27,712	3,427
Other postemployment benefits related	136,655	27,971	164,626	101,464
Deferred revenue	-	-	-	1,978
Community Development loan repayments	11,443	-	11,443	-
Total deferred inflows of resources	<u>172,428</u>	<u>34,303</u>	<u>206,731</u>	<u>123,777</u>
<b>NET POSITION</b>				
Net investment in capital assets	554,046	295,914	849,960	487,083
Restricted for:				
Debt service	20,319	257	20,576	1,587
Capital projects	-	382	382	-
Nonexpendable	-	-	-	27,040
Expendable	-	-	-	8,770
Grants and other purposes	36,025	-	36,025	-
Passenger facility charges	-	-	-	120
Unrestricted (deficit)	(630,222)	(46,789)	(677,011)	(14,778)
Total net position	<u>\$ (19,832)</u>	<u>\$ 249,764</u>	<u>\$ 229,932</u>	<u>\$ 509,822</u>

The notes to the basic financial statements are an integral part of this statement.

**COUNTY OF MONROE, NEW YORK**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
(000's Omitted)

Function/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position			Component Units
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			
					Governmental Activities	Business-type Activities	Total	
<b>Primary government:</b>								
Governmental activities:								
General government	\$ 511,128	\$ 20,953	\$ 28,763	\$ 2,658	\$ (458,754)	\$ -	\$ (458,754)	
Public safety	307,617	51,073	10,754	1,038	(244,752)	-	(244,752)	
Health and welfare	600,112	317,853	3,925	311	(278,023)	-	(278,023)	
Culture, recreation and education	127,311	31,555	36,355	4,387	(55,014)	-	(55,014)	
Transportation	61,819	6,542	13,344	1,834	(40,099)	-	(40,099)	
Economic development	11,532	4,727	6,805	-	-	-	-	
Interest on bonds and notes payable	21,688	-	-	-	(21,688)	-	(21,688)	
Total governmental activities	<u>1,641,207</u>	<u>432,703</u>	<u>99,946</u>	<u>10,228</u>	<u>(1,098,330)</u>	<u>-</u>	<u>(1,098,330)</u>	
Business-type activities:								
Major enterprise funds:								
Airport	39,059	16,238	6,277	13,951	-	(2,593)	(2,593)	
Hospital	83,881	61,565	772	-	-	(21,544)	(21,544)	
Pure Waters	63,376	67,029	280	250	-	4,183	4,183	
Nonmajor enterprise funds	<u>27,989</u>	<u>28,432</u>	<u>2</u>	<u>-</u>	<u>-</u>	<u>445</u>	<u>445</u>	
Total business-type activities	<u>214,305</u>	<u>173,264</u>	<u>7,331</u>	<u>14,201</u>	<u>-</u>	<u>(19,509)</u>	<u>(19,509)</u>	
Total primary government	<u>\$ 1,855,512</u>	<u>\$ 605,967</u>	<u>\$ 107,277</u>	<u>\$ 24,429</u>	<u>(1,098,330)</u>	<u>(19,509)</u>	<u>(1,117,839)</u>	
<b>Component units:</b>								
Major component units:								
Community College	\$ 171,279	\$ 31,708	\$ 134,599	\$ 3,073				\$ (1,899)
Airport Authority	22,629	27,948	-	16				5,335
Water Authority	74,290	87,360	-	3,264				16,334
Nonmajor component unit	<u>3,922</u>	<u>6,379</u>	<u>-</u>	<u>-</u>				<u>2,457</u>
Total component units	<u>\$ 272,120</u>	<u>\$ 153,395</u>	<u>\$ 134,599</u>	<u>\$ 6,353</u>				<u>22,227</u>
General revenues:								
Taxes:								
Property tax and tax items					453,371	-	453,371	-
Sales and other taxes					648,589	-	648,589	-
Tobacco settlement revenues					11,991	-	11,991	-
Interest earnings					28,526	1,727	30,253	11,425
Miscellaneous revenue					23,731	3,868	27,599	1,146
Transfers					(15,428)	15,428	-	-
Total general revenues and transfers					<u>1,150,780</u>	<u>21,023</u>	<u>1,171,803</u>	<u>12,571</u>
Change in net position					52,450	1,514	53,964	34,798
Net position (deficit) - beginning, as restated, see note 1 S					<u>(72,282)</u>	<u>248,250</u>	<u>175,968</u>	<u>475,024</u>
Net position (deficit) - ending					<u>\$ (19,832)</u>	<u>\$ 249,764</u>	<u>\$ 229,932</u>	<u>\$ 509,822</u>

The notes to the basic financial statements are an integral part of this statement.

**COUNTY OF MONROE, NEW YORK**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**AS OF DECEMBER 31, 2023**  
(000's Omitted)

	<u>General</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 74,667	\$ 24,553	\$ 99,220
Investments	283,799	-	283,799
Accounts receivables, net:			
Taxes and assessments	22,924	-	22,924
Returned school taxes	23,242	-	23,242
Other receivables	27,701	23,521	51,222
Lease receivable	619	-	619
Due from other funds	67,963	12,913	80,876
Due from other governments:			
State and Federal - social services	98,441	-	98,441
State and Federal - other	92,351	15,207	107,558
Local governments	25,257	386	25,643
Inventories	2,158	1,156	3,314
Restricted assets:			
Cash and cash equivalents	-	80,665	80,665
Other assets	14,929	171	15,100
Total assets	<u>\$ 734,051</u>	<u>\$ 158,572</u>	<u>\$ 892,623</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>			
Liabilities:			
Accounts payable and accrued liabilities	\$ 77,472	\$ 14,999	\$ 92,471
Due to other funds	-	52,676	52,676
Due to other governments	122,289	300	122,589
Unearned revenue	157,816	228	158,044
Total liabilities	<u>357,577</u>	<u>68,203</u>	<u>425,780</u>
Deferred inflows of resources:			
Lease related	1,414	-	1,414
Community Development loan repayments	-	11,443	11,443
Deferred property tax revenue	20,801	-	20,801
Opioid settlement revenue	20,068	-	20,068
Tobacco settlement revenue	-	11,125	11,125
Total deferred inflows of resources	<u>42,283</u>	<u>22,568</u>	<u>64,851</u>
Fund balances:			
Nonspendable	38,957	1,327	40,284
Restricted	9,025	107,851	116,876
Committed	51,595	2,613	54,208
Assigned	156,316	7,010	163,326
Unassigned	78,298	(51,000)	27,298
Total fund balances	<u>334,191</u>	<u>67,801</u>	<u>401,992</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 734,051</u>	<u>\$ 158,572</u>	<u>\$ 892,623</u>

The notes to the basic financial statements are an integral part of this statement.

**COUNTY OF MONROE, NEW YORK**  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET**  
**TO THE STATEMENT OF NET POSITION**  
**AS OF DECEMBER 31, 2023**  
**(000's Omitted)**

**Total fund balances - governmental funds** \$ 401,992

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets of \$1,756,056 net of accumulated depreciation and amortization of \$1,056,852, used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of:

Nondepreciable assets:			
Land	28,798		
Assets under construction	107,903		
	136,701		
Depreciable assets:			
Buildings	132,201		
Infrastructure	1,078,118		
Improvements other than buildings	190,494		
Machinery and equipment	153,123		
Accumulated depreciation	(1,048,813)		
	505,123		
Lease Assets:			
Buildings	5,502		
Machinery and Equipment	1,098		
Other	57,259		
Accumulated Amortization	(7,596)		
	56,263		
Subscription-based information technology arrangements (SBITA):			
SBITA	1,560		
Accumulated Amortization	(443)		
	1,117		
Total capital assets, net			699,204

Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets, deferred outflows, liabilities and deferred inflows of the internal service funds are included in governmental activities in the statement of net position. 34,928

Some of the County's revenues will be collected after year-end but are not available soon enough to pay for the current period's expenditures and therefore are not reported or deferred in the funds. 53,464

Deferred inflows and outflows of resources amortized over multiple years are not reported in the funds. Those items included in the governmental activities in the statement of net position consist of:

Deferred gain on refunding	(350)	
Deferred loss on refunding	27	
Total deferred inflows/outflows of resources	(323)	

Some liabilities and deferred inflows and outflows of resources are not due and payable or available in the current period and therefore are not reported in the funds. Those included in the governmental activities in the statement of net position consist of:

Compensated absences	(38,662)	
Bonds payable	(587,502)	
Leases payable	(58,689)	
SBITA payable	(1,043)	
Accrued interest on bonds	(2,341)	
Accrued interest on leases	(218)	
Accrued interest on SBITA	(25)	
Long-term retirement costs	(59,290)	
Other postemployment benefits	(453,496)	
Federal, State and other liabilities	(7,831)	
Total liabilities and deferred inflows and outflows of resources	(1,209,097)	

**Net position of governmental activities** **\$ (19,832)**

The notes to the basic financial statements are an integral part of this statement.

**COUNTY OF MONROE, NEW YORK**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
(000's Omitted)

	<u>General</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>REVENUES:</b>			
Real property tax	\$ 436,988	\$ -	\$ 436,988
Sales and other taxes	648,589	-	648,589
Federal aid	137,127	6,589	143,716
State aid	245,977	21,438	267,415
Charges for services	28,511	7,155	35,666
Intergovernmental	43,402	4,083	47,485
Interdepartmental	2,267	-	2,267
Use of money and property	36,415	2,423	38,838
Repayments and refunds	14,361	202	14,563
Payments in lieu of taxes	8,938	-	8,938
Tobacco settlement	-	11,379	11,379
Miscellaneous	15,817	5,397	21,214
	<u>1,618,392</u>	<u>58,666</u>	<u>1,677,058</u>
<b>EXPENDITURES:</b>			
Current:			
General government	485,368	309	485,677
Public safety	292,755	4,981	297,736
Transportation	3,524	28,353	31,877
Health and welfare	601,402	-	601,402
Culture, recreation and education	109,784	11,284	121,068
Economic development	4,727	6,805	11,532
Debt service:			
Principal retirement	-	35,630	35,630
Bond issuance costs	-	187	187
Interest and fiscal charges	-	19,004	19,004
Capital outlays	-	70,534	70,534
	<u>1,497,560</u>	<u>177,087</u>	<u>1,674,647</u>
Excess (deficiency) of revenues over (under) expenditures	<u>120,832</u>	<u>(118,421)</u>	<u>2,411</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Bonds issued	-	37,341	37,341
Premium on bonds issued	-	3,244	3,244
Leases (as lessee)	2,157	-	2,157
Subscription-based information technology arrangements	575	-	575
Transfers in	12	99,584	99,596
Transfers out	(98,540)	(26,654)	(125,194)
	<u>(95,796)</u>	<u>113,515</u>	<u>17,719</u>
Changes in fund balances	25,036	(4,906)	20,130
Fund balances at beginning of year	<u>309,155</u>	<u>72,707</u>	<u>381,862</u>
Fund balances at end of year	<u>\$ 334,191</u>	<u>\$ 67,801</u>	<u>\$ 401,992</u>

The notes to the basic financial statements are an integral part of this statement.



**COUNTY OF MONROE, NEW YORK**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
**(000's Omitted)**

**Net change in fund balances - total governmental funds** \$ 20,130

Amounts reported for governmental activities in the statement of activities are different because:

The issuance of debt provides current financial resources to governmental funds. Also, governmental funds report the effect of refunding gain/loss, accreted interest and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.

Proceeds of bonds	(37,341)	
Deferred refunding gain/loss, net	37	
Interest accreted on capital appreciation debt, net	(10,146)	
Net proceeds/additions	(47,450)	(47,450)

Repayment of bond principal and related activity is reported as an expenditure and an other financing use in governmental funds and, thus, has the effect of reducing fund balance because current financial resources have been used. The principal payments reduce the liabilities in the statement of net position and do not result in an expense in the statement of activities. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.

Principal retirement	35,630	
Premium/Discount on bond issuance	1,596	
Total repayments/deductions	37,226	37,226

Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the internal service funds is reported in governmental activities.

11,373

Some revenues will not be collected for several months after the County's fiscal year end. They are not considered "available" revenues and are reported as deferred inflows of resources in the governmental funds. Deferred inflows of resources increased by this amount this year.

8,605

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives.

Capital outlays	64,959	
Capital grants and contributions	1,032	
Loss on retirement of capital assets	(70)	
Depreciation expense	(40,531)	
Amortization expense	(4,406)	
Excess(deficiency) of capital outlays over depreciation expense	20,984	20,984

Certain expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:

Change in accrued interest	(177)	
Change in accrued interest leases	8	
Change in accrued interest SBITA	(25)	
Change in leases payable	336	
Change in SBITA payable	(58)	
Change in compensated absences	(3,500)	
Change in long-term retirement costs	(26,881)	
Change in postemployment benefits other than pensions	30,873	
Change in Federal, State and other liabilities	1,006	
Total additional expenditures	1,582	1,582

**Change in net position of governmental activities** **\$ 52,450**

The notes to the basic financial statements are an integral part of this statement.

**COUNTY OF MONROE, NEW YORK**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**AS OF DECEMBER 31, 2023**  
(000's Omitted)

	<b>Business-type Activities - Enterprise Funds</b>				<b>Governmental Activities</b>	
	<b>Airport</b>	<b>Hospital</b>	<b>Pure Waters</b>	<b>Total Nonmajor Funds</b>	<b>Total Enterprise Funds</b>	<b>Internal Service Funds</b>
<b>ASSETS</b>						
Current assets:						
Cash and cash equivalents	\$ 96	\$ 108	\$ 30,675	\$ 883	\$ 31,762	\$ 26,446
Custodial accounts	-	1,077	-	-	1,077	-
Accounts receivables, net	487	5,965	457	2,074	8,983	307
Lease receivable	-	-	-	-	-	2,254
Due from other governments:						
State and Federal - other	5,083	172	425	106	5,786	613
Local governments	16,188	-	2	3,661	19,851	344
Inventories	-	469	1,626	98	2,193	802
Other assets	351	1,280	537	30	2,198	1,474
Total current assets	<u>22,205</u>	<u>9,071</u>	<u>33,722</u>	<u>6,852</u>	<u>71,850</u>	<u>32,240</u>
Noncurrent assets:						
Estimated third party settlements	-	679	-	-	679	-
Restricted assets:						
Cash and cash equivalents	-	943	6,310	487	7,740	17,813
Capital assets not being depreciated	32,957	5,448	59,595	7,612	105,612	21,962
Capital assets, net of accumulated depreciation/amortization	<u>189,986</u>	<u>12,856</u>	<u>135,494</u>	<u>2,884</u>	<u>341,220</u>	<u>91,928</u>
Total noncurrent assets	<u>222,943</u>	<u>19,926</u>	<u>201,399</u>	<u>10,983</u>	<u>455,251</u>	<u>131,703</u>
Total assets	<u>245,148</u>	<u>28,997</u>	<u>235,121</u>	<u>17,835</u>	<u>527,101</u>	<u>163,943</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Pension related	4,634	30,452	2,568	550	38,204	10,457
Other postemployment benefits related	2,415	7,036	4,090	48	13,589	5,434
Total deferred outflows of resources	<u>\$ 7,049</u>	<u>\$ 37,488</u>	<u>\$ 6,658</u>	<u>\$ 598</u>	<u>\$ 51,793</u>	<u>\$ 15,891</u>

(continued)

**COUNTY OF MONROE, NEW YORK**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**AS OF DECEMBER 31, 2023**  
**(000's Omitted)**

	<b>Business-type Activities - Enterprise Funds</b>				<b>Governmental Activities</b>	
	<b>Airport</b>	<b>Hospital</b>	<b>Pure Waters</b>	<b>Total Nonmajor Funds</b>	<b>Total Enterprise Funds</b>	<b>Internal Service Funds</b>
<b>LIABILITIES</b>						
Current liabilities:						
Accounts payable and accrued liabilities	\$ 3,240	\$ 7,144	\$ 7,462	\$ 2,738	\$ 20,584	\$ 46,102
Accrued interest payable	53	37	595	5	690	211
Due to other funds	1,750	-	-	3,000	4,750	-
Due to other governments	-	4	-	-	4	147
Patient funds held in trust	-	1,077	-	-	1,077	-
Unearned revenue	-	646	-	-	646	-
Notes payable	-	-	-	-	-	3,500
Current portion of:						
Leases payable	-	8	-	-	8	1,747
Bonds payable	3,134	1,762	11,057	286	16,239	6,830
Total other postemployment benefits	993	2,944	2,207	36	6,180	1,300
<b>Total current liabilities</b>	<b>9,170</b>	<b>13,622</b>	<b>21,321</b>	<b>6,065</b>	<b>50,178</b>	<b>59,837</b>
Noncurrent liabilities:						
Due to other funds	-	18,300	-	5,150	23,450	-
Leases payable	-	9	-	-	9	3,896
Bonds payable	11,239	8,395	109,903	1,247	130,784	50,380
Net pension liability	5,741	40,511	3,417	732	50,401	13,911
Total other postemployment benefits	7,809	15,582	14,873	84	38,348	4,609
Other long-term liabilities	291	988	350	28	1,657	469
<b>Total noncurrent liabilities</b>	<b>25,080</b>	<b>83,785</b>	<b>128,543</b>	<b>7,241</b>	<b>244,649</b>	<b>73,265</b>
<b>Total liabilities</b>	<b>34,250</b>	<b>97,407</b>	<b>149,864</b>	<b>13,306</b>	<b>294,827</b>	<b>133,102</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Lease related	-	-	-	-	-	2,180
Deferred gain on refunding	210	29	106	1	346	74
Pension related	496	4,980	420	90	5,986	1,710
Other postemployment benefits related	3,912	14,405	9,478	176	27,971	7,840
<b>Total deferred inflows of resources</b>	<b>4,618</b>	<b>19,414</b>	<b>10,004</b>	<b>267</b>	<b>34,303</b>	<b>11,804</b>
<b>NET POSITION</b>						
Net investment in capital assets	206,257	8,550	72,311	8,796	295,914	67,930
Restricted for:						
Debt service	-	7	250	-	257	152
Capital projects	-	-	-	382	382	-
Unrestricted (deficit)	7,072	(58,893)	9,350	(4,318)	(46,789)	(33,154)
<b>Total net position (deficit)</b>	<b>\$ 213,329</b>	<b>\$ (50,336)</b>	<b>\$ 81,911</b>	<b>\$ 4,860</b>	<b>\$ 249,764</b>	<b>\$ 34,928</b>

The notes to the basic financial statements are an integral part of this statement.

**COUNTY OF MONROE, NEW YORK**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
**(000's Omitted)**

	Business-type Activities - Enterprise Funds					Governmental Activities
	Airport	Hospital	Pure Waters	Total Nonmajor Funds	Total Enterprise Funds	Internal Service Funds
<b>Operating revenues:</b>						
Charges for services	\$ 16,198	\$ 61,335	\$ 66,810	\$ 28,432	\$ 172,775	\$ 317
Interdepartmental	-	-	165	-	165	147,940
Repayments and refunds	40	230	54	-	324	16
Miscellaneous	1	2,510	385	755	3,651	245
<b>Total operating revenues</b>	<b>16,239</b>	<b>64,075</b>	<b>67,414</b>	<b>29,187</b>	<b>176,915</b>	<b>148,518</b>
<b>Operating expenses:</b>						
Personnel services	7,019	38,945	12,929	322	59,215	8,611
Employee benefits	3,999	16,878	4,862	355	26,094	5,720
Contractual	3,993	12,672	13,812	26,711	57,188	112,594
Depreciation and amortization	16,496	3,052	15,104	392	35,044	12,897
Other	7,328	12,051	13,308	181	32,868	7,679
<b>Total operating expenses</b>	<b>38,835</b>	<b>83,598</b>	<b>60,015</b>	<b>27,961</b>	<b>210,409</b>	<b>147,501</b>
<b>Operating income (loss)</b>	<b>(22,596)</b>	<b>(19,523)</b>	<b>7,399</b>	<b>1,226</b>	<b>(33,494)</b>	<b>1,017</b>
<b>Nonoperating revenues (expenses):</b>						
Federal aid	6,227	81	23	2	6,333	34
State aid	11	677	257	-	945	763
Use of money and property	2	105	1,600	20	1,727	900
Interest and fiscal charges	(224)	(283)	(3,172)	(28)	(3,707)	(1,770)
Other income (expense)	39	14	(189)	217	81	9
Capital projects:						
Federal aid	6,108	-	-	-	6,108	-
State aid	1,835	-	118	-	1,953	-
Local share and passenger facility charges	6,005	-	-	-	6,005	-
Other	-	-	93	-	93	250
<b>Total nonoperating revenues (expenses)</b>	<b>20,003</b>	<b>594</b>	<b>(1,270)</b>	<b>211</b>	<b>19,538</b>	<b>186</b>
<b>Income (loss) before contributions and transfers</b>	<b>(2,593)</b>	<b>(18,929)</b>	<b>6,129</b>	<b>1,437</b>	<b>(13,956)</b>	<b>1,203</b>
<b>Contributions and transfers:</b>						
Capital contributions	3	-	39	-	42	-
Transfers in	-	14,149	-	2,000	16,149	10,410
Transfers out	-	(721)	-	-	(721)	(240)
<b>Total contributions and transfers</b>	<b>3</b>	<b>13,428</b>	<b>39</b>	<b>2,000</b>	<b>15,470</b>	<b>10,170</b>
<b>Change in net position (deficit)</b>	<b>(2,590)</b>	<b>(5,501)</b>	<b>6,168</b>	<b>3,437</b>	<b>1,514</b>	<b>11,373</b>
Net position (deficit) - beginning, as restated, see note 1 S	215,919	(44,835)	75,743	1,423	248,250	23,555
<b>Net position (deficit) - ending</b>	<b>\$ 213,329</b>	<b>\$ (50,336)</b>	<b>\$ 81,911</b>	<b>\$ 4,860</b>	<b>\$ 249,764</b>	<b>\$ 34,928</b>

The notes to the basic financial statements are an integral part of this statement.

**COUNTY OF MONROE, NEW YORK**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
**(000's Omitted)**

	Business-type Activities - Enterprise Funds					Governmental Activities
	Airport	Hospital	Pure Waters	Total Nonmajor Funds	Total Enterprise Funds	Internal Service Funds
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>						
Cash received from providing services	\$ 15,872	\$ 61,545	\$ 66,821	\$ 31,125	\$ 175,363	\$ (25)
Cash received from other funds for services	-	-	165	-	165	138,129
Payments to or on behalf of employees	(10,307)	(51,892)	(19,254)	(454)	(81,907)	(12,409)
Payments to suppliers	(4,162)	(19,489)	(26,531)	(28,186)	(78,368)	(20,129)
Payments for interfund services	(6,755)	(4,996)	(3,324)	(162)	(15,237)	(4,254)
Payments lease related	-	-	-	-	-	(34)
Claims paid	-	-	-	-	-	(86,034)
Other receipts (payments)	41	3,452	430	1,972	5,895	420
Net cash provided by (used in) operating activities	<u>(5,311)</u>	<u>(11,380)</u>	<u>18,307</u>	<u>4,295</u>	<u>5,911</u>	<u>15,664</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>						
Federal aid	6,227	81	23	2	6,333	34
State aid	11	677	257	-	945	763
Receipts from other funds	1,750	18,300	-	8,150	28,200	-
Payments to other funds	-	(15,800)	-	(13,400)	(29,200)	-
Transfers in	-	14,149	-	2,000	16,149	10,410
Transfers out	-	(721)	-	-	(721)	(240)
Net cash provided by (used in) noncapital financing activities	<u>7,988</u>	<u>16,686</u>	<u>280</u>	<u>(3,248)</u>	<u>21,706</u>	<u>10,967</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>						
Interest paid	(711)	(559)	(4,278)	(63)	(5,611)	(2,777)
Change in securities and retainage	(212)	(48)	286	(41)	(15)	370
Proceeds from the issuance of notes	-	-	-	-	-	3,500
Proceeds from the issuance of bonds	-	-	12,000	-	12,000	29
Principal paid on bonds	(2,993)	(2,001)	(10,827)	(284)	(16,105)	(7,555)
Premium from the issuance of bonds	-	-	940	-	940	-
Federal aid	3,932	-	-	-	3,932	-
State aid	1,835	-	-	-	1,835	-
Local share and passenger facility charges	8,382	-	-	-	8,382	-
Principal paid on installment purchase agreement	-	(952)	-	-	(952)	-
Principal paid on leases	-	(7)	-	-	(7)	(1,637)
Principal paid on SBITA	-	(67)	-	-	(67)	(850)
Acquisition and construction of capital assets	(13,449)	(2,534)	(20,753)	(499)	(37,235)	(14,616)
Other receipts (payments)	-	-	(124)	216	92	241
Net cash provided by (used in) capital and related financing activities	<u>\$ (3,216)</u>	<u>\$ (6,168)</u>	<u>\$ (22,756)</u>	<u>\$ (671)</u>	<u>\$ (32,811)</u>	<u>\$ (23,295)</u>

(continued)

**COUNTY OF MONROE, NEW YORK**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
(000's Omitted)

	Business-type Activities - Enterprise Funds					Governmental Activities
	Airport	Hospital	Pure Waters	Total Nonmajor Funds	Total Enterprise Funds	Internal Service Funds
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>						
Receipts from investments	\$ -	\$ -	\$ 24,147	\$ -	\$ 24,147	\$ -
Receipts from use of money and property	2	105	1,600	20	1,727	903
Net cash provided by investing activities	<u>2</u>	<u>105</u>	<u>25,747</u>	<u>20</u>	<u>25,874</u>	<u>903</u>
Net increase (decrease) in cash and cash equivalents	(537)	(757)	21,578	396	20,680	4,239
Cash and cash equivalents, beginning of year	633	1,808	15,407	974	18,822	40,020
Cash and cash equivalents, end of year	<u>96</u>	<u>1,051</u>	<u>36,985</u>	<u>1,370</u>	<u>39,502</u>	<u>44,259</u>
<b>Classified as:</b>						
Cash and cash equivalents - unrestricted	96	108	30,675	883	31,762	26,446
Cash and cash equivalents - restricted	-	943	6,310	487	7,740	17,813
Total cash and cash equivalents	<u>96</u>	<u>1,051</u>	<u>36,985</u>	<u>1,370</u>	<u>39,502</u>	<u>44,259</u>
<b>Reconciliation of operating income (loss) to net cash provided by operating activities:</b>						
Operating income (loss)	(22,596)	(19,523)	7,399	1,226	(33,494)	1,017
Adjustments to reconcile operating income (loss) to net cash provided by operations:						
Depreciation and amortization	16,496	3,052	15,104	392	35,044	12,897
Change in:						
Accounts receivable	(336)	204	(6)	434	296	(276)
Lease receivable	-	-	-	-	-	257
Due from other governments	10	-	17	2,259	2,286	-
Inventories	-	67	38	208	313	(53)
Other assets	(42)	(230)	(79)	1,006	655	90
Net pension asset	984	17,711	1,968	-	20,663	4,919
Deferred outflows - pensions	(620)	7,058	1,600	(550)	7,488	(37)
Deferred outflows - other postemployment benefits	119	963	(29)	7	1,060	641
Accounts payable, accrued and other liabilities	443	290	(2,659)	(1,456)	(3,382)	49
Net pension liability	5,546	40,511	3,416	732	50,205	13,911
Total other postemployment benefits	444	(62)	(476)	(13)	(107)	672
Compensated absences	59	283	142	8	492	33
Deferred inflows - lease related	-	-	-	-	-	(291)
Deferred inflows - pension related	(4,791)	(59,263)	(6,718)	90	(70,682)	(16,135)
Deferred inflows - other postemployment benefits related	(1,027)	(3,093)	(1,363)	(48)	(5,531)	(2,030)
Due to other governments	-	6	-	-	6	-
Unearned revenue	-	646	(47)	-	599	-
Net cash provided by operating activities	<u>\$ (5,311)</u>	<u>\$ (11,380)</u>	<u>\$ 18,307</u>	<u>\$ 4,295</u>	<u>\$ 5,911</u>	<u>\$ 15,664</u>

The notes to the basic financial statements are an integral part of this statement.

**COUNTY OF MONROE, NEW YORK  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUND  
AS OF DECEMBER 31, 2023  
(000's Omitted)**

	<b>Custodial</b>
<b>ASSETS</b>	
Restricted cash and cash equivalents	\$ 25,426
Total assets	25,426
<b>LIABILITIES</b>	
Distribution to other individuals	1,527
Due to other governments	13,561
Total liabilities	15,088
<b>NET POSITION</b>	
Restricted for individuals and other governments	10,338
Total net position	\$ 10,338

The notes to the basic financial statements are an integral part of this statement.

**COUNTY OF MONROE, NEW YORK**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
**(000's Omitted)**

	<b>Custodial</b>
<b>ADDITIONS:</b>	
Sheriff Funds inmate commissary deposits	\$ 3,068
Bail collections from town courts	361
Civil Bureau income execution fees	10,260
County Clerk collection for Passport Fees	123
County Clerk processing fee collection for NYS	19,805
County Clerk DEC collection of hunting & fishing fees	2
Child support collection of non-custodial payments	65,839
Foster Care collection of SSI benefits	1
Restitution collections from probationers	967
Deferred Comp Admin allowance Funds	3
Cash Bail collection of monetary/property pledges	1,515
Collection of Mortgage Tax fees	61,509
Coroner's Fund Collection of monetary victim possessions	3
Court/Trust collection of ordered claims on foreclosures/liens	6,228
Total additions	169,684
<b>DEDUCTIONS:</b>	
Sheriff Funds inmate commissary payments	3,294
Bail collection payments to town courts	347
Civil Bureau income execution payments	10,172
County Clerk passport fee payments	123
County Clerk processing fee payments to NYS	19,806
County Clerk processing fee payments to DEC	2
Child Support payments to custodial/beneficiary	65,797
Foster Care distribution of SSI Benefits	1
Restitution payments to victims & courts	938
Deferred Comp Distribution of Fees & Service payments	56
Cash Bail distribution of monetary/property pledged refunds	1,419
Distribution of Mortgage Tax fees to tax districts	61,509
Court/Trust distribution of ordered payments and forfeitures	2,938
Total deductions	166,402
Net increase in fiduciary net position	3,282
Net position at beginning of year	7,056
Net position at end of year	\$ 10,338

The notes to the basic financial statements are an integral part of this statement.



**COUNTY OF MONROE, NEW YORK**  
**COMBINING STATEMENT OF NET POSITION**  
**DISCRETELY PRESENTED COMPONENT UNITS**  
**AS OF DECEMBER 31, 2023**  
**(000's Omitted)**

	Major Component Units			Nonmajor Component Unit	Total
	Community College (Year End 8/31/23)	Airport Authority	Water Authority		
<b>ASSETS</b>					
Current assets:					
Cash and cash equivalents	\$ 80,885	\$ 7,277	\$ 16,335	\$ 5,638	\$ 110,135
Investments	-	24,799	97,710	7,068	129,577
Accounts receivables, net	22,491	681	9,283	151	32,606
Current portion of lease receivable	176	1,883	-	-	2,059
Inventories	-	-	3,434	-	3,434
Other assets	3,057	2,120	9,409	20	14,606
<b>Total current assets</b>	<b>106,609</b>	<b>36,760</b>	<b>136,171</b>	<b>12,877</b>	<b>292,417</b>
Noncurrent assets:					
Restricted assets:					
Cash and cash equivalents	1,622	407	-	-	2,029
Investments	56,571	-	-	5,281	61,852
Funds held by trustee	-	-	20,078	-	20,078
Capital assets not being depreciated	7,263	498	19,859	-	27,620
Capital assets, net of accumulated depreciation/amortization	191,592	2,680	418,063	-	612,335
Lease receivable, net of current portion	1,383	13,867	-	-	15,250
Other assets	1,996	-	-	625	2,621
<b>Total noncurrent assets</b>	<b>260,427</b>	<b>17,452</b>	<b>458,000</b>	<b>5,906</b>	<b>741,785</b>
<b>Total assets</b>	<b>367,036</b>	<b>54,212</b>	<b>594,171</b>	<b>18,783</b>	<b>1,034,202</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred loss on refunding	-	-	335	-	335
Other postemployment benefits	24,702	-	15,018	-	39,720
Pension	16,838	-	9,507	261	26,606
<b>Total deferred outflows of resources</b>	<b>41,540</b>	<b>-</b>	<b>24,860</b>	<b>261</b>	<b>66,661</b>
<b>LIABILITIES</b>					
Current liabilities:					
Accounts payable and accrued liabilities	14,618	588	9,204	728	25,138
Accrued interest payable	-	17	2,716	-	2,733
Unearned revenue	10,089	128	-	-	10,217
Other	538	283	-	-	821
Current portion of:					
Leases payable	153	416	-	-	569
Bonds payable	1,205	375	4,840	-	6,420
<b>Total current liabilities</b>	<b>26,603</b>	<b>1,807</b>	<b>16,760</b>	<b>728</b>	<b>45,898</b>
Noncurrent liabilities:					
Leases payable	36	176	-	-	212
Bonds payable	25,060	1,625	129,671	-	156,356
Net pension liability	19,815	-	12,770	303	32,888
Total other postemployment benefits	185,515	-	41,657	-	227,172
Other long-term liabilities	4,738	-	-	-	4,738
<b>Total noncurrent liabilities</b>	<b>235,164</b>	<b>1,801</b>	<b>184,098</b>	<b>303</b>	<b>421,366</b>
<b>Total liabilities</b>	<b>261,767</b>	<b>3,608</b>	<b>200,858</b>	<b>1,031</b>	<b>467,264</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Pension	2,687	-	708	32	3,427
Other postemployment benefits	67,530	-	33,934	-	101,464
Leases	1,521	15,387	-	-	16,908
Deferred revenue	1,978	-	-	-	1,978
<b>Total deferred inflows of resources</b>	<b>73,716</b>	<b>15,387</b>	<b>34,642</b>	<b>32</b>	<b>123,777</b>
<b>NET POSITION</b>					
Net investment in capital assets	180,160	3,178	303,745	-	487,083
Restricted for:					
Debt service	-	-	1,587	-	1,587
Nonexpendable	27,040	-	-	-	27,040
Expendable	8,770	-	-	-	8,770
Passenger facility charges	-	120	-	-	120
Unrestricted (deficit)	(142,877)	31,919	78,199	17,981	(14,778)
<b>Total net position</b>	<b>\$ 73,093</b>	<b>\$ 35,217</b>	<b>\$ 383,531</b>	<b>\$ 17,981</b>	<b>\$ 509,822</b>

The notes to the basic financial statements are an integral part of this statement.

**COUNTY OF MONROE, NEW YORK**  
**COMBINING STATEMENT OF ACTIVITIES**  
**DISCRETELY PRESENTED COMPONENT UNITS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
(000's Omitted)

	<u>Major Component Units</u>			<u>Nonmajor Component Unit</u>	<u>Total</u>
	<u>Community College (Year End 8/31/23)</u>	<u>Airport Authority</u>	<u>Water Authority</u>		
<b>Expenses</b>	\$ 171,279	\$ 22,629	\$ 74,290	\$ 3,922	\$ 272,120
<b>Program revenues:</b>					
Charges for services	31,708	27,948	87,360	6,379	153,395
Operating grants and contributions	134,599	-	-	-	134,599
Capital grants and contributions	3,073	16	3,264	-	6,353
<b>Total program revenues</b>	<u>169,380</u>	<u>27,964</u>	<u>90,624</u>	<u>6,379</u>	<u>294,347</u>
<b>Net program revenue</b>	<u>(1,899)</u>	<u>5,335</u>	<u>16,334</u>	<u>2,457</u>	<u>22,227</u>
<b>General revenues:</b>					
Interest earnings	4,241	-	6,759	425	11,425
Miscellaneous revenue	-	1,146	-	-	1,146
<b>Change in net position</b>	<u>2,342</u>	<u>6,481</u>	<u>23,093</u>	<u>2,882</u>	<u>34,798</u>
Net Position, beginning of year	70,751	28,736	360,438	15,099	475,024
Total net position at end of year	<u>\$ 73,093</u>	<u>\$ 35,217</u>	<u>\$ 383,531</u>	<u>\$ 17,981</u>	<u>\$ 509,822</u>

The notes to the basic financial statements are an integral part of this statement.

# COUNTY OF MONROE, NEW YORK

## Notes to Basic Financial Statements

### Year Ended December 31, 2023

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#### 1. Background and Summary of Significant Accounting Policies

##### A. Background

The County of Monroe (County) was established in 1821 and is governed by the County Charter, general laws of the State of New York, and various local laws. The County is New York State's third largest industrial and commercial center. The County Executive is the Chief Executive Officer and the administrative head of the County with authority to approve or veto any local law, legalizing act or resolution adopted by the County Legislature. The County Executive is elected in a general county-wide election to serve a four-year term, subject to a limit of three four-year terms. The County is divided into 29 legislative districts with an elected legislator representing each district in the County Legislature. County Legislators may serve for two four-year terms and one two-year term during a ten year cycle. The County Legislature is the legislative, appropriating and governing body of the County. The County provides its residents with diverse services. Programs provided are human services, public safety, public and mental health, wastewater management, public works, economic development, culture, education and recreation programs. Public facilities available are the Frederick Douglas Greater Rochester International Airport (ROC), Monroe Community Hospital (the Hospital), Monroe Community College (MCC), and County parks.

The County's financial statements are prepared in accordance with U.S. generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB), which is the primary standard-setting body for establishing governmental accounting and financial reporting principles, is responsible for establishing GAAP for state and local governments through its Statements and Interpretations. The more significant accounting policies used by the County are discussed below.

##### B. Financial Reporting Entity

The financial reporting entity consists of the County (primary government) and organizations for which the primary government is financially accountable, and organizations where the nature and significance of their relationship with the County is such that exclusion would cause the County's financial statements to be misleading or incomplete. Blended component units, although legally separate entities, are in substance, part of the government's operations and are therefore reported within the County's financial statements. Discretely presented component units, both major and nonmajor, are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the government.

Based upon the foregoing criteria and the significant factors presented below, the following organizations, functions, or activities are included as blended component units of the primary government, discretely presented component units or related organizations and joint ventures:

##### **Monroe Community College** – Major Discretely Presented Component Unit

MCC was founded in 1961 with the County as the local sponsor under provisions of Article 126 of the New York State Education Law. MCC is administered by a Board of Trustees consisting of ten voting members; five are appointed by the County Legislature, four by the Governor, and one student is elected by the student body. MCC's budget is subject to the approval of the County Executive and the County Legislature, with the County providing funding for one-half of the capital costs and a portion of the operating costs for MCC. As a result, MCC, a legally separate entity, is included as a discretely presented component unit within the County's basic financial statements.

MCC has its own financial system, which is independent of the County's centralized financial system, which accounts for resources received and used. A fiscal year ending August 31 is mandated by state law for MCC. Certain amounts have been reclassified to conform to the County's presentation. Requests for financial statements may be made in writing to Monroe Community College, Controller's Office, 1000 East Henrietta Road, Rochester, New York 14623.

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

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**Monroe County Airport Authority** – Major Discretely Presented Component Unit

The Monroe County Airport Authority (Airport Authority) is a public benefit corporation organized under the Public Authorities Law of the State of New York on October 1, 1989. The Airport Authority was created to finance, construct and develop aviation facilities. The oversight body is the Airport Authority board which is appointed by the County Legislature on the recommendation of the County Executive. The chairperson is appointed by the County Executive. Pursuant to a lease and operating agreement, the Airport Authority leases the properties comprising the Airport from the County. The lease was set to expire thirty (30) days after repayment of the Airport revenue bonds, which were repaid on January 1, 2019. In October 2018, the Airport Authority issued \$2.0 million in new Airport revenue bonds with a five-year life with a maturity date of October 1, 2023 that extended the term of the lease. In October 2023, the Airport Authority issued \$2.0 million in new Airport revenue bonds with a five-year life with a final maturity date of October 1, 2028 that extends the term of the lease. A separate legal entity, the Airport Authority, is included as a discretely presented component unit within the County's basic financial statements due to the County's ability to impose will.

The Airport Authority reimburses the County for expenses incurred in the administration and operation of the Airport. The charges to the Airport Authority for the year ended December 31, 2023 were approximately \$16.2 million. Upon expiration or earlier termination of the lease term, the Airport reverts to the County and the County will continue to administer and operate the Airport. Separate financial statements may be obtained from the Monroe County Airport Authority, 1200 Brooks Avenue, Rochester, New York 14624.

**Monroe County Water Authority** – Major Discretely Presented Component Unit

The Monroe County Water Authority (Water Authority) was established in 1951 as a public benefit corporation created by and existing under Title 5 of Article 5 of the Public Authorities Law of the State of New York. The Water Authority is authorized under the act to acquire, construct, develop, operate and manage water supply and water distribution systems within the County and the State of New York. The Water Authority maintains primary responsibility for the construction of water facilities. The Water Authority's seven-member board, which is appointed by the County Legislature, has complete responsibility for its management and financial operations. The County does not provide operating assistance to the Water Authority. However, the County Legislature's approval is needed for the Water Authority to issue bonded debt.

In 1969, the Water Authority entered into an agreement with the County whereby the Water Authority agreed to plan, construct, operate, manage, repair and maintain certain improvements to the water system which were financed and owned by the County and leased to the Water Authority for operation as part of the water system. The Water Authority's lease payments for such improvements were equal to the debt service costs associated with financing such improvements through the issuance of bonds or bond anticipation notes by the County. This obligation was satisfied in 2019 when the final payment was made. Based upon the financial interdependence of this agreement and because the County must authorize all debt issuances of the Water Authority, the Water Authority is included as a discretely presented component unit within the County's basic financial statements.

The Water Authority has its own financial system, which is independent of the County's centralized financial system, which accounts for resources received and used. Requests for financial statements should be addressed in writing to the Director of Finance and Business Services, Monroe County Water Authority, 475 Norris Drive, Rochester, New York 14610.

**County of Monroe Industrial Development Agency** – Nonmajor Discretely Presented Component Unit

On June 6, 1972, the County of Monroe Industrial Development Agency (COMIDA) was established by a special act of the County Legislature under the New York State Industrial Development Act of 1969. COMIDA's purpose is to provide, develop, encourage and assist existing and new businesses to acquire, construct, reconstruct, improve, maintain, equip and furnish industrial facilities in the County. COMIDA is a New York State not-for-profit public benefit corporation. Based on the authority that the County Legislature has to appoint or remove COMIDA board members and significant influence the County can impose, COMIDA is included as a discretely presented component unit within the County's basic financial statements. COMIDA has its own financial system, which is independent of the County's centralized financial system, which accounts for resources received and used. Requests for financial statements from COMIDA should be addressed in writing to COMIDA, Business Office, 50 West Main Street, Suite 1150, Rochester, New York 14614.

**COUNTY OF MONROE, NEW YORK**  
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Year Ended December 31, 2023

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**Monroe Tobacco Asset Securitization Corporation** - Blended Component Unit

Monroe Tobacco Asset Securitization Corporation (MTASC) is a special purpose, local development corporation organized under the laws of the State of New York. MTASC was established on May 11, 2000. MTASC is an instrumentality of the County, but is a separate legal entity from the County. MTASC will have not less than three nor more than five directors, consisting of two ex-officio positions including the County Executive and the Director of Finance, up to two additional directors selected by the member of MTASC (i.e. the County Executive, ex-officio, the "member") and one independent director appointed by the member of MTASC, and thus the County is able to impose its will on MTASC. Although legally separate from the County, MTASC is a component unit of the County and accordingly, is presented in the County's financial statements as a blended component unit due to the fact that it exclusively serves the County. MTASC is blended in the governmental activities and as a nonmajor governmental (debt service) fund. Separate financial statements may be obtained from the Monroe County Finance Department, 39 West Main Street, Rochester, New York 14614.

**Related Organizations and Joint Ventures**

Organizations for which a primary government is accountable because that government appoints a voting majority of the board, but is not financially accountable, are related organizations.

The Soil and Water Conservation District, which serves municipalities and landowners of the County, is considered a related organization of the County. Requests for financial statements from Monroe County Soil and Water Conservation District should be addressed in writing to: 1200A Scottsville Road Suite 160, Rochester, New York 14624.

**C. Nonmajor Fund Deficits**

No deficits existed in the nonmajor funds at December 31, 2023.

**D. Basis of Presentation**

**Government-wide Financial Statements**

The government-wide financial statements (the statement of net position and the statement of activities) concentrate on the County as a whole and do not emphasize fund types but rather a governmental or a business-type activities classification, which are presented in separate columns. The governmental activities and business-type activities comprise the primary government and are reported separately from the discretely presented component units for which the County is accountable. General governmental and intergovernmental revenues support the governmental activities, whereas the business-type activities are primarily supported by charges for services.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs.

The statement of activities reflects the expenses of a given function or segment and demonstrates the extent to which they are offset by program revenues. Administrative overhead charges are included in function expenses. Program revenues are defined as charges for services, operating grants and contributions (which would include reimbursement for debt payments) and capital grants and contributions directly associated within a given function. Taxes and other revenues not associated with a specific function are reported under general revenues.

The effect of interfund activity has been removed from the government-wide financial statements. However, the interfund services between functions are not eliminated. The internal service activity has been eliminated except for the outside activity and is combined with the governmental activities on the government-wide financial statements.

**Fund Financial Statements**

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, deferred inflows/outflows, fund equity/net position, revenues, and expenditures/expenses.

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

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**Governmental Fund Types**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers certain revenues (i.e. property taxes) to be available if they are collected within 60 days after the end of the current fiscal period. Amounts due for State and Federal aid are generally considered available if they are expected to be collected within one year after the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims and judgments, and certain other long-term liabilities are recorded only when payment is due.

The County has the following major governmental fund:

**General Fund** - is the County's principal operating fund. It is used to account for all financial resources except those required to be accounted for in other funds.

**Proprietary Fund Types**

Proprietary fund types use the economic resources measurement focus and accrual basis of accounting. Internal Service funds are used to account for a government's business-type activities which are similar to those often found in the private sector. Major proprietary funds are comprised of:

**Enterprise Funds** - The enterprise funds are used to account for operations that provide services primarily to customers other than governments outside the financial reporting entity and are financed primarily by user charges. The major enterprise funds include:

**Airport Fund** - accounts for the operation and maintenance of the airport. The primary revenue source for the Airport fund is reimbursement from the Airport Authority.

**Hospital Fund** - accounts for the County's medical facility which provides for the care and treatment of the chronically ill and is comprised of a residential health care facility. It also provides out-patient services.

**Pure Waters Fund** - accounts for financing of wastewater related public improvements as well as operation and maintenance services deemed to benefit the properties against which user fees are charged.

**Internal Service Funds** - The internal service funds are used to account for special activities or services provided by one department of the County to other departments, to agencies of the primary government and its component units, or to other governments, on a cost reimbursement basis. The assets, liabilities and changes in net position of those funds are reported in governmental activities. Internal service funds include: Central Services, Building Accounts, Information Services, Fleet Management, and Risk Management.

**Fiduciary Fund**

Fiduciary funds are used to account for assets held by the County in a trustee or custodial capacity for individuals, private organizations, other governments and/or funds. They cannot be used to support the government's own programs. The fiduciary fund is comprised of:

**Custodial Fund** - Fiduciary activities that are not required to be reported in pension and other employee benefit trust funds, investment trust funds or private-purpose trust funds. The County holds funds for various purposes including but not limited to: inmate commissary deposits, civil bureau execution fees, County Clerk fee collection on behalf of NYS, child support collection of non-custodial payments and mortgage tax fees.

**E. Basis of Accounting/Measurement Focus**

The accounting basis for each fund is determined by its measurement focus. The measurement focus for governmental funds is based upon determination of current financial resources. Proprietary funds and fiduciary trust funds are accounted for on a flow of economic resources measurement focus.

**Modified Accrual Basis** - All governmental funds are accounted for using the modified accrual basis of accounting. Under this basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. The three primary revenue sources which are treated as susceptible to accrual are: (1) property tax recorded when collected during the current period or within 60 days after year end; (2) reimbursements of expenditures due from other governments are recorded primarily when the qualifying expenditures have been incurred and all other grant requirements have been met and are expected to be collected within one year after the end of the current fiscal period;

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

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and (3) sales tax, which is recorded based on the date of sales. Expenditures are recognized when the related fund liability is incurred, except for principal and interest on long-term debt, which are recorded as expenditures when paid, and compensated absences and claims/judgments, which are recognized as a liability in the applicable fund if payable with current financial resources. Allowances have been provided for any receivables where collection is doubtful. In addition, revenues relating to property taxes in the governmental funds which are not available to finance current operations have been reported as deferred inflows of resources. At the government-wide level, these are recognized as revenues.

**Accrual Basis** – The government-wide, proprietary and fiduciary fund types are accounted for using the accrual basis of accounting. Under this method, revenues, including unbilled amounts, are recognized when earned; expenses are recorded when the liabilities are incurred, regardless of the timing of related cash inflows and outflows. Property taxes are recognized in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all of the eligibility requirements have been met.

**F. Cash and Cash Equivalents**

Cash and cash equivalents include certificates of deposit, U.S. government securities and repurchase agreements with maturity dates of three months or less from the purchase date. Cash and cash equivalents are stated at cost which approximates fair value.

The County participates in the New York Cooperative Liquid Assets Securities System (NYCLASS) local government investment pool. NYCLASS measures its investments at fair value in accordance with Paragraph 41 of GASB Statement 79 and Paragraph 11 of GASB Statement 31, and therefore a participant's investment in NYCLASS is not required to be categorized within the fair value hierarchy for purposes of Paragraph 81a(2) of GASB Statement 72.

**G. Investments**

Investments include certificates of deposit, U.S. government securities and repurchase agreements with maturities of more than three months from the purchase date. Investments are stated at fair value.

**H. Statement of Cash Flows**

For the purpose of the statement of cash flows of the proprietary fund types, cash and cash equivalents include all unrestricted and restricted cash and cash equivalents of those funds. The statement of cash flows is presented using the direct method of reporting.

**I. Leases**

**Lessee:** The County is a lessee for various noncancellable leases. For lease arrangements with a maximum possible term of 12 months or less at commencement, the County recognizes expense based on the provisions of the lease contract. For lease arrangements greater than 12 months, the College recognizes a lease liability and an intangible right-to-use lease asset. At lease commencement, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, less lease payments made at or before the lease commencement date. The lease asset is amortized on a straight-line basis over the shorter of the lease term or the useful life of the underlying asset. If the College is reasonably certain of exercising a purchase option contained in a lease, the lease asset will be amortized over the useful life of the underlying asset. The County has elected to use a discount rate commensurate with its discount rate for postemployment benefit obligations as the discount rate for leases unless the rate that the lessor/vendor charges is known. The lease term includes the noncancellable period of the lease, plus any additional periods covered by an option to extend for which it is reasonably certain to be exercised, or by an option to terminate for which it is reasonably certain not to be exercised.

**Lessor:** The County is a lessor for various noncancellable leases. For lease arrangements greater than 12 months that do not transfer ownership or represent an investment, the County initially recognizes a lease receivable at the present value of lease payments expected to be received during the lease term and recognizes a deferred inflow of resources at the amount of the initial measurement of the lease receivable, adjusted for any lease payments received prior to the commencement of the lease term.

**J. Encumbrances**

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation, is employed by governmental funds only. Encumbrances do not constitute expenditures or liabilities.

**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
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In governmental funds, encumbrances outstanding at year-end are included in the restricted, committed, and assigned fund balance amounts. Governmental funds' encumbrances, as of December 31, 2023, included \$2.2 million restricted, \$40.6 million committed, and \$8.1 million assigned in the general fund, \$75.1 million restricted and \$387 thousand committed.

**K. Inventories**

The County maintains inventories of various operational supplies.

Inventories for both governmental and proprietary funds except as noted below are computed using the purchase method. Inventories are valued at cost using the first-in-first-out (FIFO) method.

Road and Pure Waters fund inventory are recorded as expenditures/expenses when consumed and valued using the moving average price method.

**L. Capital Assets**

**Primary Government**

Capital assets purchased or acquired at an original cost of \$10,000 or more are reported at historical cost or estimated historical cost for all governmental and business-type activities. Donated capital assets, works of art and similar items are reported at acquisition value rather than fair market value. Any capital assets received in a service concession arrangement are reported at acquisition value rather than fair market value. Capital assets recognized under lease and subscription-based information technology arrangements are amortized over their expected useful life or the lease term, whichever is shorter. Capital assets which are used for general governmental purposes and are not available for expenditure are accounted for and reported in governmental activities in the government-wide financial statements. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for routine repairs and maintenance are expensed as incurred.

Depreciation on all assets is calculated using the straight-line method over estimated useful lives ranging from three to fifty-five years. The estimated useful lives for the major classes of depreciable capital assets include the following:

Class	Life in Years
Buildings	30-55
Improvements other than buildings	10-20
Infrastructure	35-50
Machinery and Equipment	3-15
Subscription-based Information Technology Arrangements	3

**Hospital Fund (Monroe Community Hospital)**

Capital assets are recorded at cost. Depreciation expense is computed on all depreciable assets based on the straight-line method utilizing estimated lives as established by the American Hospital Association, ranging from three to forty years.

**M. Compensated Absences**

At the governmental and business-type activities level, liabilities for compensated absences, such as vacation and unpaid overtime, are recorded when vested and earned by the employees and payment is not dependent upon a future event. The total compensated absence liabilities attributable to the proprietary fund types and governmental funds at the government-wide level are recorded as an accrued liability in the respective funds. At the governmental fund level, liabilities for compensated absences are recorded when due and payable. The liabilities are recorded based on employees' rates of pay as of December 31, 2023 and include all payroll related liabilities. Primarily, the general fund and the road fund are used to liquidate the liability for compensated absences in the governmental funds.

**N. Unamortized Bond Discounts, Premiums and Refunding Gain or Loss**

Bond discounts, premiums and refunding gains or losses are amortized over the term of the respective bond issues for the governmental and business-type activities, and those funds reporting on the full accrual basis. Bond premiums and discounts are included in the outstanding bond liability, whereas the refunding gain or loss is reported as a deferred



**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

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inflow or outflow of resources. In the governmental funds, bond discounts, premiums and refunding gain or loss are reported as other financing sources or uses in the year that the bonds are issued.

**O. Deferred Inflows/Outflows of Resources**

In addition to assets and liabilities, the financial statements report a separate section for deferred outflows and deferred inflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period and so will not be recognized as an outflow of resources (expense) until that time. Deferred inflows of resources, represents a portion of net assets that also applies to a future period and so will not be recognized as an inflow of resources (revenue) until then.

**P. Medicaid Claims**

Physicians, hospitals, pharmacists, and others who provide services to public assistance recipients and other individuals enrolled in the Medical Assistance Program, are entitled to reimbursement of the defined cost of such services through the Federal, State and locally-funded Medicaid programs. The County participates in a state-wide system to process and pay such claims.

**Q. Use of Estimates**

The preparation of the basic financial statements in conformity with GAAP requires management to make certain estimates and assumptions that affect the reported amounts of assets and liabilities and the reported amounts of revenues and expenses/expenditures during the year. Actual results could differ from those estimates.

**R. Net Position/Fund Balance**

**Net Position**

Net Position in government-wide and proprietary fund financial statements are classified as net investment in capital assets; restricted and unrestricted. Net investment in capital assets consists of capital assets, including restricted capital assets, net of accumulated depreciation and amortization, and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Restricted net position represents constraints on resources that are either externally imposed by creditors, grantors, contributors, laws or regulations of other governments, or imposed by law through State statute.

As of December 31, 2023 these restrictions include:

**Debt Service** - represents resources that have been legally restricted for debt service payments that will be made in future periods.

**Capital Projects** – represents funds restricted for major capital acquisitions and construction activities through borrowings or contributions.

**Nonexpendable** - represents the net position whose use is subject to externally imposed conditions and the County must maintain them in perpetuity.

**Expendable** – represents the net position whose use is subject to externally imposed conditions that can be fulfilled by certain actions or by the passage of time.

**Grants and Other Purposes** - represents available grants and other funds which are restricted to meet legal State or Federal requirements and other purposes.

**Passenger Facility Charges** - represents the cumulative unexpended passenger facility charge amounts reflected as restricted net position to be used for Federal Aviation Administration approved projects.

When net position resources are available for a specific purpose in more than one classification, it is the County's practice to use restricted funds first.

**Fund Balance**

In the governmental fund financial statements, fund balance is composed of five classifications designed to disclose the hierarchy of constraints placed on how fund balance can be spent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

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***Nonspendable*** – amounts that are not in spendable form (such as inventory and prepaids) or are legally or contractually required to be maintained intact.

***Restricted*** – amounts constrained to specific purposes by bondholders of County debt, and State and Federal grantors through constitutional provisions or by enabling legislation.

***Committed*** – amounts constrained to specific purposes by the County Legislature through resolution; amounts cannot be used for any other purpose unless the County Legislature takes the same action to remove or change the constraint.

***Assigned*** – amounts the County intends to use for a specific purpose; intent is expressed by the Director of Finance-Chief Financial Officer to whom the County Legislature has delegated the authority. This category of fund balance also represents the residual amounts not otherwise reported as non-spendable, restricted, or committed in governmental funds outside of the General Fund.

***Unassigned*** – amounts that have not been assigned to another fund or are not restricted, committed, or assigned to specific purposes within the General Fund.

When fund balance resources are available for a specific purpose in more than one classification, it is the County's practice to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
**Year Ended December 31, 2023**

The County has a formally adopted fund balance policy via Resolution No. 262 of 2023. To maintain fund balance stability, the policy establishes the combined assigned and unassigned fund balance categories within the general fund to be within \$10 million dollars, plus or minus, of 10% of the all-funds adopted budget. Fund balances accumulating in excess of the upper threshold may be used in subsequent budgets to provide property tax stability, capital project funds and/or debt reduction.

As of December 31, 2023 Governmental Fund Balances were classified as follows:

	Nonmajor Funds			Debt Service		Total Nonmajor Governmental Funds	Total Governmental Funds
	General	Special Revenue	Capital Projects	General	MTASC		
<b>Nonspendable</b>							
Inventory	\$ 2,158	\$ 1,156	\$ -	\$ -	\$ -	\$ 1,156	\$ 3,314
Due from Other Fund	23,450	-	-	-	-	-	23,450
Airport Bond	2,000	-	-	-	-	-	2,000
Prepaid Expenditures	11,349	158	-	-	13	171	11,520
<b>Total Nonspendable</b>	<b>38,957</b>	<b>1,314</b>	<b>-</b>	<b>-</b>	<b>13</b>	<b>1,327</b>	<b>40,284</b>
<b>Restricted</b>							
Jail Funds	-	6,731	-	-	-	6,731	6,731
Debt Service	-	-	-	6,783	13,384	20,167	20,167
STOP DWI	622	-	-	-	-	-	622
Handicapped Parking	73	-	-	-	-	-	73
Other Programs	8,330	-	-	-	-	-	8,330
Road Fund	-	4,344	-	-	-	4,344	4,344
Library Fund	-	1,470	-	-	-	1,470	1,470
Capital Projects	-	-	75,139	-	-	75,139	75,139
<b>Total Restricted</b>	<b>9,025</b>	<b>12,545</b>	<b>75,139</b>	<b>6,783</b>	<b>13,384</b>	<b>107,851</b>	<b>116,876</b>
<b>Committed</b>							
Executed Contracts	40,595	387	-	-	-	387	40,982
Committed-Other	11,000	-	-	-	-	-	11,000
Green Space Initiative	-	344	-	-	-	344	344
Other Special Revenue Funds	-	1,882	-	-	-	1,882	1,882
<b>Total Committed</b>	<b>51,595</b>	<b>2,613</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>2,613</b>	<b>54,208</b>
<b>Assigned</b>							
CBA Settlements	16,000	-	-	-	-	-	16,000
Retention Bonuses	14,000	-	-	-	-	-	14,000
Off Contract Salary Adjustments	7,724	-	-	-	-	-	7,724
MCH Compensating Balance	40,593	-	-	-	-	-	40,593
Medicaid UPL Payment	9,896	-	-	-	-	-	9,896
Cash Capital Transfers	10,633	-	-	-	-	-	10,633
Anti-Violence Campaign	5,100	-	-	-	-	-	5,100
Other Programs	8,063	-	-	-	-	-	8,063
Appropriated General Fund	44,307	-	-	-	-	-	44,307
Debt Service	-	-	-	6,858	152	7,010	7,010
<b>Total Assigned</b>	<b>156,316</b>	<b>-</b>	<b>-</b>	<b>6,858</b>	<b>152</b>	<b>7,010</b>	<b>163,326</b>
<b>Unassigned</b>	<b>78,298</b>	<b>-</b>	<b>(51,000)</b>	<b>-</b>	<b>-</b>	<b>(51,000)</b>	<b>27,298</b>
<b>Total Fund Balance</b>	<b>\$ 334,191</b>	<b>\$ 16,472</b>	<b>\$ 24,139</b>	<b>\$ 13,641</b>	<b>\$ 13,549</b>	<b>\$ 67,801</b>	<b>\$ 401,992</b>

**COUNTY OF MONROE, NEW YORK**  
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**S. Accounting and Reporting Change**

The County adopted GASB Statement No. 96, Subscription-Based Information Technology Arrangements, during the year ended December 31, 2023. GASB Statement No. 96 was established to provide accounting and financial reporting guidance for governments that enter into subscription-based contracts to use vendor-provided information technology (IT). The intent of the statement is to enhance the accountability, consistency and comparability of SBITA activities reported by governments. This statement establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability. These changes were incorporated into the County's financial statements.

**GASB Statement No. 96 Adoption**

	As originally presented	Adoption of GASB 96	As restated
<b>Governmental Activities:</b>			
Net book value of subscription-based information technology arrangements asset	\$ -	\$ 1,757	\$ 1,757
Subscription-based information technology arrangements payable	-	(1,757)	(1,757)
Total Governmental Activities	-	-	-
<b>Internal Service Fund</b>			
Net book value of subscription-based information technology arrangements asset	-	772	772
Subscription-based information technology arrangements payable	-	(772)	(772)
Total Internal Service Fund	-	-	-
<b>Business-type Activities:</b>			
Hospital			
Net book value of subscription-based information technology arrangements asset	-	67	67
Subscription-based information technology arrangements payable	-	(67)	(67)
Total Hospital	-	-	-
Total Business-type Activities	-	-	-
<b>Total GASB Statement No. 96 Adoption</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
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**2. Real Property Tax**

Section 10 of Article VIII of the State Constitution dictates the amount which may be raised in the County by tax on real property, in any fiscal year, for County purposes. This amount may not exceed 1.5 percent of the five-year average full valuation of taxable real property of the County, less certain deductions as specified within.

The computation in accordance with the constitutional provision for the calendar year 2023 budget is (000's omitted):

Five-year average full valuation of taxable real property	<u>\$49,237,728</u>
Tax limit (1.5% of 5-year average full valuation of property)	<u>738,566</u>
Total Tax levy and charges subject to limit	445,663
Less: Exclusions from tax limit	<u>(71,180)</u>
Total tax levy subject to taxing power limit	<u>374,483</u>
Tax margin (Unused Taxing Power)	<u>\$ 364,083</u>

Real property taxes include the property tax levy, delinquent taxes, and sales tax attributable to the towns in consideration for credits given to the towns' residents on their property tax bills. County real property taxes are levied annually and become a lien on January 1. Taxes for County purposes are levied together with taxes for town and town special district purposes, and with user charges of the various Pure Waters districts. Pursuant to State Law, the County guarantees the collection of town and town special district property taxes.

Towns are empowered to collect both County and town property tax warrants, which initially expire on January 31, through June 1, after which collection and enforcement procedures revert to the County Treasurer. The Monroe County Tax Act also empowers the City Treasurer to collect County taxes and user fees, levied on property situated within the City of Rochester, through February 15. Unlike procedures in effect for the towns, the County Treasurer also collects County taxes and fees on property situated in the City concurrently with the City Treasurer. Full payments are due before February 10. After February 10, interest accrues at a rate of 1.5% per month. The County also allows for installment payments with accrued interest on February 28, March 31, and April 30.

On August 20 of each year, the County purchases the tax liens on all properties for which there are unpaid property taxes. The tax lien, if still unpaid upon the expiration of one year from the August 20 tax sale date, qualifies the subject property for tax foreclosure proceedings. Unpaid taxes resulting from tax levies, which are identified as tax sale certificates, are required to be reported as deferred inflows of resources on the basis that they are not available to finance current operations. Those collected within the first sixty days of the following year are recorded as revenue at the governmental fund level. For the governmental activities, all uncollected tax sale certificates are recorded as revenue in the year levied.

**3. Sales Tax**

Monroe County and the State of New York each currently impose sales and use tax. The State of New York imposes a sales and use tax of four percent and the County imposes four percent making a total of eight percent imposed within the County. The County's sales and use tax is composed of an original three percent and an additional one percent authorized by State law. The current law provides for continuation of the additional one percent through November 30, 2025.

The County's original three percent tax is allocated through a complex formula among the City of Rochester (approximately 35.6 percent), the towns and villages (approximately 29.4 percent) and suburban school districts (approximately 18.1 percent) with the County retaining the balance (approximately 16.9 percent). The additional one percent tax is allocated through another sharing formula whereby the towns (3 percent), villages (1.25 percent) and school districts (5 percent) each receive a percentage share. The remaining balance of the additional one percent is divided between the City of Rochester and the County so that when added to the original three percent tax, the total share (4 percent) for the City of Rochester and the County is equal.

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

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**4. Deposits and Investments**

**A. Deposit and Investment Policies**

The County maintains an investment and deposit policy, the overall objective of which is to adequately safeguard the principal amount of funds invested or deposited; conformance with federal, state and other legal requirements; provide sufficient liquidity of invested funds in order to meet obligations as they become due; and attainment of a market rate of return. Oversight of investment activity is the responsibility of the Director of Finance – Chief Financial Officer.

**B. Interest Rate Risk**

Interest rate risk is the risk that the fair value of investments will be affected by changing interest rates. The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The County has no long-term investments that expose it to significant interest rate risk.

NYCLASS: The dollar weighted average days to maturity (WAM) of NYCLASS at December 31, 2023, was 41 days. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of NYCLASS at December 31, 2023, is 87 days.

**C. Credit Risk**

For investments, credit risk is the risk that in the event of a failure of a counterparty, the County may not be able to recover the value of its investments. New York State General Municipal Law and the County's Investment and Deposit Policy authorize the County to purchase the following types of investments:

- Obligations of the United States of America
- Obligations guaranteed by the United States of America where payment of principal and interest are guaranteed by the United States of America
- Obligations of the State of New York
- Special time deposit accounts
- Certificates of Deposits
- Repurchase agreements limited to obligations of the United States of America, or obligations whose principal and interest are fully guaranteed, or insured by the United States of America. The term of each agreement shall generally not exceed 180 days. The agreement shall be confirmed in writing by the seller, and each security purchased under the agreement shall be specifically identified, segregated from the assets of the seller and delivered for safekeeping into an account designated and controlled by the County. Also, each seller shall enter into a master Repurchase Agreement with the County which shall specify the rights and obligations of the County and the Seller in all transactions
- Obligations of public authorities, public housing authorities, urban renewal agencies, and industrial development agencies where the general State statutes governing such entities or whose specific enabling legislation authorizes such investments
- Obligations issued pursuant to New York State Local Finance Law Section 24.00 and 25.00 (with approval of the New York State Comptroller) by any municipality, school district or district corporation other than the County of Monroe, New York

NYCLASS is rated by S&P Global Ratings. The current rating is 'AAAm.'

The County has no investments that expose it to significant credit risk.

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

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**D. Custodial Credit Risk**

1. Deposits

For deposits, custodial credit risk is the risk that in the event of a failure of a depository financial institution, the County may not recover its deposits. In accordance with New York State General Municipal Law and the County's Investment and Deposit Policy, all deposits of the County including certificates of deposits and special time deposits, in excess of the amount insured under the provisions of the Federal Deposit Insurance Act shall be secured by a pledge of securities with an aggregate value equal to the aggregate amount of deposits. The County restricts the securities to the following eligible items; (a) obligations issued, or fully insured or guaranteed as to the payment of principal and interest, by the United States of America, an agency thereof or a United States government sponsored corporation; (b) obligations issued or fully guaranteed by the International Bank for Reconstruction and Development, the Inter-American Development Bank, the Asian Development Bank, and the African Development Bank; (c) obligations partially insured or guaranteed by any agency of the United States of America; (d) obligations issued or fully insured or guaranteed by the State of New York, obligations issued by municipal corporation, school district or district corporation of New York State or obligations of any public benefit corporation which under a specific State statute may be accepted as security for deposit of public monies; (e) obligations issued by states (other than the State of New York) of the United States rated in one of the two highest rating categories by at least one Nationally Recognized Statistical Rating Organization; (f) obligations of Puerto Rico rated in the highest rating category by at least one Nationally Recognized Statistical Rating Organization; (g) obligations of counties, cities and other governmental entities of a state other than the State of New York having the power to levy taxes that are backed by the full faith and credit of such governmental entity and rated in one of the two highest categories by at least one Nationally Recognized Statistical Rating Organization; (h) obligations of domestic corporations rated in one of the two highest rating categories by at least one Nationally Recognized Statistical Rating Organization; and (i) Zero coupon obligations of the United States of America marketed as "treasury strips".

As of December 31, 2023, \$173.3 million of the County's deposits of \$281.0 million, which are included in cash and cash equivalents, was exposed to custodial credit risk. This credit risk was uninsured and either collateralized by securities or money market funds held by the pledging bank's trust department not in the County's name or covered by a letter of credit agreement. The County has, as part of the working bank contract with Upstate National Bank, a letter of credit with the Federal Home Loan Bank of New York. Under which, the Bank has agreed to provide to the County the letter of credit in the amount of \$2.0 million. The agreement provides for collateralization of the County's uninsured cash balances at Upstate National Bank. As of December 31, 2023, \$2.0 million was unused and available. The difference of the above amounts is insured under the provisions of the Federal Deposit Insurance Act.

2. Investments

For investments, custodial credit risk is the risk that a government will not be able to recover the value of investments or collateral securities that are in the possession of an outside party if the counterparty to the transaction fails. The County's Investment and Deposit Policy requires that all investments be registered or insured in the County's name and held in the custody of the bank or the bank's trust department. The County requires that all repurchase agreements be limited to obligations of the United States of America or obligations whose principal and interest are fully guaranteed, or insured by the United States of America. At year end, the County had no custodial credit risk related to repurchase agreements since no repurchase agreements were purchased or outstanding during 2023.

3. NYCLASS

The U.S. Treasuries within the NYCLASS portfolio are backed by the full faith and credit of the United States Government and therefore do not require collateral. New York State Municipal Bonds within the portfolio are backed by the full faith and credit of the State of New York and therefore do not require collateral. The other permissible investment security types are collateralized in accordance with NYS GML Section 10 and the NYCLASS Investment Policy. Repurchase Agreements (repo) are collateralized 102% by either U.S. Treasuries or U.S. Agencies. Certificates of Deposit (CD) also require full collateral; currently NYCLASS CDs are being collateralized by Federal Home Loan Bank (FHLB) Letters of Credit (LOC).

**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
**Year Ended December 31, 2023**

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**E. Concentration of Credit Risk**

The County places no limit on the amount that may be invested in any one issuer. At year end the County only had investments in U.S. Treasury obligations.

**F. Fair Value of Investments**

The County's investments are recorded at fair value. Investments held at the end of 2023 are as follows:

<b>Investment Type</b>	<b>Fair value</b>	<b>Investment Maturity</b>	
		<b>Within 1 Year</b>	<b>Total</b>
U.S. Treasury obligations	<u>\$ 283,799</u>	<u>\$ 283,799</u>	<u>\$ 283,799</u>
<b>Total Investments</b>	<u><u>\$ 283,799</u></u>	<u><u>\$ 283,799</u></u>	<u><u>\$ 283,799</u></u>

United States Treasury obligations are considered level 1 investments. The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

**5. Custodial Accounts**

Custodial assets refer to cash and cash equivalents held by the County for a third party. The Hospital holds \$1.1 million of funds owned by its patients and residents at the end of 2023.

**6. Due to Other Governments**

In the 2023 government-wide and fund financial statements, the category "*due to other governments*" balance of \$122.7 million includes primarily sales tax collections of \$80.6 million and school tax collections of \$26.4 million that are due to other municipalities within the County. The remaining amount is mostly comprised of \$15 million Social Services and Public Health dollars due to New York State and the Federal Government.



**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
**Year Ended December 31, 2023**

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**7. Restricted Cash and Cash Equivalents**

Certain County cash and cash equivalents, excluding funds held by trustee, custodial accounts, and securities and retained percentages as of December 31, 2023 are restricted to the following uses:

<b>Restricted Cash and Cash Equivalents</b>				
	<u>Capital Projects</u>	<u>Debt Service</u>	<u>Other</u>	<u>Total</u>
<b>Governmental Activities:</b>				
Capital Projects	\$ 60,498	\$ -	\$ -	\$ 60,498
Debt Service	-	20,167	-	20,167
Internal Service	<u>17,661</u>	<u>152</u>	<u>-</u>	<u>17,813</u>
Total Governmental Activities	<u>78,159</u>	<u>20,319</u>	<u>-</u>	<u>98,478</u>
<b>Business-type Activities:</b>				
Major Business-type Funds				
Hospital	936	7	-	943
Pure Waters	<u>6,060</u>	<u>250</u>	<u>-</u>	<u>6,310</u>
Total Major Business-type Funds	<u>6,996</u>	<u>257</u>	<u>-</u>	<u>7,253</u>
Nonmajor Business-type Funds				
Solid Waste	<u>487</u>	<u>-</u>	<u>-</u>	<u>487</u>
Total Business-type Activities	<u>7,483</u>	<u>257</u>	<u>-</u>	<u>7,740</u>
<b>Fiduciary Funds:</b>				
Custodial	<u>-</u>	<u>-</u>	<u>25,426</u>	<u>25,426</u>
Total Fiduciary Funds	<u>-</u>	<u>-</u>	<u>25,426</u>	<u>25,426</u>
<b>Total Restricted Cash and Cash Equivalents</b>	<u><b>\$ 85,642</b></u>	<u><b>\$ 20,576</b></u>	<u><b>\$ 25,426</b></u>	<u><b>\$ 131,644</b></u>

Restrictions for capital projects mainly represent funds raised through debt issuances for this purpose. Restrictions for debt service represent interest earned, unexpended proceeds and/or other assets specifically required under New York State's Local Finance Law to reduce future debt service payments. Restrictions for custodial funds are primarily composed of mortgage tax monies.

**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
**Year Ended December 31, 2023**

**8. Receivables and Payables**

**A. Accounts Receivable**

As of December 31, 2023 receivables are summarized as follows (000's omitted):

<b>Accounts Receivable</b>					
	<u>Taxes and Assessments</u>	<u>Returned School Taxes</u>	<u>Other Accounts Receivable</u>	<u>Allowance for Doubtful Accounts</u>	<u>Total</u>
<b>Governmental Activities:</b>					
Major Governmental Funds					
General Fund	\$ 22,924	\$ 23,242	\$ 27,701	\$ -	\$ 73,867
Total Major Governmental Funds	<u>22,924</u>	<u>23,242</u>	<u>27,701</u>	<u>-</u>	<u>73,867</u>
Nonmajor Governmental Funds					
Special Revenue	-	-	12,678	(599)	12,079
Capital Projects	-	-	314	-	314
Debt Service	-	-	11,128	-	11,128
Total Nonmajor Governmental Funds	<u>-</u>	<u>-</u>	<u>24,120</u>	<u>(599)</u>	<u>23,521</u>
Internal Service	-	-	307	-	307
Total Governmental Activities	<u>22,924</u>	<u>23,242</u>	<u>52,128</u>	<u>(599)</u>	<u>97,695</u>
<b>Business-type Activities:</b>					
Major Business-type Funds					
Airport	-	-	487	-	487
Hospital	-	-	7,088	(1,123)	5,965
Pure Waters	-	-	457	-	457
Total Major Business-type Funds	<u>-</u>	<u>-</u>	<u>8,032</u>	<u>(1,123)</u>	<u>6,909</u>
Nonmajor Business-type Funds					
Solid Waste	-	-	2,074	-	2,074
Total Business-type Activities	<u>-</u>	<u>-</u>	<u>10,106</u>	<u>(1,123)</u>	<u>8,983</u>
<b>Total Accounts Receivable, net</b>	<b><u>\$ 22,924</u></b>	<b><u>\$ 23,242</u></b>	<b><u>\$ 62,234</u></b>	<b><u>\$ (1,722)</u></b>	<b><u>\$ 106,678</u></b>

The nonmajor governmental funds receivable of \$23.5 million is comprised primarily of Tobacco Settlement Revenues due to MTASC of \$11.1 million, and community development loans issued of \$11.9 million, net of \$599 thousand which is estimated to be not collectable as some loans may be converted to grant awards. Business-type activity accounts receivable are comprised primarily of \$2.1 million for solid waste user fees, and \$5.9 million, net relating to patient accounts and third-party settlements in the Hospital.

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

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**B. Accounts Payable and Accrued Liabilities**

The accounts payable and accrued liabilities balances in governmental activities include approximately 62 percent payable to vendors and 38 percent accrued salaries and benefits. The accounts payable and accrued liabilities in the business-type activities include approximately 73 percent payable to vendors and 27 percent accrued salaries and benefits. The accounts payable and accrued liabilities balances in governmental funds include approximately 89 percent payable to vendors and 11 percent accrued salaries and benefits. The accounts payable and accrued liabilities balances in proprietary funds approximate 34 percent payable to vendors and 66 percent accrued salaries and benefits.

**C. Deferred Inflows**

At the governmental fund level, revenues that are measurable but not available to finance current operations have been reported as deferred inflows of resources. Deferred inflows of resources in the general fund represent lease receivables, property tax receivables and opioid settlement receivables. Deferred inflows of resources for nonmajor governmental funds include community development program loans to be repaid to the County and MTASC tobacco settlement revenues.

**D. Unearned Revenues**

Unearned revenues in the general fund as of December 31, 2023 includes; American Rescue Plan Act of 2021, state aid advances for social services and mental health programs.

**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
**Year Ended December 31, 2023**

**9. Capital Assets**

Capital asset activity for the County's **governmental activities** consists of the following for the year ended December 31, 2023 (000's omitted):

<b>Capital Asset Activity – Governmental Activities</b>					
	Beginning Balance (as restated)	Increases	Decreases	Capitalization of AUC	Ending Balance
<b>Governmental Activities:</b>					
<b>Nondepreciable Assets</b>					
Land	\$ 29,381	\$ 48	\$ -	\$ -	\$ 29,429
Assets under Construction	105,797	74,307	-	(50,870)	129,234
<b>Total Nondepreciable Assets</b>	<b>135,178</b>	<b>74,355</b>	<b>-</b>	<b>(50,870)</b>	<b>158,663</b>
<b>Depreciable Assets</b>					
Buildings	208,121	-	-	5	208,126
Infrastructure	1,059,049	-	(9,242)	28,311	1,078,118
Improvements other than Buildings	313,288	-	-	9,345	322,633
Machinery and Equipment	187,314	3,424	(3,134)	13,209	200,813
<b>Total Depreciable Assets</b>	<b>1,767,772</b>	<b>3,424</b>	<b>(12,376)</b>	<b>50,870</b>	<b>1,809,690</b>
<b>Less Accumulated Depreciation</b>					
Buildings	(143,769)	(3,962)	-	-	(147,731)
Infrastructure	(693,833)	(26,906)	9,242	-	(711,497)
Improvements other than Buildings	(191,492)	(10,278)	-	-	(201,770)
Machinery and Equipment	(150,272)	(10,055)	3,075	-	(157,252)
<b>Total Accumulated Depreciation</b>	<b>(1,179,366)</b>	<b>(51,201)</b>	<b>12,317</b>	<b>-</b>	<b>(1,218,250)</b>
<b>Total Depreciable Assets, Net</b>	<b>588,406</b>	<b>(47,777)</b>	<b>(59)</b>	<b>50,870</b>	<b>591,440</b>
<b>Lease Assets</b>					
Buildings	12,182	1,953	-	-	14,135
Machinery and Equipment	1,267	179	(168)	-	1,278
Other	57,055	203	-	-	57,258
<b>Total Lease Assets</b>	<b>70,504</b>	<b>2,335</b>	<b>(168)</b>	<b>-</b>	<b>72,671</b>
<b>Less Accumulated Amortization</b>					
Buildings	(2,564)	(2,596)	-	-	(5,160)
Machinery and Equipment	(371)	(399)	168	-	(602)
Other	(2,618)	(2,702)	-	-	(5,320)
<b>Total Accumulated Amortization</b>	<b>(5,553)</b>	<b>(5,697)</b>	<b>168</b>	<b>-</b>	<b>(11,082)</b>
<b>Total Lease Assets, Net</b>	<b>64,951</b>	<b>(3,362)</b>	<b>-</b>	<b>-</b>	<b>61,589</b>
Subscription-based information technology arrangements (SBITA)	1,757	639	-	-	2,396
<b>Less Accumulated Amortization</b>					
Subscription-based information technology arrangements (SBITA)	-	(994)	-	-	(994)
<b>Total Subscription-based information technology arrangements, Net</b>	<b>1,757</b>	<b>(355)</b>	<b>-</b>	<b>-</b>	<b>1,402</b>
<b>Capital assets, net of accumulated depreciation/amortization</b>	<b>655,114</b>	<b>(51,494)</b>	<b>(59)</b>	<b>50,870</b>	<b>654,431</b>
<b>Capital Assets, Net</b>	<b>\$ 790,292</b>	<b>\$ 22,861</b>	<b>\$ (59)</b>	<b>\$ -</b>	<b>\$ 813,094</b>

Assets under Construction (AUC) include work in progress on buildings, infrastructure, improvements and equipment.

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

Depreciation/amortization expense was charged to functions/programs of the County for the year ended December 31, 2023 as follows (000's omitted):

<b>Governmental Activities:</b>	Amount
General government	\$ 14,028
Public safety	11,399
Health and welfare	1,439
Culture, recreation and education	3,762
Transportation	26,210
<b>Total</b>	<b>\$ 56,838</b>

Capital asset activity of the County's **business-type activities** consists of the following for the year ended December 31, 2023 (000's omitted):

<b>Capital Asset Activity – Business-type Activities</b>					
	Beginning Balance*	Increases	Decreases	Capitalization of AUC	Ending Balance
<b>Business-type Activities:</b>					
Nondepreciable Assets					
Land	\$ 28,022	\$ 214	\$ -	\$ -	\$ 28,236
Assets under Construction	61,636	34,524	-	(18,784)	77,376
Total Nondepreciable Assets	<u>89,658</u>	<u>34,738</u>	<u>-</u>	<u>(18,784)</u>	<u>105,612</u>
Depreciable Assets					
Buildings	258,559	-	-	5,577	264,136
Infrastructure	686,553	-	-	-	686,553
Improvements other than Buildings	636,256	-	-	12,345	648,601
Machinery and Equipment	116,426	2,718	(1,813)	862	118,193
Total Depreciable Assets	<u>1,697,794</u>	<u>2,718</u>	<u>(1,813)</u>	<u>18,784</u>	<u>1,717,483</u>
Less Accumulated Depreciation					
Buildings	(208,959)	(3,927)	-	-	(212,886)
Infrastructure	(674,000)	(3,597)	-	-	(677,597)
Improvements other than Buildings	(362,515)	(23,537)	-	-	(386,052)
Machinery and Equipment	(97,470)	(4,106)	1,812	-	(99,764)
Total Accumulated Depreciation	<u>(1,342,944)</u>	<u>(35,167)</u>	<u>1,812</u>	<u>-</u>	<u>(1,376,299)</u>
Total Depreciable Assets, Net	<u>354,850</u>	<u>(32,449)</u>	<u>(1)</u>	<u>18,784</u>	<u>341,184</u>
Lease Assets					
Machinery and Equipment	-	24	-	-	24
Total Lease Assets	<u>-</u>	<u>24</u>	<u>-</u>	<u>-</u>	<u>24</u>
Less Accumulated Amortization					
Machinery and Equipment	-	(7)	-	-	(7)
Total Accumulated Amortization	<u>-</u>	<u>(7)</u>	<u>-</u>	<u>-</u>	<u>(7)</u>
Total Lease Assets, Net	<u>-</u>	<u>17</u>	<u>-</u>	<u>-</u>	<u>17</u>
Subscription-based information technology arrangements (SBITA)	67	-	-	-	67
Less Accumulated Amortization					
Subscription-based information technology arrangements (SBITA)	-	(48)	-	-	(48)
Total Subscription-based information technology arrangements, Net	<u>67</u>	<u>(48)</u>	<u>-</u>	<u>-</u>	<u>19</u>
Capital assets, net of accumulated depreciation/amortization	<u>354,917</u>	<u>(32,480)</u>	<u>(1)</u>	<u>18,784</u>	<u>341,220</u>
<b>Capital Assets, Net</b>	<b>\$ 444,575</b>	<b>\$ 2,258</b>	<b>\$ (1)</b>	<b>\$ -</b>	<b>\$ 446,832</b>

\*As restated. Assets under Construction (AUC) include work in progress on buildings, improvements and equipment.

**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
**Year Ended December 31, 2023**

Capital asset activity of the County's **airport enterprise fund** consists of the following for the year ended December 31, 2023 (000's omitted):

<b>Airport Enterprise Fund – Capital Asset Activity</b>					
	Beginning Balance	Increases	Decreases	Capitalization of AUC	Ending Balance
<b>Business-type Activities:</b>					
Nondepreciable Assets					
Land	\$ 19,080	\$ 214	\$ -	\$ -	\$ 19,294
Assets under Construction	14,481	11,568	-	(12,386)	13,663
Total Nondepreciable Assets	<u>33,561</u>	<u>11,782</u>	<u>-</u>	<u>(12,386)</u>	<u>32,957</u>
Depreciable Assets					
Buildings	53,963	-	-	5,577	59,540
Improvements other than Buildings	386,203	-	-	6,624	392,827
Machinery and Equipment	21,647	1,693	(232)	185	23,293
Total Depreciable Assets	<u>461,813</u>	<u>1,693</u>	<u>(232)</u>	<u>12,386</u>	<u>475,660</u>
Less Accumulated Depreciation					
Buildings	(23,334)	(1,326)	-	-	(24,660)
Improvements other than Buildings	(231,196)	(13,685)	-	-	(244,881)
Machinery and Equipment	(14,857)	(1,508)	232	-	(16,133)
Total Accumulated Depreciation	<u>(269,387)</u>	<u>(16,519)</u>	<u>232</u>	<u>-</u>	<u>(285,674)</u>
Total Depreciable Assets, Net	<u>192,426</u>	<u>(14,826)</u>	<u>-</u>	<u>12,386</u>	<u>189,986</u>
<b>Capital Assets, Net</b>	<u>\$ 225,987</u>	<u>\$ (3,044)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 222,943</u>

Assets under Construction (AUC) include work in progress on buildings, improvements and equipment.

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

Capital asset activity of the County's **hospital enterprise fund** consists of the following for the year ended December 31, 2023 (000's omitted):

<b>Hospital Enterprise Fund – Capital Asset Activity</b>					
	Beginning Balance (as restated)	Increases	Decreases	Capitalization of AUC	Ending Balance
<b>Business-type Activities:</b>					
<b>Nondepreciable Assets</b>					
Land	\$ 109	\$ -	\$ -	\$ -	\$ 109
Assets under Construction	3,360	2,535	-	(556)	5,339
Total Nondepreciable Assets	<u>3,469</u>	<u>2,535</u>	<u>-</u>	<u>(556)</u>	<u>5,448</u>
<b>Depreciable Assets</b>					
Buildings	126,420	-	-	-	126,420
Improvements other than Buildings	7,601	-	-	15	7,616
Machinery and Equipment	31,772	-	-	541	32,313
Total Depreciable Assets	<u>165,793</u>	<u>-</u>	<u>-</u>	<u>556</u>	<u>166,349</u>
<b>Less Accumulated Depreciation</b>					
Buildings	(120,302)	(1,596)	-	-	(121,898)
Improvements other than Buildings	(4,120)	(248)	-	-	(4,368)
Machinery and Equipment	(26,110)	(1,153)	-	-	(27,263)
Total Accumulated Depreciation	<u>(150,532)</u>	<u>(2,997)</u>	<u>-</u>	<u>-</u>	<u>(153,529)</u>
Total Depreciable Assets, Net	<u>15,261</u>	<u>(2,997)</u>	<u>-</u>	<u>556</u>	<u>12,820</u>
<b>Lease Assets</b>					
Machinery and Equipment	-	24	-	-	24
Total Lease Assets	<u>-</u>	<u>24</u>	<u>-</u>	<u>-</u>	<u>24</u>
<b>Less Accumulated Amortization</b>					
Machinery and Equipment	-	(7)	-	-	(7)
Total Accumulated Amortization	<u>-</u>	<u>(7)</u>	<u>-</u>	<u>-</u>	<u>(7)</u>
Total Lease Assets, Net	<u>-</u>	<u>17</u>	<u>-</u>	<u>-</u>	<u>17</u>
<b>Subscription-based information technology arrangements (SBITA)</b>					
Subscription-based information technology arrangements (SBITA)	67	-	-	-	67
<b>Less Accumulated Amortization</b>					
Subscription-based information technology arrangements (SBITA)	-	(48)	-	-	(48)
Total Subscription-based information technology arrangements, Net	<u>67</u>	<u>(48)</u>	<u>-</u>	<u>-</u>	<u>19</u>
Capital assets, net of accumulated depreciation/amortization	<u>15,328</u>	<u>(3,028)</u>	<u>-</u>	<u>556</u>	<u>12,856</u>
<b>Capital Assets, Net</b>	<u>\$ 18,797</u>	<u>\$ (493)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 18,304</u>

Assets under Construction (AUC) include work in progress on improvements and equipment.

**COUNTY OF MONROE, NEW YORK**  
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Capital asset activity of the County's **pure waters enterprise fund** consists of the following for the year ended December 31, 2023 (000's omitted):

<b>Pure Waters Enterprise Fund – Capital Asset Activity</b>					
	Beginning Balance	Increases	Decreases	Capitalization of AUC	Ending Balance
<b>Business-type Activities:</b>					
Nondepreciable Assets					
Land	\$ 2,371	\$ -	\$ -	\$ -	\$ 2,371
Assets under Construction	43,003	19,923	-	(5,702)	57,224
Total Nondepreciable Assets	<u>45,374</u>	<u>19,923</u>	<u>-</u>	<u>(5,702)</u>	<u>59,595</u>
Depreciable Assets					
Buildings	67,999	-	-	-	67,999
Infrastructure	686,553	-	-	-	686,553
Improvements other than Buildings	230,674	-	-	5,566	236,240
Machinery and Equipment	59,015	1,025	(1,581)	136	58,595
Total Depreciable Assets	<u>1,044,241</u>	<u>1,025</u>	<u>(1,581)</u>	<u>5,702</u>	<u>1,049,387</u>
Less Accumulated Depreciation					
Buildings	(55,298)	(971)	-	-	(56,269)
Infrastructure	(674,000)	(3,597)	-	-	(677,597)
Improvements other than Buildings	(116,987)	(9,423)	-	-	(126,410)
Machinery and Equipment	(53,929)	(1,268)	1,580	-	(53,617)
Total Accumulated Depreciation	<u>(900,214)</u>	<u>(15,259)</u>	<u>1,580</u>	<u>-</u>	<u>(913,893)</u>
Total Depreciable Assets, Net	<u>144,027</u>	<u>(14,234)</u>	<u>(1)</u>	<u>5,702</u>	<u>135,494</u>
<b>Capital Assets, Net</b>	<u>\$ 189,401</u>	<u>\$ 5,689</u>	<u>\$ (1)</u>	<u>\$ -</u>	<u>\$ 195,089</u>

Assets under Construction (AUC) include work in progress on improvements and equipment.



**COUNTY OF MONROE, NEW YORK**  
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Capital asset activity of the County's **nonmajor enterprise funds** consists of the following for the year ended December 31, 2023 (000's omitted):

<b>Nonmajor Enterprise Funds – Capital Asset Activity</b>					
	Beginning Balance	Increases	Decreases	Capitalization of AUC	Ending Balance
<b>Business-type Activities:</b>					
Nondepreciable Assets					
Land	\$ 6,462	\$ -	\$ -	\$ -	\$ 6,462
Assets under Construction	792	498	-	(140)	1,150
Total Nondepreciable Assets	<u>7,254</u>	<u>498</u>	<u>-</u>	<u>(140)</u>	<u>7,612</u>
Depreciable Assets					
Buildings	10,177	-	-	-	10,177
Improvements other than Buildings	11,778	-	-	140	11,918
Machinery and Equipment	3,992	-	-	-	3,992
Total Depreciable Assets	<u>25,947</u>	<u>-</u>	<u>-</u>	<u>140</u>	<u>26,087</u>
Less Accumulated Depreciation					
Buildings	(10,025)	(34)	-	-	(10,059)
Improvements other than Buildings	(10,212)	(181)	-	-	(10,393)
Machinery and Equipment	(2,574)	(177)	-	-	(2,751)
Total Accumulated Depreciation	<u>(22,811)</u>	<u>(392)</u>	<u>-</u>	<u>-</u>	<u>(23,203)</u>
Total Depreciable Assets, Net	<u>3,136</u>	<u>(392)</u>	<u>-</u>	<u>140</u>	<u>2,884</u>
<b>Capital Assets, Net</b>	<u>\$ 10,390</u>	<u>\$ 106</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 10,496</u>

Assets under Construction (AUC) include work in progress on improvements.

**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
**Year Ended December 31, 2023**

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**10. Indebtedness and Certain Long-term Obligations**

**A. Short Term Indebtedness**

The County had a total of \$3.5 million in outstanding notes payable as of December 31, 2023. This was solely comprised of bond anticipation notes (BANS).

During 2023, the County issued a total of \$3.5 million in bond anticipation notes for LED lighting replacement.

The following is a summary of changes in notes payable for the year ended December 31, 2023 (000's omitted):

<b>Changes in Notes Payable - Primary Government</b>				
	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deductions</u>	<u>Ending Balance</u>
<b>Governmental Activities:</b>				
Capital Project Fund-Bond Anticipation Note	\$ 6,000	\$ -	\$ (6,000)	\$ -
Internal Service Fund-Bond Anticipation Note	-	3,500	-	3,500
Total Governmental Activities	<u>6,000</u>	<u>3,500</u>	<u>(6,000)</u>	<u>3,500</u>
<b>Total Notes Payable</b>	<u>\$ 6,000</u>	<u>\$ 3,500</u>	<u>\$ (6,000)</u>	<u>\$ 3,500</u>

Notes payable for the year ended December 31, 2023 (000's omitted) are as follows:

<b>Notes Payable – Primary Government</b>				
	<u>Issue Date</u>	<u>Interest Rate</u>	<u>Final Maturity</u>	<u>Amount</u>
<b>Governmental Activities:</b>				
Internal Service Fund				
Public Improvement Bond Anticipation Notes	10/31/2023	4.89%	3/29/2024	<u>\$ 3,500</u>
Total Governmental Activities				<u>3,500</u>
<b>Total Notes Payable</b>				<u>\$ 3,500</u>

Subsequent to year end, the County repaid its bond anticipation note, due March 29, 2024 as agreed.

**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
**Year Ended December 31, 2023**

**B. Long-term Liabilities**

The following is a summary of long-term liabilities for the primary government as of December 31, 2023 (000's omitted):

<b>Long-term Liabilities – Primary Government</b>					
	Beginning Balance (as restated)	Additions	Deductions	Ending Balance	Current Portion
<b>Governmental Activities:</b>					
Leases payable	\$ 66,125	\$ 2,506	\$ (4,299)	\$ 64,332	\$ 4,412
Subscription-based information technology arrangements payable	1,757	639	(1,353)	1,043	485
Bonds payable	642,898	40,616	(38,802)	644,712	40,739
Net pension liability	-	176,730	-	176,730	-
Total postemployment benefits other than pension	376,513	49,749	(40,939)	385,323	32,892
Other Long-term Liabilities					
Federal, state and other long-term liabilities	12,220	6,063	(6,720)	11,563	3,732
Compensated absences	36,031	21,242	(17,711)	39,562	17,584
Total Other Long-term Liabilities	48,251	27,305	(24,431)	51,125	21,316
<b>Total Governmental Long-term Liabilities</b>	<b>\$ 1,135,544</b>	<b>\$ 297,545</b>	<b>\$ (109,824)</b>	<b>\$ 1,323,265</b>	<b>\$ 99,844</b>
<b>Business-type Activities:</b>					
Installment Purchase Agreement	\$ 906	\$ -	\$ (906)	\$ -	\$ -
Leases payable	-	24	(7)	17	8
Subscription-based information technology arrangements payable	67	-	(67)	-	-
Bonds payable	152,205	12,940	(18,122)	147,023	16,239
Net pension liability	194	50,207	-	50,401	-
Total postemployment benefits other than pension	44,636	5,342	(5,450)	44,528	6,180
Other Long-term Liabilities					
Compensated absences	4,202	4,425	(3,934)	4,693	3,036
Total Other Long-term Liabilities	4,202	4,425	(3,934)	4,693	3,036
<b>Total Business-type Long-term Liabilities</b>	<b>\$ 202,210</b>	<b>\$ 72,938</b>	<b>\$ (28,486)</b>	<b>\$ 246,662</b>	<b>\$ 25,463</b>

The current portion of compensated absences is included in accounts payable and accrued liabilities in the statement of net position. The County borrows funds on a long-term basis for the purpose of financing acquisitions of land, equipment, construction of buildings and improvements. This policy enables the cost of these capital assets to be borne by the present and future taxpayers receiving the benefit of the capital assets. The liability for long-term debt for governmental funds appears on the government-wide statements, and is shown on the reconciliation between the fund level and the government-wide statements. The liability for long-term debt for proprietary funds is presented in the statement of net position. Interest expense for business-type activities that is directly related to the enterprise fund is included as a direct function expense.

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

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The following is a summary of changes in bonds payable for the year ended December 31, 2023 (000's omitted):

<b>Bonds Payable – Primary Government</b>					
	Beginning Balance	Additions	Deductions	Ending Balance	Current Portion
<b>Governmental Activities:</b>					
Governmental Funds	\$ 577,241	\$ 40,586	\$ (30,325)	\$ 587,502	\$ 33,909
Internal Service Funds	65,657	30	(8,477)	57,210	6,830
Total Governmental Activities	<u>642,898</u>	<u>40,616</u>	<u>(38,802)</u>	<u>644,712</u>	<u>40,739</u>
<b>Business-type Activities:</b>					
Airport	17,840	-	(3,467)	14,373	3,134
Hospital	12,399	-	(2,242)	10,157	1,762
Pure Waters	120,116	12,940	(12,096)	120,960	11,057
Nonmajor	1,850	-	(317)	1,533	286
Total Business-type Activities	<u>152,205</u>	<u>12,940</u>	<u>(18,122)</u>	<u>147,023</u>	<u>16,239</u>
<b>Total Bonds Payable</b>	<u><u>\$ 795,103</u></u>	<u><u>\$ 53,556</u></u>	<u><u>\$ (56,924)</u></u>	<u><u>\$ 791,735</u></u>	<u><u>\$ 56,978</u></u>

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

The following is a summary of serial bonded indebtedness for the year ended December 31, 2023 (000's omitted):

<b>Bonds Payable – Primary Government</b>					
	<u>Original Amount</u>	<u>Date of Bonds</u>	<u>Interest Rate Percent</u>	<u>Final Maturity</u>	<u>Outstanding Amount</u>
<b>Governmental Activities:</b>					
Governmental Funds					
<u>Bonds issued by the County</u>					
Public Stadium Refunding 2014	\$ 8,630	10/15/2014	3.49/3.59	2024	\$ 975
PI Refunding Bonds - 2015-A	22,426	3/26/2015	5.00	2027	2,853
PI Refunding Bonds - 2015-B	827	3/26/2015	4.00	2024	236
PI- 2015	35,606	6/30/2015	3.00/5.00	2033	10,697
PI-2016	15,021	6/29/2016	2.00/5.00	2031	6,305
PI-2016-B	72,099	10/27/2016	3.00/5.00	2034	27,464
PI-2017	21,016	6/27/2017	3.00/5.00	2032	10,890
PI-2018	34,696	6/26/2018	3.00/5.00	2038	22,053
PI-2019-A	34,584	6/25/2019	3.00/5.00	2039	21,881
PI Refunding-2019	6,304	4/18/2019	5.00	2029	2,153
GO Refunding Bonds - 2020	8,699	6/4/2020	4.00/5.00	2030	4,799
PI-2021	35,784	6/30/2021	2.00/5.00	2041	33,001
GO Refunding Bonds - 2021	8,990	8/10/2021	5.00	2031	5,723
PI-2022	25,168	6/29/2022	4.00/5.00	2042	24,934
PI-2023	25,168	6/29/2023	4.00/5.00	2043	35,613
					<u>209,577</u>
Add: Unamortized bond premium					<u>27,674</u>
Total Bonds Issued by the County					<u>237,251</u>
<u>Bonds Issued by MTASC</u>					
MTASC Series 2005	157,720	8/25/2005	5.00/6.65	2060	121,055
MTASC Series 2006	14,579	2/7/2006	7.70	2061	14,579
MTASC Series 2010	63,100	6/1/2010	6.25	2060	63,000
					<u>198,634</u>
Add: Accretion of capital appreciation bonds					109,014
Less: Unamortized bond discount					<u>(1,696)</u>
Total Bonds Issued by MTASC					<u>\$ 305,952</u>

\*PI: Public Improvement, GO: General Obligation

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

**Bonds Payable – Primary Government (continued)**

	Original Amount	Date of Bonds	Interest Rate Percent	Final Maturity	Outstanding Amount
<b>Governmental Activities (continued):</b>					
<u>Bonds Issued by the County for Monroe Community College (MCC)</u>					
PI Refunding - 2015-A	\$ 624	3/26/2015	5.00	2025	\$ 118
PI Refunding - 2015-B	37	3/26/2015	4.00	2024	11
PI-2015	16,790	6/30/2015	3.00/5.00	2035	8,553
PI-2016	15,564	6/29/2016	2.00/5.00	2036	9,935
PI-2016-B	13,000	10/27/2016	3.00/5.00	2036	9,430
PI-2017	8,000	6/27/2017	3.00/5.00	2037	5,351
PI-2018	2,190	6/26/2018	3.00/5.00	2038	479
PI-2023	1,728	6/29/2023	4.00/5.00	2043	1,728
PI Refunding-2019	3,225	4/18/2019	5.00	2029	1,862
GO Refunding Bonds - 2020	2,365	6/4/2020	4.00/5.00	2030	1,677
GO Refunding Bonds - 2021	1,136	8/10/2021	5.00	2031	900
					<u>40,044</u>
Add: Unamortized bond premium					<u>4,255</u>
Total Bonds Issued by the County for MCC					<u>44,299</u>
Total Governmental Funds					<u>587,502</u>
<u>Internal Service Funds</u>					
PI Refunding - 2015-A	8,116	3/26/2015	5.00	2027	1,873
PI Refunding - 2015-B	251	3/26/2015	4.00	2024	72
PI-2015	10,199	6/30/2015	3.00/5.00	2031	1,484
PI-2016	5,997	6/29/2016	2.00/5.00	2035	1,500
PI-2017	4,500	6/27/2017	3.00/5.00	2037	355
PI-2018	19,037	6/27/2017	3.00/5.00	2038	12,108
PI-2019A	2,553	6/25/2019	3.00/5.00	2039	1,719
PI Refunding-2019	3,516	4/18/2019	5.00	2029	2,079
GO Refunding Bonds - 2020	11,128	6/4/2020	4.00/5.00	2030	7,789
PI-2021	18,545	6/30/2021	2.00/5.00	2041	16,443
GO Refunding Bonds - 2021	4,850	8/10/2021	5.00	2031	3,658
PI-2022	3,050	6/29/2022	4.00/5.00	2042	3,007
PI-2023	29	6/29/2023	4.00/5.00	2043	29
					<u>52,116</u>
Add: Unamortized bond premium					<u>5,094</u>
Total Internal Service Funds					<u>57,210</u>
<b>Total Governmental Activities</b>					<u><b>\$ 644,712</b></u>

\*PI: Public Improvement, GO: General Obligation

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

**Bonds Payable – Primary Government (continued)**

	Original Amount	Date of Bonds	Interest Rate Percent	Final Maturity	Outstanding Amount
<b>Business-type Activities:</b>					
Bonds issued by the County					
<u>Airport Fund</u>					
PI Refunding - 2015-A	\$ 1,748	3/26/2015	5.00	2025	\$ 320
PI Refunding - 2015-B	101	3/26/2015	4.00	2024	29
PI-2019-B	22,570	6/25/2019	5.00	2027	12,280
					<u>12,629</u>
Add: Unamortized bond premium					<u>1,744</u>
Total Airport Fund					<u>14,373</u>
<u>Hospital Fund</u>					
PI Refunding - 2015-A	866	3/26/2015	5.00	2025	135
PI Refunding - 2015-B	43	3/26/2015	4.00	2024	12
PI-2015	4,065	6/30/2015	3.00/5.00	2035	754
PI-2016	1,920	6/29/2016	2.00/5.00	2031	389
PI-2017	1,245	6/27/2017	3.00/5.00	2031	247
PI-2018	1,813	6/26/2018	3.00/5.00	2038	209
PI-2019-A	5,885	6/25/2019	3.00/5.00	2039	1,696
GO Refunding Bonds - 2020	35	6/4/2020	4.00/5.00	2030	15
PI-2021	2,658	6/30/2021	2.00/5.00	2041	2,148
GO Refunding Bonds - 2021	599	8/10/2021	5.00	2031	302
PI-2022	3,620	6/29/2022	4.00/5.00	2042	3,460
					<u>9,367</u>
Add: Unamortized bond premium					<u>790</u>
Total Hospital Fund					<u>\$ 10,157</u>

\*PI: Public Improvement, GO: General Obligation

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

<b>Bonds Payable – Primary Government (continued)</b>					
	Original Amount	Date of Bonds	Interest Rate Percent	Final Maturity	Outstanding Amount
<b>Business-type Activities (continued):</b>					
Bonds issued by the County					
<u>Pure Waters Fund</u>					
GO Refunding Bonds - 2020	\$ 7,373	6/4/2020	4.00/5.00	2030	\$ 5,255
GO Refunding Bonds - 2021	10,922	6/4/2020	4.00/5.00	2031	8,854
PI-2014	22,920	7/2/2014	2.00/5.00	2034	13,750
PI-2015	16,900	6/30/2015	3.00/5.00	2035	11,022
PI-2016-B	3,615	10/27/2016	3.00/5.00	2036	2,541
PI-2016	16,147	6/29/2016	2.00/5.00	2036	8,271
PI-2017	8,359	6/27/2017	3.00/5.00	2037	6,142
PI-2018	19,889	6/26/2018	3.00/5.00	2038	16,263
PI-2019-A	6,874	6/25/2019	3:00/5:00	2039	5,959
PI-2021	6,244	6/30/2021	2.00/5.00	2041	5,733
PI-2022	2,738	6/29/2022	4.00/5.00	2042	2,582
PI-2023	4,490	6/29/2023	4.00/5.00	2043	12,000
PI Refunding - 2015-A	25,643	3/26/2015	4.00/5.00	2027	6,986
PI Refunding - 2015-B	714	3/26/2015	4.00	2024	204
PI Refunding-2019	8,952	4/18/2019	3.00/5.00	2038	5,282
					<u>110,844</u>
Add: Unamortized bond premium					<u>10,116</u>
Total Pure Waters Fund					<u>120,960</u>
<u>Nonmajor Enterprise Funds</u>					
PI Refunding - 2015-A	2,107	3/26/2015	5.00	2025	404
PI Refunding - 2015-B	127	3/26/2015	4.00	2024	36
PI-2015	1,470	6/30/2015	3.00/5.00	2035	235
PI-2018	190	6/29/2018	3.00/5.00	2038	43
PI-2021	298	6/30/2021	2.00/5.00	2041	549
GO Refunding Bonds - 2021	574	8/10/2021	5.00	2031	109
PI-2022	27	6/29/2022	4.00/5.00	2042	22
					<u>1,398</u>
Add: Unamortized bond premium					<u>135</u>
Total Nonmajor Enterprise Funds					<u>1,533</u>
<b>Total Business-type Activities</b>					<u><u>\$ 147,023</u></u>
<b>Total Primary Government</b>					<u><u>\$ 791,735</u></u>

\*PI: Public Improvement, GO: General Obligation



**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
**Year Ended December 31, 2023**

**C. Future Debt Service**

The following is a schedule of annual principal and interest payments on bonds outstanding for the primary government as of December 31, (000's omitted):

<b>Principal and Interest Payments – Primary Government</b>							
	<b>Governmental Activities</b>		<b>Business-type Activities</b>				<b>Total Primary Government</b>
	<b>Governmental Funds</b>	<b>Internal Service</b>	<b>Airport</b>	<b>Hospital</b>	<b>Pure Waters</b>	<b>Nonmajor Funds</b>	
<b>Principal</b>							
2024	\$ 33,909	\$ 6,830	\$ 3,134	\$ 1,762	\$ 11,057	\$ 286	\$ 56,978
2025	31,623	6,920	3,280	1,726	11,648	288	55,485
2026	26,910	5,704	3,245	1,529	9,674	70	47,132
2027	22,428	5,599	2,970	578	9,480	69	41,124
2028	21,641	5,115	-	525	8,510	64	35,855
2029 - 2033	75,513	14,545	-	1,756	35,698	307	127,819
2034 - 2038	27,722	6,093	-	871	19,751	218	54,655
2039 - 2043	128,528	1,310	-	620	5,026	96	135,580
2044 - 2048	35,465	-	-	-	-	-	35,465
2049 - 2053	5,387	-	-	-	-	-	5,387
2054 - 2058	8,924	-	-	-	-	-	8,924
2059 - 2063	30,205	-	-	-	-	-	30,205
<b>Total Principal</b>	<b>448,255</b>	<b>52,116</b>	<b>12,629</b>	<b>9,367</b>	<b>110,844</b>	<b>1,398</b>	<b>634,609</b>
<b>Interest</b>							
2024	19,023	2,082	553	391	4,384	48	26,481
2025	16,693	1,738	393	304	3,622	34	22,784
2026	15,255	1,423	230	223	3,121	25	20,277
2027	14,107	1,146	74	173	2,694	22	18,216
2028	13,141	891	-	149	2,310	19	16,510
2029 - 2033	54,918	1,891	-	471	6,994	59	64,333
2034 - 2038	46,244	529	-	205	2,256	21	49,255
2039 - 2043	29,178	40	-	48	409	3	29,678
2044 - 2048	2,660	-	-	-	-	-	2,660
2049 - 2053	66,578	-	-	-	-	-	66,578
2054 - 2058	193,791	-	-	-	-	-	193,791
2059 - 2063	1,531,395	-	-	-	-	-	1,531,395
<b>Total Interest</b>	<b>2,002,983</b>	<b>9,740</b>	<b>1,250</b>	<b>1,964</b>	<b>25,790</b>	<b>231</b>	<b>2,041,958</b>
<b>Total Principal and Interest</b>	<b>\$ 2,451,238</b>	<b>\$ 61,856</b>	<b>\$ 13,879</b>	<b>\$ 11,331</b>	<b>\$ 136,634</b>	<b>\$ 1,629</b>	<b>\$ 2,676,567</b>

Approximately \$333 million of the total principal is anticipated to be financed by user charges or tobacco settlement revenues. The remainder will be financed through the real property tax levy, general County revenues or existing reserves available for the retirement of debt. All proprietary fund debt is secured by the County's full faith and credit. Starting in 2060, interest payments include the tobacco settlement capital appreciation bonds, which mature from 2060 through 2061.

**COUNTY OF MONROE, NEW YORK**  
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**11. Leases, Subscription-based Information Technology Arrangements and Public-Private/Public-Public Partnerships/Availability Payment Arrangements**

**A. Lessor Agreements**

The County's leasing operations consist of office space to the City of Rochester and a baseball stadium to Rochester Community Baseball. The leases receivable were discounted to a net present value at December 31, 2023 using a 4.31% interest rate.

Activity of lease inflows for the year ending December 31, 2023 (000's omitted) are summarized as follows:

	<b>Lessor Agreements</b>		
	<u>Governmental Activities</u>		
	General Fund	Internal Service Funds	Total
Lease-related revenue			
Building	\$ 102	\$ -	\$ 102
Office Space	-	291	291
Total lease revenue	<u>102</u>	<u>291</u>	<u>393</u>
Interest revenue	28	101	129
Total lease-related revenue	<u>\$ 130</u>	<u>\$ 392</u>	<u>\$ 522</u>

Future minimum lease payments due to the County as of December 31, (000's omitted) were as follows:

	<b>Lessor Agreements</b>		
	<b>Governmental Activities</b>		
	General Fund	Internal Service	Total
<b>Principal</b>			
2024	\$ -	\$ 267	\$ 267
2025	-	280	280
2026	-	291	291
2027	-	305	305
2028	-	318	318
2029 - 2033	259	768	1,027
2034 - 2038	360	-	360
Total Principal	<u>619</u>	<u>2,229</u>	<u>2,848</u>
<b>Interest</b>			
2024	-	93	93
2025	-	80	80
2026	-	68	68
2027	-	55	55
2028	100	42	142
2029 - 2033	241	42	283
2034 - 2038	40	-	40
Total Interest	<u>381</u>	<u>380</u>	<u>761</u>
<b>Total Future Receipts</b>	<u>\$ 1,000</u>	<u>\$ 2,609</u>	<u>\$ 3,609</u>

**COUNTY OF MONROE, NEW YORK**  
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**B. Lessee Agreements**

The County leases a variety of buildings, equipment and office space from various entities.

Activity of lease liability for the year ended December 31, 2023 (000's omitted) is summarized as follows:

<b>Lessee Agreements</b>					
	Beginning Balance	Additions	Deductions	Ending Balance	Current Portion
<b>Governmental Activities:</b>					
General Fund	\$ 59,025	\$ 2,327	\$ (2,663)	\$ 58,689	\$ 2,665
Internal Service Funds	7,100	179	(1,636)	5,643	1,747
Total Governmental Activities	<u>66,125</u>	<u>2,506</u>	<u>(4,299)</u>	<u>64,332</u>	<u>4,412</u>
<b>Total Leases Payable</b>	<b><u>\$ 66,125</u></b>	<b><u>\$ 2,506</u></b>	<b><u>\$ (4,299)</u></b>	<b><u>\$ 64,332</u></b>	<b><u>\$ 4,412</u></b>

The following is a schedule of annual requirements to amortize long-term obligations and related interest as of December 31, (000's omitted):

<b>Lessee Agreements</b>			
<b>Governmental Activities</b>			
	General Fund	Internal Service	Total
<b>Principal</b>			
2024	\$ 2,665	\$ 1,747	\$ 4,412
2025	2,104	1,864	3,968
2026	2,194	1,985	4,179
2027	2,042	37	2,079
2028	1,812	10	1,822
2029 - 2033	10,554	-	10,554
2034 - 2038	11,927	-	11,927
2039 - 2043	12,858	-	12,858
2044 - 2049	12,533	-	12,533
Total Principal	<u>58,689</u>	<u>5,643</u>	<u>64,332</u>
<b>Interest</b>			
2024	2,480	209	2,689
2025	2,373	131	2,504
2026	2,281	49	2,330
2027	2,188	1	2,189
2028	2,106	-	2,106
2029 - 2033	9,251	-	9,251
2034 - 2038	6,728	-	6,728
2039 - 2043	4,174	-	4,174
2044 - 2049	1,093	-	1,093
Total Interest	<u>32,674</u>	<u>390</u>	<u>33,064</u>
<b>Total Future Payments</b>	<b><u>\$ 91,363</u></b>	<b><u>\$ 6,033</u></b>	<b><u>\$ 97,396</u></b>

**COUNTY OF MONROE, NEW YORK**  
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**C. Subscription-based Information Technology Arrangements**

The County has entered into noncancelable subscription-based information technology arrangements contracts for several types of software. The County pays for a variety of software from various entities.

Activity of subscription-based information technology arrangements payable liability for the year ended December 31, 2023 (000's omitted) is summarized as follows:

<b>Subscription-based information technology arrangements</b>					
	Beginning Balance (as restated)	Additions	Deductions	Ending Balance	Current Portion
<b>Governmental Activities:</b>					
General Fund	\$ 985	\$ 575	\$ (517)	\$ 1,043	\$ 485
Internal Service Funds	772	64	(836)	-	-
Total Governmental Activities	1,757	639	(1,353)	1,043	485
<b>Business-type Activities:</b>					
Hospital	67	-	(67)	-	-
Total Business-type Activities	67	-	(67)	-	-
<b>Total Subscription-based information technology arrangements payable</b>	<b>\$ 1,824</b>	<b>\$ 639</b>	<b>\$ (1,420)</b>	<b>\$ 1,043</b>	<b>\$ 485</b>

The following is a schedule of annual requirements to amortize long-term obligations and related interest as of December 31, (000's omitted):

<b>Subscription-based information technology arrangements</b>		
	<b>Governmental Activities</b>	
	General Fund	Total
<b>Principal</b>		
2024	\$ 485	\$ 485
2025	334	334
2026	224	224
2027	-	-
2028	-	-
Total Principal	1,043	1,043
<b>Interest</b>		
2024	45	45
2025	25	25
2026	10	10
2027	-	-
2028	-	-
Total Interest	80	80
<b>Total Future Payments</b>	<b>\$ 1,123</b>	<b>\$ 1,123</b>

**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
**Year Ended December 31, 2023**

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**D. Public-Private/Public-Public Partnerships/Availability Payment Arrangements**

The County is the transferor/operator in a Public-Private/Public-Public Partnership related to the Seneca Park Zoo (Zoo) which is reported in the General Fund. The County has license and operating agreements with the Seneca Park Zoo Society and SSA Group.

Seneca Park Zoo Society (Society): Agreement dates of October 1, 2021 to December 31, 2026, together with up to two additional five year renewals. The Society is a not-for-profit corporation chartered to cooperate with the County in the raising of funds for the benefit of the Zoo; to foster, develop, and promote interest and civic pride among the citizens of Monroe County in their zoo and the animals therein; and to provide an organization dedicated to the advancement of scientific education and conservation knowledge of the members of the animal kingdom. The agreement is for the provision of publicity, educational events, and special events (including public events, private events, and fundraising events) at the Zoo. The Society remits to the County facility use fees, a percentage of membership revenue earned, fundraising collections and utilities. For 2023, these amounts totaled \$690 thousand.

SSA Group: Agreement dates of October 1, 2021 to December 31, 2026, together with up to two additional five year renewals. The agreement is for the Zoo concession (including catering), gift shop, and admission services. SSA Group remits to the County a share, based on the agreement, of concession, catering, gift shop, admission and attractions sales. 100% of educational school groups sales and gift card are remitted to the County. For 2023, these amounts totaled \$1.5 million.

**12. Employee Pension**

**A. Employee Pension Plans**

The County participates in the New York State and Local Employees' Retirement System (ERS) and New York State Police and Firefighters Retirement System (PFRS). Both ERS and PFRS are cost-sharing multiple-employer retirement plans that provide retirement benefits as well as death and disability benefits. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law (NYSRSSL). As set forth in the NYSRSSL, the Comptroller of the State of New York (Comptroller) serves as sole trustee and administrative head of ERS and PFRS. The Comptroller shall adopt and may amend rules and regulations for the administration and transaction of the business of ERS and PFRS and for the custody and control of their funds. ERS and PFRS issue publicly available financial reports that include financial statements and required supplementary information. These reports may be obtained by writing to the New York State and Local Retirement Systems, 110 State Street, Albany, NY 12244-0001.

ERS and PFRS are noncontributory except for employees who joined the New York State and Local Employee's Retirement System between July 28, 1976 and December 31, 2009 and have less than ten years of credited service. These members contribute 3% of their salary. Prior to October 2000, all County and MCC employees who joined between July 28, 1976 and December 31, 2009 were required to contribute 3%, but the laws were modified to forgive the 3% contribution for those with ten or more years of service time. All members who joined between January 1, 2010 and March 31, 2012 are required to contribute 3% of their salary for the duration of service. Effective April 1, 2012 all members joining the system are required to contribute 3% of their salary for the duration of service. This contribution rate remained in effect through March 31, 2013. Beginning April 1, 2013 those members having joined as of April 1, 2012 and subsequently have their contribution rates vary from 3% to 6% based on their level of annualized wages for the duration of service. Under the authority of the NYSRSSL, the Comptroller shall certify annually the rates expressed as proportions of payroll of members, which shall be used in computing the contributions required to be made by employers to the pension accumulation fund.

The County is required to contribute at an actuarially determined rate. The required contributions for the current year and two preceding years for ERS and PFRS were as follows (000's omitted):

**Required Contributions for  
ERS and PFRS**

Year	ERS	PFRS
2023	\$ 40,262	\$ 467
2022	\$ 32,514	\$ 434
2021	\$ 45,429	\$ 449

The County's contributions made to ERS and PFRS were equal to 100% of the contributions required for each year.

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ERS and PFRS, effective with Chapter 260, Laws of 2004, changed the payment due date for participating employers from December 15<sup>th</sup> of the current year to February 1<sup>st</sup> of the subsequent year. In addition, the change in the Law provided participating employers alternative financing options. These options included: (1) amortizing a portion of the pension cost, based on a graduated scale, with the ERS or PFRS over 5 or 10 years, interest for the amortization is based on a rate established by the Comptroller using current market rates; (2) allowing participating employers to bond the costs.

ERS and PFRS, effective with Chapter 57, Laws of 2010, initiated the employer contribution stabilization program. This provided the option of amortizing a portion of the pension cost over 10 years. The Chapter 57 Laws, in 2013, allowed for an alternate program allowing the option of amortizing over 12 years. Interest for the amortization is based on a rate established by the Comptroller using current market rates.

The County elected to prepay the retirement system invoices of \$37.9 million on December 15, 2023. Due to this, \$9.5 million of the payment represents a prepaid expense as of December 31, 2023. This amount covers the period through March 31, 2024, which is the end of the State's fiscal year. By activity, the prepaid expense is allocated as follows: \$7.4 million in the governmental activities and \$2.1 million in the business-type activities.

**B. Pension Liabilities (Assets), Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions**

At December 31, 2023, the County reported a net pension liability (asset) of \$224.8 million and \$2.3 million for its proportionate share of the ERS and PFRS net pension liability (asset), respectively. Of the \$227.1 million total, \$176.7 million is attributable to governmental activities and \$50.4 million to business-type activities.

The net pension liability (asset) was measured as of March 31, 2023, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by the actuarial valuation as of April 1, 2022. The County's proportion of the net pension liability (asset) was based on a projection of the County's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At December 31, 2023, the County's proportionate share was 1.05% and 0.04% for ERS and PFRS, respectively.

For the year ended December 31, 2023, the County recognized pension expense totaling \$72.6 million and \$0.8 million for ERS and PFRS, respectively.

The County reported deferred outflows/inflows of resources related to pensions from the following sources (000's omitted):

	<b>ERS</b>		
	<b>Deferred Outflows of Resources</b>		
	Governmental Activities	Business-type Activities	Total
Differences between expected and actual experience	\$ 18,858	\$ 5,086	\$ 23,944
Changes of assumptions	85,989	23,191	109,180
Changes in proportion and differences between the County's contributions and proportionate share of contributions	6,338	1,709	8,047
Contributions subsequent to the measurement date	22,817	6,153	28,970
Total	<u>\$ 134,002</u>	<u>\$ 36,139</u>	<u>\$ 170,141</u>
	<b>Deferred Inflows of Resources</b>		
	Governmental Activities	Business-type Activities	Total
Differences between expected and actual experience	\$ 4,963	\$ 1,350	\$ 6,313
Changes of assumptions	949	258	1,207
Net difference between projected and actual earnings on pension plan investments	1,038	283	1,321
Changes in proportion and differences between the County's contributions and proportionate share of contributions	14,776	4,019	18,795
Total	<u>\$ 21,726</u>	<u>\$ 5,910</u>	<u>\$ 27,636</u>

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**PFRS**

	<b>Deferred Outflows of Resources</b>		
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
Differences between expected and actual experience	\$ -	\$ 227	\$ 227
Changes of assumptions	-	1,132	1,132
Net difference between projected and actual earnings on pension plan investments	-	4	4
Changes in proportion and differences between the County's contributions and proportionate share of contributions	-	351	351
Contributions subsequent to the measurement date	-	351	351
<b>Total</b>	<b>\$ -</b>	<b>\$ 2,065</b>	<b>\$ 2,065</b>

	<b>Deferred Inflows of Resources</b>		
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
Changes in proportion and differences between the County's contributions and proportionate share of contributions	\$ -	\$ 76	\$ 76
<b>Total</b>	<b>\$ -</b>	<b>\$ 76</b>	<b>\$ 76</b>

The County recognized \$29.0 million and \$351 thousand reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date of March 31, 2023 for ERS and PFRS respectively. These amounts will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense for ERS and PFRS, respectively as follows (000's omitted):

**ERS**

	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
Plan's Year Ended March 31:			
2024	\$ 19,737	\$ 5,311	\$ 25,048
2025	(11,953)	(3,217)	(15,170)
2026	34,723	9,345	44,068
2027	46,952	12,637	59,589
<b>Total</b>	<b>\$ 89,459</b>	<b>\$ 24,076</b>	<b>\$ 113,535</b>

**PFRS**

	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
Plan's Year Ended March 31:			
2024	\$ -	\$ 337	\$ 337
2025	-	24	24
2026	-	749	749
2027	-	468	468
2028	-	60	60
<b>Total</b>	<b>\$ -</b>	<b>\$ 1,638</b>	<b>\$ 1,638</b>

**COUNTY OF MONROE, NEW YORK**  
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**Year Ended December 31, 2023**

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**Actuarial Assumptions**

The total pension liability at March 31, 2023 was determined by using an actuarial valuation as of April 1, 2022, with update procedures used to roll forward the total pension liability to March 31, 2023.

The actuarial valuation used the following actuarial assumptions for both the ERS and PFRS:

Inflation rate	2.9%/2.9%
Salary increases	4.4%/6.2%
Investment rate of return (net of investment expense, including inflation)	5.9%/5.9%
Cost-of-living adjustments	1.5%/1.5%
Annuitant mortality rates	April 1, 2015 – March 31, 2020 System experience, with adjustments for mortality improvements based on MP-2021.

**Long-term Rate of Return**

The long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of practice (ASOP) No. 27, Selection of Economic Assumptions for Measuring Pension Obligations. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expect future real rates of return (expected returns, net of pension plan investment expense and inflation) for equities and fixed income as well as historical investment data and plan performance.

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2023 are summarized below:

<b><u>Asset Type</u></b>	<b><u>Target Allocations in %</u></b>	<b><u>Long-Term Expected Real Rate of Return in %*</u></b>
Domestic Equity	32	4.30
International Equity	15	6.85
Private Equity	10	7.50
Real Estate	9	4.60
Opportunistic/ARS Portfolio	3	5.38
Credit	4	5.43
Real Assets	3	5.84
Fixed Income	23	1.50
Cash	1	0.00
	<u>100</u>	

\*Real rates of return are net of long-term inflation assumption of 2.5%.

**Discount Rate**

The discount rate used to calculate the total pension liability was 5.9%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.



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**Sensitivity of the Proportionate Share of the Net Pension Liability (Asset) to the Discount Rate Assumption**

The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 5.9%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (4.9%) or 1% higher (6.9%) than the current rate (000's omitted):

<b>ERS</b>			
	1% decrease 4.90%	Current Discount 5.90%	1% Increase 6.90%
Proportionate Share of Net Pension Liability (Asset)	\$ 543,259	\$ 224,807	\$ (41,299)

<b>PFRS</b>			
	1% decrease 4.90%	Current Discount 5.90%	1% Increase 6.90%
Proportionate Share of Net Pension Liability (Asset)	\$ 4,844	\$ 2,324	\$ 237

**Pension Plan Fiduciary Net Position**

The components of the current-year net pension liability of the employers as of March 31, 2023 for ERS and PFRS respectively as follows (000's omitted):

<b>ERS</b>			
	Pension Plan's Fiduciary Net Position	County's proportionate share of Plan's Fiduciary Net Position	County's allocation percentage as determined by the Plan
Total pension liability	\$ 232,627,259	\$ 2,438,731	1.05%
Net position	(211,183,223)	(2,213,924)	
Net pension liability (asset)	<u>\$ 21,444,036</u>	<u>\$ 224,807</u>	
Fiduciary net position as a percentage of total pension liability	90.78%	90.78%	

<b>PFRS</b>			
	Pension Plan's Fiduciary Net Position	County's proportionate share of Plan's Fiduciary Net Position	County's allocation percentage as determined by the Plan
Total pension liability	\$ 43,835,333	\$ 18,487	0.04%
Net position	(38,324,863)	(16,163)	
Net pension liability (asset)	<u>\$ 5,510,470</u>	<u>\$ 2,324</u>	
Fiduciary net position as a percentage of total pension liability	87.43%	87.43%	

**COUNTY OF MONROE, NEW YORK**  
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**13. Other Postemployment Benefits**

**Plan Description**

The County administers a single-employer defined benefit Other Postemployment Benefit (OPEB) plan. The plan provides certain healthcare, medical and dental insurance benefits for eligible retirees and their spouses. Eligibility requirements and benefit provisions are established through negotiations between the County and the various collective bargaining units and their employment agreements. The plan does not issue a stand-alone financial report since there are no assets legally segregated in a trust for the sole purpose of paying benefits under the plan. No assets are accumulated in a trust that meets all of the criteria in GASB Statement No. 75, paragraph 4.

**Benefits Provided**

The obligations of the plan are negotiated between the County and the applicable union representatives. Healthcare benefits for non-union employees are similar to those of union employees. The retiree's share of the calculated premium cost ranges from 0% to 100%, depending on the retirement date and length of service. Based on collective bargaining agreements, the retiree and his or her beneficiaries receive this coverage in accordance with those agreements. The County currently contributes the amounts required to satisfy current obligations on a pay-as-you-go basis. In 2023, those costs were \$34.7 million and the costs of administering the plan are paid by the County.

**Employees Covered by Benefit Terms**

At December 31, 2023, the following employees were covered by the benefit terms:

Inactive employees and spouses	
currently receiving benefits	3,652
Active Employees	<u>4,169</u>
Total Participants	<u>7,821</u>

**Total OPEB Liability**

The County's total OPEB liability of \$429.8 million, was recognized as \$385.3 million for the governmental activities and \$44.5 million for the business-type funds, and was measured as of December 31, 2023. The total OPEB liability was determined by an actuarial valuation as of December 31, 2023.

**Actuarial Methods and Other Inputs**

Projections of benefits for financial reporting purposes are based on the substantive plan as understood by the employer and plan members and include the types of benefits provided at the time of the valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The following methods and assumptions were used:

Actuarial Valuation Date	January 1, 2023
Measurement Date	December 31, 2023
Actuarial Cost Method	Entry age normal
Discount Rate	4.00%
Inflation Rate	2.90%
Health Care Trend Rates	8.0%, decreasing by 0.5% each year until 2031; 4.5% thereafter

The discount rate was based on the yield for 20-year tax-exempt general obligation municipal bonds as of the valuation date, which represents the average of certain general obligation municipal bonds maturing in 20 years and having an average rating of AA/Aa or higher.

Mortality rates were based on SOA Pub-2010 Public Safety, General and Continuing Survivor Headcount Weighted Mortality Table fully generational using Scale MP-2021.

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**Changes in the Total OPEB Liability**

(000's omitted)

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
Balance at January 1, 2023	\$ 376,513	\$ 44,636	\$ 421,149
Changes for the year-			
Service cost	6,659	1,273	7,932
Interest	15,890	1,862	17,752
Changes in assumptions or other inputs	15,540	2,207	17,747
Benefit payments	(29,279)	(5,450)	(34,729)
Net Changes	<u>8,810</u>	<u>(108)</u>	<u>8,702</u>
Balance at December 31, 2023	<u>\$ 385,323</u>	<u>\$ 44,528</u>	<u>\$ 429,851</u>

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.00%) or 1 percentage point higher (5.00%) than the current discount rate of 4.00% (000's omitted):

	<u>1% decrease 3.00%</u>	<u>Current Discount 4.00%</u>	<u>1% Increase 5.00%</u>
Total OPEB Liability	\$ 468,720	\$ 429,851	\$ 396,039

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (3.50-7.00%) or 1 percentage point higher (5.50-9.00%) than the current healthcare cost trend rate of 4.50% to 8.00% (000's omitted):

	<u>1% decrease 3.50% - 7.00%</u>	<u>Current Discount 4.50% - 8.00%</u>	<u>1% Increase 5.50% - 9.00%</u>
Total OPEB Liability	\$ 392,457	\$ 429,851	\$ 473,940

**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
**Year Ended December 31, 2023**

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended December 31, 2023, the County recognized an OPEB expense (credit) of (\$2.3) million and \$0.9 million for the governmental activities and business-type funds, respectively. At December 31, 2023, the County reported deferred inflows and outflows of resources related to OPEB from the following sources (000's omitted):

	<b>Deferred Outflows of Resources</b>		
	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
Differences between expected and actual experience	\$ 4,983	\$ 5,365	\$ 10,348
Changes of assumptions	55,184	8,224	63,408
Total	<u>\$ 60,167</u>	<u>\$ 13,589</u>	<u>\$ 73,756</u>

	<b>Deferred Inflows of Resources</b>		
	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
Differences between expected and actual experience	\$ 66,272	\$ 19,204	\$ 85,476
Changes of assumptions	70,383	8,767	79,150
Total	<u>\$ 136,655</u>	<u>\$ 27,971</u>	<u>\$ 164,626</u>

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense for the years ending December 31 as follows (000's omitted):

2024	\$ (24,593)
2025	(16,422)
2026	(19,323)
2027	(22,459)
2028	(10,970)
Thereafter	<u>2,897</u>
Total	<u>\$ (90,870)</u>

**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
**Year Ended December 31, 2023**

**14. Interfund Activity**

Interfund activity is reported as loans, services provided, and reimbursements or transfers. Loans are reported as interfund receivables and payables, as appropriate, and are subject to elimination upon consolidation. Services provided, deemed to be at market or near-market rates, are treated as revenues and expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and recognizes revenue. All other interfund transactions are treated as transfers.

**A. Receivables and Payables**

59 percent of the total amount of receivables and payables is a result of the overdraft of other funds' share of pooled cash, and 41 percent is a result of initial financing of capital projects. The following is a summary of interfund receivables and payables as of December 31, 2023 (000's omitted):

<b>Interfund Payables and Receivables</b>			
	<b>Interfund Receivables</b>		
	<b>Governmental Activities</b>		
	General Fund	Nonmajor Governmental Funds	
Special Revenue			
<b>Interfund Payables</b>			
<b>Governmental Activities:</b>			
Nonmajor Governmental Funds			
Special Revenue - Road	\$ 19,500	\$ -	\$ 19,500
Special Revenue - Special Grants	400	-	400
Capital Projects	19,863	12,913	32,776
Total Nonmajor Governmental Funds	<u>39,763</u>	<u>12,913</u>	<u>52,676</u>
Total Governmental Activities	<u>39,763</u>	<u>12,913</u>	<u>52,676</u>
<b>Business-type Activities:</b>			
Major Business-type Funds			
Airport	1,750	-	1,750
Hospital	18,300	-	18,300
Total Major Business-type Funds	<u>20,050</u>	<u>-</u>	<u>20,050</u>
Nonmajor Business-type Funds			
Solid Waste	5,150	-	5,150
Energy	3,000	-	3,000
Total Nonmajor Business-type Funds	<u>8,150</u>	<u>-</u>	<u>8,150</u>
Total Business-type Activities	<u>28,200</u>	<u>-</u>	<u>28,200</u>
<b>Total Interfund Payables and Receivables</b>	<b><u>\$ 67,963</u></b>	<b><u>\$ 12,913</u></b>	<b><u>\$ 80,876</u></b>

**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
**Year Ended December 31, 2023**

**B. Transfers**

One hundred percent of transfers to road and library funds were from revenues collected in the general fund to finance various programs within the road and library funds. One hundred percent of transfers to the debt service fund are the result of moving receipts restricted to debt service to fund debt service payments as they come due.

The following is a summary of interfund transfers for the year ended December 31, 2023 (000's omitted):

Interfund Transfers From:	Interfund Transfers to:								
	Governmental Activities:						Business-type Activities:		Total
	General Fund	Nonmajor Governmental Funds				Internal Service	Major Fund	Nonmajor Fund	
		Special Revenue Funds		Capital Projects	Debt Service		Hospital	Solid Waste	
Road		Library							
<b>Governmental Activities:</b>									
Major Governmental Funds									
General Fund	\$ -	\$ 27,717	\$ 7,326	\$ 13,574	\$ 23,364	\$ 10,410	\$ 14,149	\$ 2,000	\$ 98,540
Total Major Governmental Funds	-	27,717	7,326	13,574	23,364	10,410	14,149	2,000	98,540
Nonmajor Governmental Funds									
Special Revenue									
Road	-	-	-	5,137	13,997	-	-	-	19,134
Library	-	-	-	175	35	-	-	-	210
Trust Funds	12	-	-	30	-	-	-	-	42
Capital Projects	-	-	-	-	1,268	-	-	-	1,268
Debt Service	-	-	-	6,000	-	-	-	-	6,000
Total Nonmajor Governmental Funds	12	-	-	11,342	15,300	-	-	-	26,654
Internal Service	-	-	-	-	240	-	-	-	240
Total Governmental Activities	12	27,717	7,326	24,916	38,904	10,410	14,149	2,000	125,434
<b>Business-type Activities:</b>									
Hospital	-	-	-	-	721	-	-	-	721
Total Business-type Activities	-	-	-	-	721	-	-	-	721
<b>Total Transfers</b>	<b>\$ 12</b>	<b>\$ 27,717</b>	<b>\$ 7,326</b>	<b>\$ 24,916</b>	<b>\$ 39,625</b>	<b>\$ 10,410</b>	<b>\$ 14,149</b>	<b>\$ 2,000</b>	<b>\$ 126,155</b>

**15. Miscellaneous Revenue**

For the year ended December 31, 2023, the miscellaneous revenue for the primary government is \$27.6 million, consisting of \$23.7 million for governmental activities and \$3.9 million for business-type activities. Governmental activities include: \$3.9 million related to gaming payments, \$3.8 million of provider contributions, \$9.8 million in opioid settlements, \$2.7 million in jail commissary sales, \$0.4 million from the Seneca Park Zoo Society and \$0.3 million in baseball stadium naming rights. Business-type activities include: \$1.7 million in the hospital fund consisting primarily of a payment from Finger Lakes Performing Provider System and rental fees. Additionally there are \$0.6 million of Monroe County Recycling Center host and utility payments.

**COUNTY OF MONROE, NEW YORK**  
**Notes to Basic Financial Statements**  
**Year Ended December 31, 2023**

**16. Federal and State Funded Programs**

The County participates in a number of Federal and New York State grant and assistance programs. These programs are subject to financial and compliance audits by the grantors or their representatives. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the County expects such amounts, if any, to be immaterial. Expenditures disallowed by completed audits have generally been immaterial in nature and, accordingly, have been reflected as adjustments to revenues in the year the expenditure was determined to be unallowable.

**17. Risk Management/Insurance**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The internal service fund (risk management fund) is used to account for and finance the County's uninsured risks of loss. Under this program, the risk management fund provides self-insurance coverage for up to a maximum of \$2 million for each Workers' Compensation claim. The County purchases commercial insurance for claims in excess of self-insurance coverage provided by the fund and all other risks of loss. The County is self-insured for medical claims.

In addition to the self-insured risks noted above, the County is also self-insured for any malpractice claims against the Hospital. The County is a defendant in various claims and litigation. Because actual claim liabilities depend on such complex factors as inflation, changes in legal doctrines and damage awards, it is not possible to determine an exact measure of claim liabilities. The County Attorney is responsible for analyzing the County's claims and providing an opinion regarding the County's ability to cover its liabilities in the self-insurance program. Based on the analysis for the year ending December 31, 2023, the County Attorney has determined that the County is adequately covered through its insurance and self-insurance programs described above.

All funds of the County participate in the self-insurance program and make payments to the internal service fund. Payments from other funds and the component unit are determined by two methods. The first method reimburses the risk management fund for "small claims" (those under \$10 thousand) and insurance premiums by assessment against County organizations based upon actual payroll. The second method results in charges to County organizations based upon their proportionate share of full-time positions.

The internal service fund records all claim liabilities when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. All liabilities are recorded at their value as of December 31, 2023.

The table below illustrates changes in the fund's liabilities for the last two years (000's omitted):

<b>Risk Management Fund</b>					
<u>Year</u>	<u>Beginning of year</u>	<u>Current-Year Claims and Changes In Estimates</u>	<u>Claim Payments</u>	<u>End of year</u>	
2023	\$ 41,828	\$ 94,791	\$ (94,909)	\$ 41,710	
2022	41,780	89,673	(89,625)	41,828	

Of the \$41.7 million estimated accrued liabilities in the internal service fund, all of the \$41.7 million is reported in accounts payable and accrued liabilities. The \$41.7 million is comprised of \$1.8 million, which is the County Attorney's estimate of general liability claims which may likely settle, \$31.5 million representing Workers' Compensation claims already reported, and additional claims incurred but not yet reported, \$4.8 million for medical claims incurred but not yet reported and other liabilities amounting to \$3.7 million. The County utilizes a third party administrator who is responsible for processing claims and estimating liabilities under this coverage.

The County has evaluated its potential pollution remediation obligations as of December 31, 2023. The County is aware of other contamination sites and is working with the NYS DEC on remediation methods. The County expects, at this time, that costs associated with these remediation efforts, if any, would be immaterial.

Pollution remediation obligations are estimates and are subject to changes resulting from price increases or reductions, technology, or changes in applicable laws and regulations.

**COUNTY OF MONROE, NEW YORK**  
Notes to Basic Financial Statements  
Year Ended December 31, 2023

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**18. Tax Abatement**

The County has over 300 real property tax abatement agreements entered into by COMIDA under Article 18-A of the General Municipal Law of the State of New York. These agreements provide for abatement of real property taxes in exchange for a payment in lieu of taxes (PILOT) and are under one of four possible programs:

**JobsPlus Program**

Under the JobsPlus program the recipient can be manufacturers, technology-based producer service companies, commercial projects which will increase the tax assessment with new construction and the rehabilitation of existing commercial buildings that have been vacant for a long period of time. They must meet a minimum of 10% job creation goal over impacted employment within three years. The project must use all local labor for the construction of new, expanded or renovated facilities.

**Enhanced JobsPlus Program**

Under the Enhanced JobsPlus program the recipient can be manufacturers or technology-based producer service companies. The requirements are an investment minimum of \$15 million in new plant, machinery and equipment or renovation of existing buildings, a minimum of 100 new jobs from new companies locating in Monroe County, or existing companies expanding operations within Monroe County within 3 years, and in the absence of a waiver permitting otherwise, the project must use all local labor for the construction of new, expanded or renovated facilities.

**Green JobsPlus**

Under the Green JobsPlus program the recipient can be manufacturers, technology-based producer service companies, or commercial projects which will increase the tax assessment with new construction. Requirements for this program are that the project must be rated as certified, gold, silver, or platinum by the United States Green Building Council's Leadership in Energy and Environmental Design Green Building Rating System must meet the minimum of 10% job creation in 3 years and must use all local labor.

**LeasePlus Program**

For the new building construction or renovation projects for Universities and medical related facilities in which a 501(c)3 entity leases from a for-profit entity. The requirements under this program are job creation of 10% within 3 years and the use of local labor.

In addition to the above programs, Shelter Rent Agreements are also available. Property tax abated under the Shelter rent program is for new building or renovation projects for student or affordable housing. This program requires job creation of a minimum of 10% within 3 years as well as the use of local labor for the construction of new or renovation of facilities. Payments are made to the City of Rochester or the Town municipality based on rents collected by the property owner. The County then receives its share of the rent collected.

If the property owner does not meet the requirements set forth in the PILOT Agreement, the exempted tax amount may be recaptured and repayment of the tax amount abated would be required.

The following information for year ended December 31, 2023 relates to the PILOT agreements entered into under the aforementioned programs:

Total Assessment Value:	\$ 1.5 billion
Total Taxable Value:	\$ 624.4 million
PILOTS Billed:	\$ 6.9 million
County Taxes Abated:	\$ 3.9 million

The following information relates to the Shelter Agreements entered into under the aforementioned programs:

Total Assessment Value:	\$ 373.3 million
Total Taxable Value:	\$ 373.3 million
Shelter Rents Received:	\$ 0.6 million
County Taxes Abated:	\$ 2.2 million

Of the \$6.1 million taxes abated, no single property represented more than 10% of the total tax abated.

The County is also subject to sales tax abatements granted by COMIDA in order to increase business activity and employment in the region. The amount of sales tax abated which reduced the County's share of sales tax revenue for the year ended December 31, 2023 was \$2.4 million.



**REQUIRED  
SUPPLEMENTARY  
INFORMATION  
(UNAUDITED)**

**COUNTY OF MONROE, NEW YORK**  
**REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GENERAL FUND - BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
**(000's Omitted)**

	Original Budget	Amended Budget	Modified Budget	Actual	Variance Over (Under)
<b>REVENUES:</b>					
Real property tax	\$ 430,236	\$ 430,236	\$ 430,236	\$ 436,988	\$ 6,752
Sales and other taxes	204,701	204,701	204,701	210,117	5,416
Federal aid	122,223	220,344	297,264	137,127	(160,137)
State aid	217,959	271,761	299,330	245,977	(53,353)
Charges for services	27,274	27,274	27,274	28,511	1,237
Intergovernmental	47,751	47,751	47,789	43,402	(4,387)
Interdepartmental	4,316	4,316	4,316	2,296	(2,020)
Use of money and property	10,278	10,278	10,278	36,415	26,137
Repayments and refunds	12,245	12,245	12,245	14,361	2,116
Payments in lieu of taxes	7,709	7,709	7,709	8,938	1,229
Miscellaneous	7,988	12,259	8,038	15,817	7,779
<b>Total revenues</b>	<b>1,092,680</b>	<b>1,248,874</b>	<b>1,349,180</b>	<b>1,179,949</b>	<b>(169,231)</b>
<b>EXPENDITURES:</b>					
General Government					
Board of Elections	11,197	11,259	11,308	8,781	(2,527)
Communications	815	824	830	554	(276)
County Clerk	10,420	10,562	10,875	9,065	(1,810)
County Executive	849	854	854	759	(95)
County Legislature	2,775	(1,204)	22,940	2,528	(20,412)
Diversity, Equity and Inclusion	1,100	306	1,307	807	(500)
Environmental Services	1,901	2,088	2,523	1,771	(752)
Finance	9,289	9,945	9,970	8,430	(1,540)
Finance-Unallocated	4,331	9,070	14,176	4,602	(9,574)
Human Resources	2,823	3,375	3,404	2,702	(702)
Law	3,175	3,257	3,317	2,878	(439)
Office of Public Integrity	702	706	742	827	85
Planning and Development	3,025	4,056	5,198	3,192	(2,006)
<b>Total General Government</b>	<b>52,402</b>	<b>55,098</b>	<b>87,444</b>	<b>46,896</b>	<b>(40,548)</b>
Public Safety					
District Attorney	19,148	24,902	25,415	19,862	(5,553)
Planning and Development	-	12,114	12,114	726	(11,388)
Public Defender	9,337	20,874	30,913	16,439	(14,474)
Public Safety	80,030	96,784	117,446	75,287	(42,159)
Sheriff	175,788	192,406	193,516	180,441	(13,075)
<b>Total Public Safety</b>	<b>284,303</b>	<b>347,080</b>	<b>379,404</b>	<b>292,755</b>	<b>(86,649)</b>
Transportation	3,524	3,524	3,524	3,524	-
Health and Welfare					
Human Services	561,766	583,223	612,131	555,661	(56,470)
Planning and Development	-	35,092	40,592	5,746	(34,846)
Public Health	25,933	36,249	70,975	38,704	(32,271)
Veterans Service Agency	1,619	1,683	1,894	1,320	(574)
<b>Total Health and Welfare</b>	<b>589,318</b>	<b>656,247</b>	<b>725,592</b>	<b>601,431</b>	<b>(124,161)</b>
Culture, recreation and education					
Parks	19,337	20,893	20,935	19,590	(1,345)
Public Health	47,903	52,959	56,554	55,848	(706)
Culture, recreation and education	35,267	35,417	35,417	34,346	(1,071)
<b>Total Culture, recreation and education</b>	<b>102,507</b>	<b>109,269</b>	<b>112,906</b>	<b>109,784</b>	<b>(3,122)</b>
Economic Development	-	38,855	36,555	4,727	(31,828)
<b>Total expenditures</b>	<b>1,032,054</b>	<b>1,210,073</b>	<b>1,345,425</b>	<b>1,059,117</b>	<b>(286,308)</b>
Excess of revenues over expenditures	60,626	38,801	3,755	120,832	117,077
<b>OTHER FINANCING SOURCES (USES):</b>					
Leases (as lessee)	-	-	-	2,157	2,157
Subscription-based information technology arrangements	-	-	-	575	575
Transfers in	-	-	-	12	12
Transfers out	(65,913)	(71,043)	(71,043)	(98,540)	(27,497)
<b>Total other financing sources (uses)</b>	<b>(65,913)</b>	<b>(71,043)</b>	<b>(71,043)</b>	<b>(95,796)</b>	<b>(24,753)</b>
Changes in budgeted fund balances*	\$ (5,287)	\$ (32,242)	\$ (67,288)	25,036	\$ 92,324
Fund balance at beginning of year				309,155	
Fund balance at end of year				\$ 334,191	

\*The changes in budgeted fund balances were included in the budget as an appropriation (i.e., spenddown) of fund balance.

See notes to required supplementary information.

**COUNTY OF MONROE, NEW YORK  
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY  
AND RELATED RATIOS  
FOR THE YEARS ENDED DECEMBER 31:  
(000's Omitted)**

<b>Total OPEB Liability</b>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Service cost	\$ 13,346	\$ 11,744	\$ 13,479	\$ 16,520	\$ 11,894	\$ 7,932
Interest	20,663	22,543	18,895	12,921	11,759	17,753
Changes in assumptions and differences between actual and expected experience	(59,044)	20,305	21,950	(80,418)	(97,070)	17,746
Benefit payments	(25,354)	(25,802)	(24,581)	(30,327)	(32,173)	(34,729)
Total change in total OPEB liability	(50,389)	28,790	29,743	(81,304)	(105,590)	8,702
Total OPEB liability - beginning	599,899	549,510	578,300	608,043	526,739	421,149
<b>Total OPEB liability - ending</b>	<u>\$ 549,510</u>	<u>\$ 578,300</u>	<u>\$ 608,043</u>	<u>\$ 526,739</u>	<u>\$ 421,149</u>	<u>\$ 429,851</u>
 Covered-employee payroll	 \$ 218,122	 \$ 224,012	 \$ 263,204	 \$ 249,939	 \$ 275,714	 \$ 349,302
 Total OPEB liability as a percentage of covered- employee payroll	 251.9%	 258.2%	 231.0%	 210.7%	 152.7%	 123.1%
 Notes to schedule:						
Changes of assumptions. Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following reflects the discount rate used each period:						
Discount rate	4.11%	3.26%	2.12%	2.25%	4.31%	4.00%

Schedule is intended to show information for 10 years.  
Additional years will be displayed as information becomes available.

Plan Assets. No assets are accumulated in a trust that meets the criteria in GASB 75, paragraph 4, to pay related benefits:  
Contributions from the employer and any nonemployer contributing entities, and earnings thereon, must be irrevocable.  
Plan assets must be dedicated to providing OPEB to Plan members in accordance with the benefit terms.  
Plan assets must be legally protected from the creditors of the employer, nonemployer contributing entities, the Plan administrator, and Plan members.

**COUNTY OF MONROE, NEW YORK**  
**REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)**  
**SCHEDULE OF PROPORTIONATE SHARE OF**  
**NET PENSION LIABILITY (ASSET)**  
**FOR THE YEARS ENDED DECEMBER 31:**  
**(000's Omitted)**

<b>New York State and Local Employees' Retirement System (ERS)</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
Proportion of the net pension liability (asset)	1.07%	1.05%	1.03%	1.06%	1.01%	1.02%	1.02%	1.11%	1.05%
Proportionate share of the net pension liability (asset)	\$ 36,211	\$ 167,992	\$ 96,046	\$ 34,164	\$ 71,406	\$ 270,042	\$ 1,020	\$ (90,821)	\$ 224,807
Covered payroll	\$ 216,575	\$ 217,933	\$ 223,284	\$ 216,268	\$ 222,039	\$ 228,627	\$ 242,861	\$ 242,196	\$ 329,788
Proportionate share of the net pension liability (asset)	16.72%	77.08%	43.02%	15.80%	32.16%	118.11%	0.42%	-37.50%	68.17%
Plan fiduciary net position as a percentage of the total pension liability (asset)	97.95%	90.70%	94.70%	98.20%	96.27%	86.39%	99.95%	103.65%	103.65%
<b>New York State Police and Firefighters Retirement System (PFRS)</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
Proportion of the net pension liability (asset)	0.05%	0.04%	0.04%	0.04%	0.04%	0.03%	0.03%	0.03%	4.00%
Proportionate share of the net pension liability (asset)	\$ 129	\$ 1,293	\$ 800	\$ 402	\$ 598	\$ 1,859	\$ 526	\$ 194	\$ 2,324
Covered payroll	\$ 1,698	\$ 1,686	\$ 1,835	\$ 1,854	\$ 1,973	\$ 2,233	\$ 1,915	\$ 2,018	\$ 2,307
Proportionate share of the net pension liability (asset)	7.66%	76.69%	43.60%	21.68%	30.31%	83.25%	27.47%	9.61%	100.74%
Plan fiduciary net position as a percentage of the total pension liability (asset)	99.03%	90.20%	93.50%	96.90%	95.09%	84.86%	95.79%	98.66%	98.66%

Notes to schedule:

Schedule is intended to show information for 10 years.  
Additional years will be displayed as information becomes available.

**COUNTY OF MONROE, NEW YORK  
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
SCHEDULE OF CONTRIBUTIONS  
PENSION PLANS  
FOR THE YEARS ENDED DECEMBER 31:  
(000's Omitted)**

**New York State and Local Employees' Retirement System (ERS)**

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Contractually required contribution	\$ 38,078	\$ 39,810	\$ 46,975	\$ 41,648	\$ 39,919	\$ 39,376	\$ 45,429	\$ 32,514	\$ 40,262
Contributions in relation to the contractually required contribution	38,078	39,810	46,975	41,648	39,919	39,376	45,429	32,514	40,262
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 217,352	\$ 216,909	\$ 213,995	\$ 220,335	\$ 227,844	\$ 249,369	\$ 239,750	\$ 262,181	\$ 302,501
Contributions as a percentage of covered-employee payroll	17.52%	18.35%	21.95%	18.90%	17.52%	15.79%	18.95%	12.40%	13.31%

**New York State Police and Firefighters Retirement System (PFRS)**

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Contractually required contribution	\$ 353	\$ 351	\$ 384	\$ 372	\$ 405	\$ 484	\$ 449	\$ 434	\$ 467
Contributions in relation to the contractually required contribution	353	351	384	372	405	484	449	434	467
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 1,683	\$ 1,793	\$ 1,820	\$ 1,997	\$ 2,135	\$ 2,143	\$ 1,947	\$ 2,243	\$ 2,307
Contributions as a percentage of covered-employee payroll	20.97%	19.58%	21.10%	18.63%	18.97%	22.59%	23.06%	19.35%	20.24%

Notes to schedule:

Schedule is intended to show information for 10 years.

Additional years will be displayed as information becomes available.

## COUNTY OF MONROE, NEW YORK

### Notes to Required Supplementary Information (000's omitted) (Unaudited) Year Ended December 31, 2023

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#### 1. **Budgetary Basis Reporting**

The procedures governing the preparation, submission and adoption of the County's annual budget are stipulated in Article IV of the County Charter and in Article VI of the County Administrative Code.

The County Executive, with the assistance of the Office of Management and Budget (OMB), prepares the annual budget for submission to the County Legislature in a manner and form consistent with these articles. County departments and authorized agencies are required to submit their budget requests and revenue estimates to OMB. These requests are reviewed and analyzed, and the proposed budget is prepared for submission to the County Legislature.

The County Executive is required to submit the proposed budget to the Legislature on or before November 15th. The County Legislature must meet to deliberate on the budget and also must hold at least one public hearing prior to budget adoption. If the Legislature passes the budget as proposed, no further action is required on the part of the County Executive. If the Legislature changes the budget, the changes must be submitted to the County Executive for consideration. The County Executive then has 48 hours to approve or disapprove each of the Legislative changes. The Legislature can override a County Executive veto within the next 48 hours with a three-fifths majority vote.

If a budget has not been passed on or before the second Tuesday in December, the Legislature must meet daily until the budget is passed. If the budget is not passed by December 16th, then the budget as submitted by the County Executive, with any Legislative changes agreed to by the County Executive, becomes the adopted budget for the next year. OMB has the authority to transfer budget amounts between accounts within any department up to and including \$10 thousand on an annual aggregate basis for all funds of the County. The County Legislature must approve amounts exceeding this limitation.

The general fund is the only major fund with a legally-adopted budget. Appropriations for all budgets lapse at fiscal year-end. The general fund's budget is adopted on a departmental and object level of expenditure basis in which expenditures may not legally exceed appropriations.

Individual governmental fund comparisons of budgetary and actual data at the legal level of control established by the adopted budget (i.e., minimally at the department and object level) are not presented in this report for those funds with annual adopted budgets due to the excessive detail involved.

On a budget basis, sales tax revenue amounts reflect only the County share of the sales tax distribution.

## COUNTY OF MONROE, NEW YORK

### Notes to Required Supplementary Information (000's omitted) (Unaudited) Year Ended December 31, 2023

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A summary of legally-adopted budgetary activity for the County's general fund for the year ended 2023 follows (000's omitted):

#### Revenues and other Financing Sources

Original Adopted Budget	\$ 1,092,680
Budget Amendments and Transfers	<u>156,194</u>
Amended Budget	1,248,874
Grants Residual Budget Carryover	<u>100,306</u>
Modified Budget	<u><u>\$ 1,349,180</u></u>

#### Expenditures and other Financing Uses

Original Adopted Budget	\$ 1,097,967
Budget Amendments and Transfers	<u>183,149</u>
Amended Budget	1,281,116
Prior Year Encumbrances and Grants Residual Budget Carryover	<u>135,352</u>
Modified Budget	<u><u>\$ 1,416,468</u></u>

The general fund budget includes grants awarded to the County from state and federal sources. The adopted budget reflects the budget originally approved by the County Legislature. The amended budget includes transfers and amendments approved during the current year including new grant awards not part of the original adopted budget. The amended budget includes a small carryforward of prior year grant expenses which will be offset by revenue received in the current year. The modified budget includes a carryover of prior year encumbrances affecting the expenditure budget only, as well as reappropriations of grants from the prior year that will be expended and received in later years of multi-year funded federal and state grants.

# **COMBINING FINANCIAL INFORMATION**



**COUNTY OF MONROE, NEW YORK  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
AS OF DECEMBER 31, 2023  
(000's Omitted)**

	Special Revenue Funds	Capital Projects	Debt Service Funds		Total Nonmajor Governmental Funds
			General	MTASC	
<b>ASSETS</b>					
Cash and cash equivalents	\$ 17,546	\$ -	\$ 6,858	\$ 149	\$ 24,553
Accounts receivables, net	12,079	314	-	11,128	23,521
Due from other funds	12,913	-	-	-	12,913
Due from other governments:					
State and Federal - other	8,642	6,565	-	-	15,207
Local governments	358	28	-	-	386
Inventories	1,156	-	-	-	1,156
Restricted assets:					
Cash and cash equivalents	-	60,498	6,783	13,384	80,665
Other assets	158	-	-	13	171
<b>Total assets</b>	<b>\$ 52,852</b>	<b>\$ 67,405</b>	<b>\$ 13,641</b>	<b>\$ 24,674</b>	<b>\$ 158,572</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
Liabilities:					
Accounts payable and accrued liabilities	\$ 4,509	\$ 10,490	\$ -	\$ -	\$ 14,999
Due to other funds	19,900	32,776	-	-	52,676
Due to other governments	300	-	-	-	300
Unearned revenue	228	-	-	-	228
<b>Total liabilities</b>	<b>24,937</b>	<b>43,266</b>	<b>-</b>	<b>-</b>	<b>68,203</b>
Deferred inflows of resources:					
Community Development loan repayments	11,443	-	-	-	11,443
Tobacco settlement revenue	-	-	-	11,125	11,125
<b>Total deferred inflows of resources</b>	<b>11,443</b>	<b>-</b>	<b>-</b>	<b>11,125</b>	<b>22,568</b>
Fund balances:					
Nonspendable	1,314	-	-	13	1,327
Restricted	12,545	75,139	6,783	13,384	107,851
Committed	2,613	-	-	-	2,613
Assigned	-	-	6,858	152	7,010
Unassigned	-	(51,000)	-	-	(51,000)
<b>Total fund balances</b>	<b>16,472</b>	<b>24,139</b>	<b>13,641</b>	<b>13,549</b>	<b>67,801</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 52,852</b>	<b>\$ 67,405</b>	<b>\$ 13,641</b>	<b>\$ 24,674</b>	<b>\$ 158,572</b>

See accompanying independent auditor's report.

**COUNTY OF MONROE, NEW YORK**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
(000's Omitted)

	Special Revenue Funds	Capital Projects	Debt Service Funds		Total Nonmajor Governmental Funds
			General	MTASC	
<b>REVENUES:</b>					
Federal aid	\$ 5,759	\$ 830	\$ -	\$ -	\$ 6,589
State aid	16,982	4,456	-	-	21,438
Charges for services	7,155	-	-	-	7,155
Intergovernmental	2,301	311	1,471	-	4,083
Use of money and property	12	-	2,411	-	2,423
Repayments and refunds	104	98	-	-	202
Tobacco settlement	-	-	-	11,379	11,379
Miscellaneous	3,772	840	-	785	5,397
Total revenues	<u>36,085</u>	<u>6,535</u>	<u>3,882</u>	<u>12,164</u>	<u>58,666</u>
<b>EXPENDITURES:</b>					
Public safety	4,981	-	-	-	4,981
Culture, recreation and education	11,284	-	-	-	11,284
General government	191	-	-	118	309
Transportation	28,353	-	-	-	28,353
Economic development	6,805	-	-	-	6,805
Debt service:					
Principal retirement	-	-	32,445	3,185	35,630
Bond issuance costs	-	-	187	-	187
Interest and fiscal charges	-	-	10,415	8,589	19,004
Capital outlay	-	70,534	-	-	70,534
Total expenditures	<u>51,614</u>	<u>70,534</u>	<u>43,047</u>	<u>11,892</u>	<u>177,087</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(15,529)</u>	<u>(63,999)</u>	<u>(39,165)</u>	<u>272</u>	<u>(118,421)</u>
<b>OTHER FINANCING SOURCES (USES):</b>					
Bonds issued	-	37,341	-	-	37,341
Premium on bonds issued	-	3,057	187	-	3,244
Transfers in	35,043	24,916	39,625	-	99,584
Transfers out	(19,386)	(1,268)	(6,000)	-	(26,654)
Total other financing sources	<u>15,657</u>	<u>64,046</u>	<u>33,812</u>	<u>-</u>	<u>113,515</u>
Changes in fund balances	128	47	(5,353)	272	(4,906)
Fund balances at beginning of year	<u>16,344</u>	<u>24,092</u>	<u>18,994</u>	<u>13,277</u>	<u>72,707</u>
Fund balances at end of year	<u>\$ 16,472</u>	<u>\$ 24,139</u>	<u>\$ 13,641</u>	<u>\$ 13,549</u>	<u>\$ 67,801</u>

See accompanying independent auditor's report.

**COUNTY OF MONROE, NEW YORK  
COMBINING BALANCE SHEET  
NONMAJOR SPECIAL REVENUE FUNDS  
AS OF DECEMBER 31, 2023  
(000's Omitted)**

	<u>Road Fund</u>	<u>Special Grants</u>	<u>Green Space Initiative</u>	<u>Library Fund</u>	<u>County Park Funds</u>	<u>County Jail Commissary Funds</u>	<u>Other Public Safety Funds</u>	<u>Stormwater Coalition Fund</u>	<u>Misc. Special Revenue Funds</u>	<u>Total Special Revenue</u>
<b>ASSETS</b>										
Cash and cash equivalents	\$ 5,091	\$ 39	\$ 344	\$ 3,316	\$ 513	\$ 6,151	\$ 1,025	\$ 680	\$ 387	\$ 17,546
Accounts receivables, net	331	11,273	-	-	-	475	-	-	-	12,079
Due from other funds	12,819	-	-	94	-	-	-	-	-	12,913
Due from other governments:										
State and Federal - other	7,460	907	-	275	-	-	-	-	-	8,642
Local governments	350	-	-	3	-	-	-	5	-	358
Inventories	1,156	-	-	-	-	-	-	-	-	1,156
Other assets	158	-	-	-	-	-	-	-	-	158
Total assets	<u>\$ 27,365</u>	<u>\$ 12,219</u>	<u>\$ 344</u>	<u>\$ 3,688</u>	<u>\$ 513</u>	<u>\$ 6,626</u>	<u>\$ 1,025</u>	<u>\$ 685</u>	<u>\$ 387</u>	<u>\$ 52,852</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>										
Liabilities:										
Accounts payable & accrued liabilities	\$ 2,084	\$ 76	\$ -	\$ 2,113	\$ 20	\$ 117	\$ 67	\$ 32	\$ -	\$ 4,509
Due to other funds	19,500	400	-	-	-	-	-	-	-	19,900
Due to other governments	-	300	-	-	-	-	-	-	-	300
Unearned revenue	123	-	-	105	-	-	-	-	-	228
Total liabilities	<u>21,707</u>	<u>776</u>	<u>-</u>	<u>2,218</u>	<u>20</u>	<u>117</u>	<u>67</u>	<u>32</u>	<u>-</u>	<u>24,937</u>
Deferred inflows of resources:										
Community Development loan repayments	-	11,443	-	-	-	-	-	-	-	11,443
Total deferred inflows of resources	<u>-</u>	<u>11,443</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>11,443</u>
Fund balances:										
Nonspendable	1,314	-	-	-	-	-	-	-	-	1,314
Restricted	4,344	-	-	1,470	-	6,509	222	-	-	12,545
Committed	-	-	344	-	493	-	736	653	387	2,613
Total fund balances	<u>5,658</u>	<u>-</u>	<u>344</u>	<u>1,470</u>	<u>493</u>	<u>6,509</u>	<u>958</u>	<u>653</u>	<u>387</u>	<u>16,472</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 27,365</u>	<u>\$ 12,219</u>	<u>\$ 344</u>	<u>\$ 3,688</u>	<u>\$ 513</u>	<u>\$ 6,626</u>	<u>\$ 1,025</u>	<u>\$ 685</u>	<u>\$ 387</u>	<u>\$ 52,852</u>

See accompanying independent auditor's report.

**COUNTY OF MONROE, NEW YORK**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
**(000's Omitted)**

	<b>Road Fund</b>	<b>Special Grants</b>	<b>Green Space Initiative</b>	<b>Library Fund</b>	<b>County Park Funds</b>	<b>County Jail Commissary Funds</b>	<b>Other Public Safety Funds</b>	<b>Stormwater Coalition Fund</b>	<b>Misc. Special Revenue Funds</b>	<b>Total Special Revenue</b>
<b>REVENUES:</b>										
Federal aid	\$ 1,072	\$ 4,372	\$ -	\$ 2	\$ -	\$ -	\$ 313	\$ -	\$ -	\$ 5,759
State aid	12,272	2,310	-	2,400	-	-	-	-	-	16,982
Charges for services	5,230	1	-	-	4	1,748	-	172	-	7,155
Intergovernmental	1,208	-	-	1,093	-	-	-	-	-	2,301
Use of money and property	-	-	7	-	-	-	5	-	-	12
Repayments and refunds	104	-	-	-	-	-	-	-	-	104
Miscellaneous	248	122	-	566	145	2,691	-	-	-	3,772
Total revenues	<u>20,134</u>	<u>6,805</u>	<u>7</u>	<u>4,061</u>	<u>149</u>	<u>4,439</u>	<u>318</u>	<u>172</u>	<u>-</u>	<u>36,085</u>
<b>EXPENDITURES:</b>										
Public safety	-	-	-	-	-	4,213	768	-	-	4,981
Culture, recreation and education	-	-	-	11,018	266	-	-	-	-	11,284
General government	-	-	-	-	-	-	-	191	-	191
Transportation	28,353	-	-	-	-	-	-	-	-	28,353
Economic development	-	6,805	-	-	-	-	-	-	-	6,805
Total expenditures	<u>28,353</u>	<u>6,805</u>	<u>-</u>	<u>11,018</u>	<u>266</u>	<u>4,213</u>	<u>768</u>	<u>191</u>	<u>-</u>	<u>51,614</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(8,219)</u>	<u>-</u>	<u>7</u>	<u>(6,957)</u>	<u>(117)</u>	<u>226</u>	<u>(450)</u>	<u>(19)</u>	<u>-</u>	<u>(15,529)</u>
<b>OTHER FINANCING SOURCES (USES):</b>										
Transfers in	27,717	-	-	7,326	-	-	-	-	-	35,043
Transfers out	(19,134)	-	-	(210)	(31)	-	(3)	-	(8)	(19,386)
Total other financing sources (uses)	<u>8,583</u>	<u>-</u>	<u>-</u>	<u>7,116</u>	<u>(31)</u>	<u>-</u>	<u>(3)</u>	<u>-</u>	<u>(8)</u>	<u>15,657</u>
Changes in fund balances	364	-	7	159	(148)	226	(453)	(19)	(8)	128
Fund balances at beginning of year	5,294	-	337	1,311	641	6,283	1,411	672	395	16,344
Fund balances at end of year	<u>\$ 5,658</u>	<u>\$ -</u>	<u>\$ 344</u>	<u>\$ 1,470</u>	<u>\$ 493</u>	<u>\$ 6,509</u>	<u>\$ 958</u>	<u>\$ 653</u>	<u>\$ 387</u>	<u>\$ 16,472</u>

See accompanying independent auditor's report.

**COUNTY OF MONROE, NEW YORK  
COMBINING STATEMENT OF NET POSITION  
NONMAJOR ENTERPRISE FUNDS  
AS OF DECEMBER 31, 2023  
(000's Omitted)**

	<u>Solid Waste</u>	<u>Energy</u>	<u>Total Nonmajor Enterprise Funds</u>
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 121	\$ 762	\$ 883
Accounts receivables, net	2,074	-	2,074
Due from other governments:			
State and Federal - other	106	-	106
Local governments	638	3,023	3,661
Inventories	-	98	98
Other assets	13	17	30
Total current assets	<u>2,952</u>	<u>3,900</u>	<u>6,852</u>
Noncurrent assets:			
Restricted assets:			
Cash and cash equivalents	487	-	487
Capital assets not being depreciated	7,612	-	7,612
Capital assets, net of accumulated depreciation/amortization	2,884	-	2,884
Total noncurrent assets	<u>10,983</u>	<u>-</u>	<u>10,983</u>
Total assets	<u>13,935</u>	<u>3,900</u>	<u>17,835</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension related	550	-	550
Other postemployment benefits related	48	-	48
Total deferred outflows of resources	<u>\$ 598</u>	<u>\$ -</u>	<u>\$ 598</u>

(continued)

**COUNTY OF MONROE, NEW YORK**  
**COMBINING STATEMENT OF NET POSITION**  
**NONMAJOR ENTERPRISE FUNDS**  
**AS OF DECEMBER 31, 2023**  
(000's Omitted)

	<u>Solid Waste</u>	<u>Energy</u>	<u>Total Nonmajor Enterprise Funds</u>
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable and accrued liabilities	\$ 1,856	\$ 882	\$ 2,738
Accrued interest payable	5	-	5
Due to other funds	-	3,000	3,000
Current portion of:			
Bonds payable	286	-	286
Total other postemployment benefits	36	-	36
<b>Total current liabilities</b>	<b>2,183</b>	<b>3,882</b>	<b>6,065</b>
Noncurrent liabilities:			
Due to other funds	5,150	-	5,150
Bonds payable	1,247	-	1,247
Net pension liability	732	-	732
Total other postemployment benefits	84	-	84
Other long-term liabilities	28	-	28
<b>Total noncurrent liabilities</b>	<b>7,241</b>	<b>-</b>	<b>7,241</b>
<b>Total liabilities</b>	<b>9,424</b>	<b>3,882</b>	<b>13,306</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred gain on refunding	1	-	1
Pension related	90	-	90
Other postemployment benefits related	176	-	176
<b>Total deferred inflows of resources</b>	<b>267</b>	<b>-</b>	<b>267</b>
<b>NET POSITION</b>			
Net investment in capital assets	8,796	-	8,796
Restricted for:			
Capital projects	382	-	382
Unrestricted (deficit)	(4,336)	18	(4,318)
<b>Total net position (deficit)</b>	<b>\$ 4,842</b>	<b>\$ 18</b>	<b>\$ 4,860</b>

The notes to the basic financial statements are an integral part of this statement.

**COUNTY OF MONROE, NEW YORK**  
**COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**NONMAJOR ENTERPRISE FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
(000's Omitted)

	<u>Solid Waste</u>	<u>Energy</u>	<u>Total Nonmajor Enterprise Funds</u>
<b>Operating revenues:</b>			
Charges for services	\$ 13,210	\$ 15,222	\$ 28,432
Miscellaneous	755	-	755
Total operating revenues	<u>13,965</u>	<u>15,222</u>	<u>29,187</u>
<b>Operating expenses:</b>			
Personnel services	322	-	322
Employee benefits	355	-	355
Contractual	11,520	15,191	26,711
Depreciation and amortization	392	-	392
Other	181	-	181
Total operating expenses	<u>12,770</u>	<u>15,191</u>	<u>27,961</u>
Operating income (loss)	<u>1,195</u>	<u>31</u>	<u>1,226</u>
<b>Nonoperating revenues (expenses):</b>			
Federal aid	2	-	2
Use of money and property	20	-	20
Interest and fiscal charges	(28)	-	(28)
Other income (expense)	217	-	217
Total nonoperating revenues (expenses)	<u>211</u>	<u>-</u>	<u>211</u>
Income (loss) before contributions and transfers	<u>1,406</u>	<u>31</u>	<u>1,437</u>
<b>Contributions and transfers:</b>			
Transfers in	2,000	-	2,000
Total contributions and transfers	<u>2,000</u>	<u>-</u>	<u>2,000</u>
Change in net position	3,406	31	3,437
Net position (deficit) - beginning of year	1,436	(13)	1,423
Net position - ending	<u>\$ 4,842</u>	<u>\$ 18</u>	<u>\$ 4,860</u>

The notes to the basic financial statements are an integral part of this statement.

**COUNTY OF MONROE, NEW YORK  
COMBINING STATEMENT OF CASH FLOWS  
NONMAJOR ENTERPRISE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2023  
(000's Omitted)**

	<b>Solid Waste</b>	<b>Energy</b>	<b>Total Nonmajor Enterprise Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Cash received from providing services	\$ 14,059	\$ 17,066	\$ 31,125
Payments to or on behalf of employees	(454)	-	(454)
Payments to suppliers	(10,857)	(17,329)	(28,186)
Payments for interfund services	(162)	-	(162)
Other receipts (payments)	755	1,217	1,972
Net cash provided by (used in) operating activities	<u>3,341</u>	<u>954</u>	<u>4,295</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Federal aid	2	-	2
Receipts from other funds	5,150	3,000	8,150
Payments to other funds	(9,700)	(3,700)	(13,400)
Transfers in	2,000	-	2,000
Net cash provided by (used in) noncapital financing activities	<u>(2,548)</u>	<u>(700)</u>	<u>(3,248)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Interest paid	(63)	-	(63)
Change in securities and retainage	(41)	-	(41)
Principal paid on bonds	(284)	-	(284)
Acquisition and construction of capital assets	(499)	-	(499)
Other receipts (payments)	216	-	216
Net cash provided by (used in) capital and related financing activities	<u>\$ (671)</u>	<u>\$ -</u>	<u>\$ (671)</u>

(continued)



**COUNTY OF MONROE, NEW YORK**  
**COMBINING STATEMENT OF CASH FLOWS**  
**NONMAJOR ENTERPRISE FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
 (000's Omitted)

	<u>Solid Waste</u>	<u>Energy</u>	<u>Total Nonmajor Enterprise Funds</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Receipts from use of money and property	\$ 20	\$ -	\$ 20
Net cash provided by investing activities	<u>20</u>	<u>-</u>	<u>20</u>
Net increase (decrease) in cash and cash equivalents	142	254	396
Cash and cash equivalents, beginning of year	<u>466</u>	<u>508</u>	<u>974</u>
Cash and cash equivalents, end of year	<u><u>608</u></u>	<u><u>762</u></u>	<u><u>1,370</u></u>
<b>Classified as:</b>			
Cash and cash equivalents - unrestricted	121	762	883
Cash and cash equivalents - restricted	<u>487</u>	<u>-</u>	<u>487</u>
Total cash and cash equivalents	<u><u>608</u></u>	<u><u>762</u></u>	<u><u>1,370</u></u>
<b>Reconciliation of operating income (loss) to net cash provided by operating activities:</b>			
Operating income (loss)	1,195	31	1,226
Adjustments to reconcile operating income (loss) to net cash provided by operations:			
Depreciation and amortization	392	-	392
Change in:			
Accounts receivable	434	-	434
Due from other governments	415	1,844	2,259
Inventories	-	208	208
Other assets	(3)	1,009	1,006
Deferred outflows - pensions	(550)	-	(550)
Deferred outflows - other postemployment benefits	7	-	7
Accounts payable, accrued and other liabilities	682	(2,138)	(1,456)
Net pension liability	732	-	732
Total other postemployment benefits	(13)	-	(13)
Compensated absences	8	-	8
Deferred inflows - pension related	90	-	90
Deferred inflows - other postemployment benefits related	<u>(48)</u>	<u>-</u>	<u>(48)</u>
Net cash provided by operating activities	<u><u>\$ 3,341</u></u>	<u><u>\$ 954</u></u>	<u><u>\$ 4,295</u></u>

The notes to the basic financial statements are an integral part of this statement.

**COUNTY OF MONROE, NEW YORK**  
**COMBINING STATEMENT OF NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**AS OF DECEMBER 31, 2023**  
**(000's Omitted)**

	<u>Central Services</u>	<u>Building Accounts</u>	<u>Information Services</u>	<u>Fleet Management</u>	<u>Risk Management</u>	<u>Total</u>
<b>ASSETS</b>						
Current assets:						
Cash and cash equivalents	\$ 598	\$ 2,345	\$ 341	\$ 2,559	\$ 20,603	\$ 26,446
Accounts receivables, net	-	250	21	7	29	307
Lease receivable	-	2,254	-	-	-	2,254
Due from other governments	-	705	9	243	-	957
Inventories	152	-	-	650	-	802
Other assets	14	112	221	29	1,098	1,474
Total current assets	<u>764</u>	<u>5,666</u>	<u>592</u>	<u>3,488</u>	<u>21,730</u>	<u>32,240</u>
Noncurrent assets:						
Restricted assets						
Cash and cash equivalents	-	1,463	16,350	-	-	17,813
Capital assets not being depreciated	-	21,962	-	-	-	21,962
Capital assets, net of accumulated depreciation/amortization	145	73,654	11,076	7,053	-	91,928
Total noncurrent assets	<u>145</u>	<u>97,079</u>	<u>27,426</u>	<u>7,053</u>	<u>-</u>	<u>131,703</u>
Total assets	<u>909</u>	<u>102,745</u>	<u>28,018</u>	<u>10,541</u>	<u>21,730</u>	<u>163,943</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Pension related	470	3,365	5,565	1,057	-	10,457
Other postemployment benefits related	259	1,988	2,710	477	-	5,434
Total deferred outflows of resources	<u>729</u>	<u>5,353</u>	<u>8,275</u>	<u>1,534</u>	<u>-</u>	<u>15,891</u>
<b>LIABILITIES</b>						
Current liabilities:						
Accounts payable and accrued liabilities	69	2,637	1,559	274	41,563	46,102
Accrued interest payable	-	194	7	10	-	211
Notes payable	-	3,500	-	-	-	3,500
Due to other governments	-	-	-	-	147	147
Current portion of:						
Leases payable	32	1,715	-	-	-	1,747
Bonds payable	-	5,438	811	581	-	6,830
Total other postemployment benefits	62	476	648	114	-	1,300
Total current liabilities	<u>163</u>	<u>13,960</u>	<u>3,025</u>	<u>979</u>	<u>41,710</u>	<u>59,837</u>
Noncurrent liabilities:						
Lease obligations	116	3,780	-	-	-	3,896
Bonds payable	-	47,046	865	2,469	-	50,380
Net pension liability	625	4,476	7,403	1,407	-	13,911
Total other postemployment benefits	220	1,686	2,299	404	-	4,609
Other long-term liabilities	10	24	336	99	-	469
Total noncurrent liabilities	<u>971</u>	<u>57,012</u>	<u>10,903</u>	<u>4,379</u>	<u>-</u>	<u>73,265</u>
Total liabilities	<u>1,134</u>	<u>70,972</u>	<u>13,928</u>	<u>5,358</u>	<u>41,710</u>	<u>133,102</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Lease related	-	2,180	-	-	-	2,180
Deferred gain on refunding	-	74	-	-	-	74
Pension related	77	550	910	173	-	1,710
Other postemployment benefits related	374	2,868	3,910	688	-	7,840
Total deferred inflows of resources	<u>451</u>	<u>5,672</u>	<u>4,820</u>	<u>861</u>	<u>-</u>	<u>11,804</u>
<b>NET POSITION</b>						
Net investment in capital assets	145	38,558	25,224	4,003	-	67,930
Restricted for:						
Debt service	-	152	-	-	-	152
Unrestricted (deficit)	(92)	(7,256)	(7,679)	1,853	(19,980)	(33,154)
Total net position (deficit)	<u>\$ 53</u>	<u>\$ 31,454</u>	<u>\$ 17,545</u>	<u>\$ 5,856</u>	<u>\$ (19,980)</u>	<u>\$ 34,928</u>

See accompanying independent auditor's report.

**COUNTY OF MONROE, NEW YORK**  
**COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
(000's Omitted)

	<u>Central Services</u>	<u>Building Accounts</u>	<u>Information Services</u>	<u>Fleet Management</u>	<u>Risk Management</u>	<u>Total</u>
<b>Operating revenues:</b>						
Charges for services	\$ -	\$ 37	\$ -	\$ 280	\$ -	\$ 317
Interdepartmental	1,808	23,979	14,440	4,956	102,757	147,940
Repayments and refunds	-	-	11	5	-	16
Miscellaneous	-	3	7	3	232	245
Total operating revenues	<u>1,808</u>	<u>24,019</u>	<u>14,458</u>	<u>5,244</u>	<u>102,989</u>	<u>148,518</u>
<b>Operating expenses:</b>						
Personnel services	407	2,963	4,463	778	-	8,611
Employee benefits	217	2,560	2,484	459	-	5,720
Contractual	872	8,918	3,373	987	98,444	112,594
Depreciation and amortization	34	8,372	3,935	556	-	12,897
Other	444	3,427	768	2,502	538	7,679
Total operating expenses	<u>1,974</u>	<u>26,240</u>	<u>15,023</u>	<u>5,282</u>	<u>98,982</u>	<u>147,501</u>
Operating income (loss)	<u>(166)</u>	<u>(2,221)</u>	<u>(565)</u>	<u>(38)</u>	<u>4,007</u>	<u>1,017</u>
<b>Nonoperating revenues (expenses):</b>						
Federal aid	3	21	8	2	-	34
State aid	-	763	-	-	-	763
Use of money and property	-	459	441	-	-	900
Interest and fiscal charges	(7)	(1,678)	(19)	(66)	-	(1,770)
Other income (expense)	-	18	-	(9)	-	9
Capital projects						
Other	-	250	-	-	-	250
Total nonoperating revenues (expenses)	<u>(4)</u>	<u>(167)</u>	<u>430</u>	<u>(73)</u>	<u>-</u>	<u>186</u>
Income (loss) before capital contributions and transfers	<u>(170)</u>	<u>(2,388)</u>	<u>(135)</u>	<u>(111)</u>	<u>4,007</u>	<u>1,203</u>
<b>Contributions and transfers:</b>						
Transfers in	1	909	9,500	-	-	10,410
Transfers out	-	(240)	-	-	-	(240)
Total contributions and transfers	<u>1</u>	<u>669</u>	<u>9,500</u>	<u>-</u>	<u>-</u>	<u>10,170</u>
Change in net position (deficit)	<u>(169)</u>	<u>(1,719)</u>	<u>9,365</u>	<u>(111)</u>	<u>4,007</u>	<u>11,373</u>
Net position (deficit) - beginning, as restated, see note 1 S	222	33,173	8,180	5,967	(23,987)	23,555
Net position (deficit) - ending	<u>\$ 53</u>	<u>\$ 31,454</u>	<u>\$ 17,545</u>	<u>\$ 5,856</u>	<u>\$ (19,980)</u>	<u>\$ 34,928</u>

See accompanying independent auditor's report.

**COUNTY OF MONROE, NEW YORK  
COMBINING STATEMENT OF CASH FLOWS  
INTERNAL SERVICE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2023  
(000's Omitted)**

	<u>Central Services</u>	<u>Building Accounts</u>	<u>Information Services</u>	<u>Fleet Management</u>	<u>Risk Management</u>	<u>Total</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>						
Cash received from providing services	\$ -	\$ (301)	\$ 4	\$ 300	\$ (28)	\$ (25)
Cash received from other funds for services	1,808	23,979	14,440	4,956	92,946	138,129
Payments to or on behalf of employees	(450)	(4,255)	(6,513)	(1,191)	-	(12,409)
Payments to suppliers	(982)	(9,645)	(3,288)	(3,496)	(2,718)	(20,129)
Payments for interfund services	(332)	(2,681)	(730)	27	(538)	(4,254)
Payments lease related	-	(34)	-	-	-	(34)
Claims paid	-	-	-	-	(86,034)	(86,034)
Other receipts (payments)	6	3	18	(50)	443	420
Net cash provided by (used in) operating activities	<u>50</u>	<u>7,066</u>	<u>3,931</u>	<u>546</u>	<u>4,071</u>	<u>15,664</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>						
Federal aid	3	21	8	2	-	34
State aid	-	763	-	-	-	763
Transfers in	1	909	9,500	-	-	10,410
Transfers out	-	(240)	-	-	-	(240)
Net cash provided by (used in) noncapital financing activities	<u>4</u>	<u>1,453</u>	<u>9,508</u>	<u>2</u>	<u>-</u>	<u>10,967</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>						
Interest paid	(7)	(2,530)	(104)	(136)	-	(2,777)
Changes in securities and retainage	-	370	-	-	-	370
Proceeds from the issuance of notes	-	3,500	-	-	-	3,500
Proceeds from the issuance of bonds	-	29	-	-	-	29
Principal paid on bonds	-	(5,902)	(1,097)	(556)	-	(7,555)
Principal paid on leases	(32)	(1,605)	-	-	-	(1,637)
Principal paid on SBITA	-	-	(850)	-	-	(850)
Acquisition and construction of capital assets	-	(11,751)	(2,865)	-	-	(14,616)
Other receipts (payments)	-	250	-	(9)	-	241
Net cash provided by (used in) capital and related financing activities	<u>\$ (39)</u>	<u>\$ (17,639)</u>	<u>\$ (4,916)</u>	<u>\$ (701)</u>	<u>\$ -</u>	<u>\$ (23,295)</u>

(continued)

**COUNTY OF MONROE, NEW YORK**  
**COMBINING STATEMENT OF CASH FLOWS**  
**INTERNAL SERVICE FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
(000's Omitted)

	<u>Central Services</u>	<u>Building Accounts</u>	<u>Information Services</u>	<u>Fleet Management</u>	<u>Risk Management</u>	<u>Total</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>						
Receipts from use of money and property	\$ -	\$ 462	\$ 441	\$ -	\$ -	\$ 903
Net cash provided by (used in) investing activities	-	462	441	-	-	903
Net increase (decrease) in cash and cash equivalents	15	(8,658)	8,964	(153)	4,071	4,239
Cash and cash equivalents, beginning of year	583	12,466	7,727	2,712	16,532	40,020
Cash and cash equivalents, end of year	<u>598</u>	<u>3,808</u>	<u>16,691</u>	<u>2,559</u>	<u>20,603</u>	<u>44,259</u>
<b>CLASSIFICATION</b>						
Cash and cash equivalents - unrestricted	598	2,345	341	2,559	20,603	26,446
Cash and cash equivalents - restricted	-	1,463	16,350	-	-	17,813
Total cash and cash equivalents	<u>598</u>	<u>3,808</u>	<u>16,691</u>	<u>2,559</u>	<u>20,603</u>	<u>44,259</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>						
Operating income (loss)	(166)	(2,221)	(565)	(38)	4,007	1,017
Adjustments to reconcile operating income (loss) to cash provided by (used in) operations:						
Depreciation and amortization	34	8,372	3,935	556	-	12,897
Change in:						
Accounts receivable	-	(250)	4	(2)	(28)	(276)
Lease receivable	-	257	-	-	-	257
Due from other governments	-	(22)	-	22	-	-
Inventories	6	-	-	(59)	-	(53)
Other assets	(4)	(31)	(82)	(3)	210	90
Net pension asset	209	1,339	2,807	564	-	4,919
Deferred outflows - pensions	(27)	(528)	380	138	-	(37)
Deferred outflows - other postemployment benefits	(10)	(114)	626	139	-	641
Accounts payable, accrued and other liabilities	14	(12)	143	22	(118)	49
Net pension liability	625	4,476	7,403	1,407	-	13,911
Total other postemployment benefits	67	547	70	(12)	-	672
Compensated absences	14	28	(7)	(2)	-	33
Deferred inflows - lease related	-	(291)	-	-	-	(291)
Deferred inflows - pensions	(681)	(4,308)	(9,272)	(1,874)	-	(16,135)
Deferred inflows - other postemployment benefits	(31)	(176)	(1,511)	(312)	-	(2,030)
Net cash provided by (used in) operating activities	<u>\$ 50</u>	<u>\$ 7,066</u>	<u>\$ 3,931</u>	<u>\$ 546</u>	<u>\$ 4,071</u>	<u>\$ 15,664</u>

See accompanying independent auditor's report.

**COUNTY OF MONROE, NEW YORK**  
**DEBT SERVICE FUND - GENERAL**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL (UNAUDITED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
(000's Omitted)

	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Modified Budget</u>	<u>Actual</u>	<u>Variance Over (Under)</u>
<b>REVENUES:</b>					
Intergovernmental	\$ 1,471	\$ 1,471	\$ 1,471	\$ 1,471	\$ -
Use of money and property	-	-	-	2,411	2,411
Total revenues	<u>1,471</u>	<u>1,471</u>	<u>1,471</u>	<u>3,882</u>	<u>2,411</u>
<b>EXPENDITURES:</b>					
Debt Service					
Principal	32,445	32,445	32,445	32,445	-
Bond issuance costs	-	-	-	187	187
Interest	10,398	10,398	10,398	10,415	17
Total Debt Service	<u>42,843</u>	<u>42,843</u>	<u>42,843</u>	<u>43,047</u>	<u>204</u>
Total expenditures	<u>42,843</u>	<u>42,843</u>	<u>42,843</u>	<u>43,047</u>	<u>204</u>
Excess of expenditures over revenues	<u>(41,372)</u>	<u>(41,372)</u>	<u>(41,372)</u>	<u>(39,165)</u>	<u>(2,207)</u>
<b>OTHER FINANCING SOURCES (USES):</b>					
Premium on bonds issued	-	-	-	187	187
Transfers in	38,357	38,357	38,357	39,625	1,268
Transfers out	<u>(6,000)</u>	<u>(6,000)</u>	<u>(6,000)</u>	<u>(6,000)</u>	<u>-</u>
Total other financing sources (uses)	<u>32,357</u>	<u>32,357</u>	<u>32,357</u>	<u>33,812</u>	<u>1,455</u>
Changes in budgeted fund balances*	<u>\$ (9,015)</u>	<u>\$ (9,015)</u>	<u>\$ (9,015)</u>	<u>(5,353)</u>	<u>\$ 3,662</u>
Fund balance at beginning of year				<u>18,994</u>	
Fund balance at end of year				<u>\$ 13,641</u>	

\* The change in original fund balances were included in the budget as an appropriation (i.e., spenddown) of fund balance.

See accompanying independent auditor's report.

**COUNTY OF MONROE, NEW YORK  
ROAD FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
BUDGET AND ACTUAL (UNAUDITED)  
FOR THE YEAR ENDED DECEMBER 31, 2023  
(000's Omitted)**

	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Modified Budget</u>	<u>Actual</u>	<u>Variance Over (Under)</u>
<b>REVENUES:</b>					
Federal aid	\$ 611	\$ 611	\$ 611	\$ 1,072	\$ 461
State aid	11,147	11,147	12,477	12,272	(205)
Charges for services	4,631	4,631	4,631	5,230	599
Intergovernmental	1,150	1,400	1,735	1,208	(527)
Interdepartmental	60	60	60	-	(60)
Repayments and refunds	66	66	66	104	38
Miscellaneous	315	315	315	248	(67)
Total revenues	<u>17,980</u>	<u>18,230</u>	<u>19,895</u>	<u>20,134</u>	<u>239</u>
<b>EXPENDITURES:</b>					
Transportation	<u>32,520</u>	<u>33,256</u>	<u>35,314</u>	<u>28,353</u>	<u>(6,961)</u>
Total expenditures	<u>32,520</u>	<u>33,256</u>	<u>35,314</u>	<u>28,353</u>	<u>(6,961)</u>
Excess of expenditures over revenues	<u>(14,540)</u>	<u>(15,026)</u>	<u>(15,419)</u>	<u>(8,219)</u>	<u>(7,200)</u>
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers in	27,537	27,717	27,717	27,717	-
Transfers out	<u>(13,997)</u>	<u>(13,997)</u>	<u>(13,997)</u>	<u>(19,134)</u>	<u>(5,137)</u>
Total other financing sources (uses)	<u>13,540</u>	<u>13,720</u>	<u>13,720</u>	<u>8,583</u>	<u>(5,137)</u>
Changes in budgeted fund balances*	<u>\$ (1,000)</u>	<u>\$ (1,306)</u>	<u>\$ (1,699)</u>	364	<u>\$ 2,063</u>
Fund balance at beginning of year				<u>5,294</u>	
Fund balance at end of year				<u>\$ 5,658</u>	

\* The change in original fund balances were included in the budget as an appropriation (i.e., spenddown) of fund balance.

See accompanying independent auditor's report.

**COUNTY OF MONROE, NEW YORK**  
**LIBRARY FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL (UNAUDITED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**  
**(000's Omitted)**

	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Modified Budget</u>	<u>Actual</u>	<u>Variance Over (Under)</u>
<b>REVENUES:</b>					
Federal aid	\$ -	\$ -	\$ -	\$ 2	\$ 2
State aid	2,416	2,416	2,416	2,400	(16)
Intergovernmental	1,138	1,138	1,138	1,093	(45)
Miscellaneous	965	965	965	566	(399)
Total revenues	<u>4,519</u>	<u>4,519</u>	<u>4,519</u>	<u>4,061</u>	<u>(458)</u>
<b>EXPENDITURES:</b>					
Culture, recreation and education					
Culture and Educational Services	11,965	11,965	11,965	11,018	(947)
Total expenditures	<u>11,965</u>	<u>11,965</u>	<u>11,965</u>	<u>11,018</u>	<u>(947)</u>
Excess of expenditures over revenues	<u>(7,446)</u>	<u>(7,446)</u>	<u>(7,446)</u>	<u>(6,957)</u>	<u>(489)</u>
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers in	7,481	7,481	7,481	7,326	(155)
Transfers out	(35)	(35)	(35)	(210)	(175)
Total other financing sources (uses)	<u>7,446</u>	<u>7,446</u>	<u>7,446</u>	<u>7,116</u>	<u>(330)</u>
Changes in budgeted fund balances	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	159	<u>\$ 159</u>
Fund balance at beginning of year				<u>1,311</u>	
Fund balance at end of year				<u>\$ 1,470</u>	

See accompanying independent auditor's report.



# STATISTICAL SECTION (UNAUDITED)

This section contains the following:

- **FINANCIAL TRENDS** – These schedules contain trend information to help the reader understand how the County’s financial performance and well-being have changed over time.
- **REVENUE CAPACITY** – These schedules contain information to help the reader assess the County’s most significant local revenue sources, property and sales taxes.
- **DEBT CAPACITY** – These schedules present information to help the reader assess the affordability of the County’s current levels of outstanding debt and the County’s ability to issue debt in the future.
- **DEMOGRAPHIC AND ECONOMIC INFORMATION** – These schedules offer demographic and economic indicators to help the reader understand the environment within which the County’s financial activities take place.
- **OPERATING INFORMATION** – These schedules contain service and infrastructure data to help the reader understand how the information in the County’s financial report relates to the services the County provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

County of Monroe, New York  
Net Position by Component  
Last Ten Years  
*(accrual basis of accounting and 000's omitted)*

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Governmental activities:</b>										
Net investment in capital assets	\$ 519,371	\$ 504,031	\$ 487,466	\$ 541,653	\$ 537,335	\$ 541,942	\$ 543,944	\$ 519,769	\$ 519,081	\$ 554,046
Restricted	24,274	23,003	29,505	41,690	40,539	37,477	35,703	45,568	48,273	56,344
Unrestricted (Deficit)	(579,375)	(631,030)	(706,895)	(771,757)	(1,015,396)	(956,120)	(952,579)	(808,984)	(639,636)	(630,222)
<b>Total governmental activities</b>	<b>(35,730)</b>	<b>(103,996)</b>	<b>(189,924)</b>	<b>(188,414)</b>	<b>(437,522)</b>	<b>(376,701)</b>	<b>(372,932)</b>	<b>(243,647)</b>	<b>(72,282)</b>	<b>(19,832)</b>
<b>Business-type activities:</b>										
Net investment in capital assets	322,138	311,737	287,109	266,467	284,627	280,762	272,383	268,089	287,471	295,914
Restricted	4,565	229	510	141	258	2,908	1,044	2,258	117	639
Unrestricted (Deficit)	(27,821)	(39,995)	(46,281)	(24,482)	(9,214)	(18,015)	(27,636)	(31,495)	(39,338)	(46,789)
<b>Total business-type activities</b>	<b>298,882</b>	<b>271,971</b>	<b>241,338</b>	<b>242,126</b>	<b>275,671</b>	<b>265,655</b>	<b>245,791</b>	<b>238,852</b>	<b>248,250</b>	<b>249,764</b>
<b>Primary government:</b>										
Net investment in capital assets	841,509	815,768	774,575	808,120	821,962	822,704	816,327	787,858	806,552	849,960
Restricted	28,839	23,232	30,015	41,831	40,797	40,385	36,747	47,826	48,390	56,983
Unrestricted (Deficit)	(607,196)	(671,025)	(753,176)	(796,239)	(1,024,610)	(974,135)	(980,215)	(840,479)	(678,974)	(677,011)
<b>Total primary government</b>	<b>\$ 263,152</b>	<b>\$ 167,975</b>	<b>\$ 51,414</b>	<b>\$ 53,712</b>	<b>\$ (161,851)</b>	<b>\$ (111,046)</b>	<b>\$ (127,141)</b>	<b>\$ (4,795)</b>	<b>\$ 175,968</b>	<b>\$ 229,932</b>

Note: December 31, 2021 and prior information has not been restated for the impact of implementing GASB 87, Leases.

December 31, 2022 and prior information has not been restated for the impact of implementing GASB 96, Subscription-based information technology arrangements (SBITA).

County of Monroe, New York  
Changes in Net Position  
Last Ten Years  
(accrual basis of accounting and 000's omitted )

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Expenses:</b>										
<b>Governmental activities:</b>										
General government	\$ 363,509	\$ 373,032	\$ 391,191	\$ 337,388	\$ 407,111	\$ 414,772	\$ 484,993	\$ 537,681	\$ 509,147	\$ 511,128
Public safety	265,372	280,834	281,135	299,764	246,288	250,820	281,104	248,308	249,576	307,617
Health and welfare	561,707	563,331	561,348	549,436	535,440	510,085	508,065	493,277	508,865	600,112
Culture, recreation and education	100,361	105,367	143,338	108,182	94,038	103,557	95,648	105,732	114,143	127,311
Transportation	57,656	51,599	53,397	55,361	53,985	50,455	45,868	67,281	56,554	61,819
Sanitation	75	67	75	75	75	37	-	-	-	-
Economic development	3,064	2,892	2,536	3,022	2,377	3,412	3,395	3,722	6,968	11,532
Interest on bonds and notes payable	20,608	21,120	22,291	25,342	25,530	26,101	24,654	22,551	22,575	21,688
Total government activities	<u>1,372,352</u>	<u>1,398,242</u>	<u>1,455,311</u>	<u>1,378,570</u>	<u>1,364,844</u>	<u>1,359,239</u>	<u>1,443,727</u>	<u>1,478,552</u>	<u>1,467,828</u>	<u>1,641,207</u>
<b>Business-type activities:</b>										
Major enterprise funds:										
Solid Waste	18,295	15,839	13,365	12,910	13,761	11,396	11,207	11,222	-	-
Airport	31,398	31,648	32,507	31,849	30,887	34,772	34,480	33,558	35,470	39,059
Hospital	73,341	75,060	78,169	67,065	68,866	73,868	84,215	74,703	71,103	83,881
Pure Waters	78,505	80,288	82,264	79,912	76,877	76,355	77,658	64,200	61,846	63,376
Energy	16,830	14,778	12,802	13,101	15,193	12,867	11,876	15,056	-	-
Nonmajor Enterprise Funds	-	-	-	-	-	-	-	-	32,790	27,989
Total business-type activities	<u>218,369</u>	<u>217,613</u>	<u>219,107</u>	<u>204,837</u>	<u>205,584</u>	<u>209,258</u>	<u>219,436</u>	<u>198,739</u>	<u>201,209</u>	<u>214,305</u>
Total primary government	<u>1,590,721</u>	<u>1,615,855</u>	<u>1,674,418</u>	<u>1,583,407</u>	<u>1,570,428</u>	<u>1,568,497</u>	<u>1,663,163</u>	<u>1,677,291</u>	<u>1,669,037</u>	<u>1,855,512</u>
<b>Program Revenues:</b>										
<b>Governmental activities:</b>										
Charges for services:										
General government	32,961	35,503	35,079	41,201	41,210	42,914	37,112	84,250	27,098	20,953
Public safety	12,480	13,307	13,724	14,183	13,869	14,478	11,764	41,707	45,020	51,073
Health and welfare	3,992	3,816	3,667	3,842	3,766	3,708	3,462	273,524	291,830	317,853
Culture, recreation and education	29,902	30,464	31,109	30,695	32,886	32,605	31,195	29,297	27,211	31,555
Transportation	10,553	11,423	11,458	10,866	10,739	10,808	5,503	6,100	5,928	6,542
Economic development	-	-	-	-	-	-	-	-	-	4,727
Operating grants and contributions	368,133	355,959	361,425	342,579	331,623	332,820	393,921	90,234	98,144	99,946
Capital grants and contributions	17,038	22,142	33,088	19,511	12,983	20,905	12,560	16,890	17,519	10,228
Total governmental activities	<u>\$ 475,059</u>	<u>\$ 472,614</u>	<u>\$ 489,550</u>	<u>\$ 462,877</u>	<u>\$ 447,076</u>	<u>\$ 458,238</u>	<u>\$ 495,517</u>	<u>\$ 542,002</u>	<u>\$ 512,750</u>	<u>\$ 542,877</u>

(continued)

County of Monroe, New York  
Changes in Net Position  
Last Ten Years  
*(accrual basis of accounting and 000's omitted)*

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Business-type activities:</b>										
Charges for services:										
Major enterprise funds:										
Solid Waste	\$ 5,888	\$ 6,305	\$ 6,292	\$ 7,984	\$ 7,461	\$ 7,395	\$ 7,927	\$ 8,255	\$ -	\$ -
Airport	18,408	18,595	17,895	18,357	19,460	20,433	12,899	13,209	15,735	16,238
Hospital	66,320	69,035	67,512	73,833	62,660	69,022	65,955	59,167	55,375	61,565
Pure Waters	60,923	60,685	59,694	62,131	62,924	60,517	60,498	62,290	64,164	67,029
Energy	16,830	14,776	12,804	13,100	15,202	12,881	11,883	15,021	-	-
Nonmajor Enterprise Funds	-	-	-	-	-	-	-	-	28,849	28,432
Operating grants and contributions	1,007	752	226	315	374	380	14,483	9,542	13,034	7,331
Capital grants and contributions	9,951	11,986	11,690	21,282	66,256	18,618	14,281	11,689	13,539	14,201
Total business-type activities	<u>179,327</u>	<u>182,134</u>	<u>176,113</u>	<u>197,002</u>	<u>234,337</u>	<u>189,246</u>	<u>187,926</u>	<u>179,173</u>	<u>190,696</u>	<u>194,796</u>
Total primary government	<u>\$ 654,386</u>	<u>\$ 654,748</u>	<u>\$ 665,663</u>	<u>\$ 659,879</u>	<u>\$ 681,413</u>	<u>\$ 647,484</u>	<u>\$ 683,443</u>	<u>\$ 721,175</u>	<u>\$ 703,446</u>	<u>\$ 737,673</u>
Net (Expense)/Revenue										
Governmental activities	\$ (897,293)	\$ (925,628)	\$ (965,761)	\$ (915,693)	\$ (917,768)	\$ (901,001)	\$ (948,210)	\$ (936,550)	\$ (955,078)	\$ (1,098,330)
Business-type activities	<u>(39,042)</u>	<u>(35,479)</u>	<u>(42,994)</u>	<u>(7,835)</u>	<u>28,753</u>	<u>(20,012)</u>	<u>(31,510)</u>	<u>(19,566)</u>	<u>(10,513)</u>	<u>(19,509)</u>
Total primary government	<u>\$ (936,335)</u>	<u>\$ (961,107)</u>	<u>\$ (1,008,755)</u>	<u>\$ (923,528)</u>	<u>\$ (889,015)</u>	<u>\$ (921,013)</u>	<u>\$ (979,720)</u>	<u>\$ (956,116)</u>	<u>\$ (965,591)</u>	<u>\$ (1,117,839)</u>
<b>General Revenues and Other</b>										
<b>Changes in Net Position:</b>										
<b>Governmental activities:</b>										
Taxes	\$ 832,462	\$ 844,525	\$ 862,667	\$ 890,858	\$ 912,818	\$ 942,158	\$ 940,200	\$ 1,040,119	\$ 1,089,642	\$ 1,101,960
Tobacco settlement revenues	12,857	18,293	12,480	8,792	9,847	9,939	11,371	12,823	12,800	11,991
Interest earnings	90	66	182	673	2,265	4,062	1,329	268	5,245	28,526
Miscellaneous	6,923	5,200	4,504	5,365	4,797	7,409	2,858	17,206	31,873	23,731
Transfers	1,369	-	-	873	735	(1,776)	(3,779)	(4,581)	(12,117)	(15,428)
Total governmental activities	<u>853,701</u>	<u>868,084</u>	<u>879,833</u>	<u>906,561</u>	<u>930,462</u>	<u>961,792</u>	<u>951,979</u>	<u>1,065,835</u>	<u>1,127,443</u>	<u>1,150,780</u>
<b>Business-type activities:</b>										
Interest earnings	-	-	427	686	913	1,092	322	84	352	1,727
Gain on sale of capital assets	-	-	2,147	-	-	-	-	-	-	-
Miscellaneous	13,784	11,553	9,787	8,810	9,424	7,128	7,545	7,962	7,442	3,868
Transfers	(1,369)	-	-	(873)	(735)	1,776	3,779	4,581	12,117	15,428
Total business-type activities	<u>12,415</u>	<u>11,553</u>	<u>12,361</u>	<u>8,623</u>	<u>9,602</u>	<u>9,996</u>	<u>11,646</u>	<u>12,627</u>	<u>19,911</u>	<u>21,023</u>
Total primary government	<u>866,116</u>	<u>879,637</u>	<u>892,194</u>	<u>915,184</u>	<u>940,064</u>	<u>971,788</u>	<u>963,625</u>	<u>1,078,462</u>	<u>1,147,354</u>	<u>1,171,803</u>
<b>Change in Net Position before merger of LDC's:</b>										
Governmental activities	(43,592)	(57,544)	(85,928)	(9,132)	12,694	60,791	3,769	129,285	172,365	52,450
Business-type activities	<u>(26,627)</u>	<u>(23,926)</u>	<u>(30,633)</u>	<u>788</u>	<u>38,355</u>	<u>(10,016)</u>	<u>(19,864)</u>	<u>(6,939)</u>	<u>9,398</u>	<u>1,514</u>
Total primary government	<u>(70,219)</u>	<u>(81,470)</u>	<u>(116,561)</u>	<u>(8,344)</u>	<u>51,049</u>	<u>50,775</u>	<u>(16,095)</u>	<u>122,346</u>	<u>181,763</u>	<u>53,964</u>
<b>Merger of LDC's into Monroe County</b>										
Governmental activities	-	-	-	10,642	-	-	-	-	-	-
<b>Change in Net Position after merger of LDC's:</b>										
Governmental activities	(43,592)	(57,544)	(85,928)	1,510	12,694	60,791	3,769	129,285	172,365	52,450
Business-type activities	<u>(26,627)</u>	<u>(23,926)</u>	<u>(30,633)</u>	<u>788</u>	<u>38,355</u>	<u>(10,016)</u>	<u>(19,864)</u>	<u>(6,939)</u>	<u>9,398</u>	<u>1,514</u>
Total primary government	<u>\$ (70,219)</u>	<u>\$ (81,470)</u>	<u>\$ (116,561)</u>	<u>\$ 2,298</u>	<u>\$ 51,049</u>	<u>\$ 50,775</u>	<u>\$ (16,095)</u>	<u>\$ 122,346</u>	<u>\$ 181,763</u>	<u>\$ 53,964</u>

Source: Monroe County Department of Finance - Office of the Controller

County of Monroe, New York  
Fund Balances of Governmental Funds  
Last Ten Years  
*(modified accrual basis of accounting and 000's omitted)*

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>General Fund:</b>										
Nonspendable	\$ 4,100	\$ 1,596	\$ 9,138	\$ 9,251	\$ 30,814	\$ 30,447	\$ 28,378	\$ 23,621	\$ 37,097	\$ 38,957
Restricted	1,547	847	934	1,261	1,927	1,999	1,699	3,430	8,720	9,025
Committed	2,926	2,569	2,140	2,563	3,602	2,508	10,124	43,921	51,005	51,595
Assigned	7,501	11,526	6,204	7,923	8,840	42,838	63,281	94,800	135,059	156,316
Unassigned	4,212	6,947	8,727	18,141	15,726	18,725	19,229	31,108	77,274	78,298
Total general fund	<u>\$ 20,286</u>	<u>\$ 23,485</u>	<u>\$ 27,143</u>	<u>\$ 39,139</u>	<u>\$ 60,909</u>	<u>\$ 96,517</u>	<u>\$ 122,711</u>	<u>\$ 196,880</u>	<u>\$ 309,155</u>	<u>\$ 334,191</u>
<b>All Other Governmental Funds:</b>										
Nonspendable	\$ 614	\$ 581	\$ 648	\$ 948	\$ 999	\$ 912	\$ 1,133	\$ 1,675	\$ 1,350	\$ 1,327
Restricted	39,624	74,843	43,418	43,492	52,358	57,993	35,791	50,245	61,276	107,851
Committed	1,777	1,871	3,073	3,241	3,152	2,980	2,908	2,864	2,826	2,613
Assigned	2,115	2,243	8,059	17,429	15,807	10,254	10,978	15,585	10,756	7,010
Unassigned	(48,326)	(47,433)	(16,254)	(9,342)	(16,725)	(10,382)	(3,636)	-	(3,501)	(51,000)
Total all other governmental funds	<u>\$ (4,196)</u>	<u>\$ 32,105</u>	<u>\$ 38,944</u>	<u>\$ 55,768</u>	<u>\$ 55,591</u>	<u>\$ 61,757</u>	<u>\$ 47,174</u>	<u>\$ 70,369</u>	<u>\$ 72,707</u>	<u>\$ 67,801</u>

Source: Monroe County Department of Finance - Office of the Controller

Note: December 31, 2021 and prior information has not been restated for the impact of implementing GASB 87, Leases.

December 31, 2022 and prior information has not been restated for the impact of implementing GASB 96, Subscription-based information technology arrangements (SBITA).

County of Monroe, New York  
Changes in Fund Balances of Governmental Funds  
Last Ten Years  
(modified accrual basis of accounting and 000's omitted)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Revenues:</b>										
Taxes	\$ 804,311	\$ 816,462	\$ 837,848	\$ 870,660	\$ 888,301	\$ 918,836	\$ 919,003	\$ 1,022,252	\$ 1,077,314	\$ 1,085,577
Federal aid	157,225	143,875	139,067	134,217	125,321	127,027	195,791	207,294	156,386	143,716
State aid	196,228	194,054	206,910	194,633	188,778	193,865	182,808	207,278	231,757	267,415
Charges for services	29,356	31,918	30,528	33,293	33,432	34,477	28,076	33,696	33,805	35,666
Intergovernmental	47,265	46,034	46,414	47,241	49,611	49,728	43,003	46,017	48,132	47,485
Interdepartmental	2,174	1,718	1,493	2,143	1,884	2,290	2,365	2,267	2,164	2,267
Use of money and property	7,181	6,081	5,373	6,206	8,194	10,034	7,097	5,861	14,307	38,838
Repayments and refunds	12,753	15,109	17,823	19,164	16,183	13,674	16,788	15,216	14,860	14,563
Payments in lieu of taxes	7,169	7,559	7,156	7,604	7,872	8,196	8,172	7,203	7,685	8,938
Tobacco settlement	12,188	10,430	21,107	9,365	10,290	9,825	10,958	11,742	12,042	11,379
Miscellaneous	28,556	26,591	26,500	25,259	24,075	25,441	9,323	12,939	42,584	21,214
Total revenues	<u>1,304,406</u>	<u>1,299,831</u>	<u>1,340,219</u>	<u>1,349,785</u>	<u>1,353,941</u>	<u>1,393,393</u>	<u>1,423,384</u>	<u>1,571,765</u>	<u>1,641,036</u>	<u>1,677,058</u>
<b>Expenditures:</b>										
Health and welfare	\$ 556,814	\$ 552,171	\$ 544,035	\$ 536,163	\$ 531,972	\$ 514,395	\$ 496,225	\$ 505,211	\$ 527,595	\$ 601,402
Public safety	232,576	232,712	239,322	240,498	245,682	246,145	256,788	261,971	269,246	297,736
Culture, recreation and education	83,290	84,568	85,597	87,414	86,094	94,428	88,213	95,977	108,956	121,068
General government	338,669	342,377	353,983	373,722	381,484	396,883	457,154	515,813	493,048	485,677
Transportation	22,395	21,869	22,995	23,394	23,060	23,974	21,265	25,029	29,510	31,877
Economic development	3,064	2,892	2,536	3,022	2,377	3,412	3,395	3,722	6,968	11,532
Debt service:										
Principal retirement	38,685	51,208	37,662	32,412	32,239	33,372	35,531	36,592	32,966	35,630
Bond issuance costs	-	1,181	950	441	432	471	100	461	71	187
Interest and fiscal charges	18,328	17,339	18,691	22,431	22,694	22,395	21,855	19,101	19,524	19,004
Capital outlay	34,831	35,662	73,535	51,962	48,992	57,052	29,519	49,123	55,532	70,534
Total expenditures	<u>1,328,652</u>	<u>1,341,979</u>	<u>1,379,306</u>	<u>1,371,459</u>	<u>1,375,026</u>	<u>1,392,527</u>	<u>1,410,025</u>	<u>1,513,000</u>	<u>1,543,416</u>	<u>1,674,647</u>
<b>Other Financing Sources (Uses):</b>										
Bonds issued	-	52,396	115,684	29,616	36,886	35,713	-	34,933	25,168	37,341
Refunding bonds issued	8,630	24,203	-	-	-	9,529	11,064	10,977	-	-
Gain(loss) on refunding issue	(265)	(280)	-	-	-	(4)	105	-	-	-
Premium on bonds issued	179	7,553	14,197	3,924	3,628	5,915	1,661	8,722	2,350	3,244
Premium on refunding issued	-	-	-	-	-	-	-	1,618	-	-
Redemption/payments to Escrow Agent	-	-	(77,965)	-	-	(10,427)	(12,730)	(12,534)	-	-
Leases (as lessee)	-	-	-	-	-	-	-	-	3,246	2,157
Subscription-based information technology arrangements	-	-	-	-	-	-	-	-	-	575
Transfers in	53,395	52,156	70,315	84,873	61,816	77,636	92,423	92,142	94,959	99,596
Transfers out	(54,275)	(54,380)	(72,647)	(79,360)	(59,652)	(77,484)	(94,271)	(97,259)	(107,730)	(125,194)
Total other financing sources (uses)	<u>7,664</u>	<u>81,648</u>	<u>49,584</u>	<u>39,053</u>	<u>42,678</u>	<u>40,878</u>	<u>(1,748)</u>	<u>38,599</u>	<u>17,993</u>	<u>17,719</u>
<b>Net change in fund balances before merger of LDC's</b>	<u>(16,582)</u>	<u>39,500</u>	<u>10,497</u>	<u>17,379</u>	<u>21,593</u>	<u>41,744</u>	<u>11,611</u>	<u>97,364</u>	<u>115,613</u>	<u>20,130</u>
<b>Merger of LDC's into Monroe County</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>11,441</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balances after merger of LDC's</b>	<u>\$ (16,582)</u>	<u>\$ 39,500</u>	<u>\$ 10,497</u>	<u>\$ 28,820</u>	<u>\$ 21,593</u>	<u>\$ 41,744</u>	<u>\$ 11,611</u>	<u>\$ 97,364</u>	<u>\$ 115,613</u>	<u>\$ 20,130</u>
<b>Debt service as a percentage of noncapital expenditures</b>	4.4%	5.2%	4.3%	4.2%	4.1%	4.2%	4.2%	3.8%	3.5%	3.4%

Source: Monroe County Department of Finance - Office of the Controller

County of Monroe, New York  
Taxing Power  
Last Ten Years  
(000's omitted)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Five-Year Average Full Valuation of Taxable Property <sup>1</sup>	\$ 39,092,408	\$ 39,444,921	\$ 39,847,874	\$ 40,399,372	\$ 41,051,801	\$ 41,984,648	\$ 43,122,716	\$ 44,691,498	\$ 46,372,538	\$ 49,237,728
Constitutional Property Tax Limit	586,386	591,674	597,718	605,991	615,777	629,770	646,841	670,372	695,588	738,566
Total Tax Levy Subject to Constitutional Limit	307,329	315,982	331,529	325,311	333,699	329,942	348,556	364,513	371,824	374,483
Taxing Power Unused	<u>\$ 279,057</u>	<u>\$ 275,692</u>	<u>\$ 266,189</u>	<u>\$ 280,680</u>	<u>\$ 282,078</u>	<u>\$ 299,828</u>	<u>\$ 298,285</u>	<u>\$ 305,859</u>	<u>\$ 323,764</u>	<u>\$ 364,083</u>
Percent of Taxing Power Used	52.4%	53.4%	55.5%	53.7%	54.2%	52.4%	53.9%	54.4%	53.5%	50.7%

**Notes:**

The Constitutional tax limit is the maximum amount of real property tax that may be levied by the County in any fiscal year. The Constitutional limit for Monroe County purposes, exclusive of debt service, is 1.5% of the preceding five year-average full value of taxable property. Cash capital expenditures can also be excluded from the levy for purposes of calculating compliance with the tax limit, but the County does not engage in this practice. The limit can be increased to a maximum of 2% of the five year average full value.

<sup>1</sup>Based on full valuation calculated for the referenced tax year and prior four years.

**Source:** Monroe County Department of Finance - Office of the Chief Financial Officer

County of Monroe, New York  
Assessed Value of Taxable Property  
Last Ten Years  
(000's omitted)

Year Ended December 31,	Residential Property	Commercial Property	Industrial Property	Other Property <sup>1</sup>	Tax Exempt Property	Assessed Value of Taxable Property	Full Value of Taxable Property	Full Value Tax Rate <sup>2</sup>
2023	\$ 36,299,449	\$ 7,387,516	\$ 1,028,158	\$ 4,293,268	\$ 8,685,731	\$ 49,008,477	\$ 56,909,460	7.56
2022	34,707,245	7,126,695	934,963	4,093,518	8,518,816	46,862,123	50,268,951	8.46
2021	34,018,700	7,047,078	936,197	4,036,430	8,304,745	46,038,405	48,689,416	8.53
2020	32,118,858	6,628,623	934,703	3,570,458	8,090,829	43,942,610	45,953,610	8.79
2019	32,123,122	6,632,887	934,566	3,570,357	8,088,829	43,260,932	44,367,202	8.89
2018	30,523,556	6,458,219	935,021	3,671,386	7,244,442	41,588,182	42,583,510	8.99
2017	30,469,169	6,383,689	939,073	3,490,320	7,775,416	41,282,251	41,863,450	8.99
2016	30,036,645	6,279,399	947,405	3,112,694	7,744,250	40,376,143	40,845,508	8.99
2015	29,763,449	6,202,081	941,177	2,975,028	7,586,508	39,881,735	40,263,270	8.99
2014	29,437,659	6,202,053	932,196	2,852,309	7,512,858	39,424,217	39,702,967	8.99

**Notes:**

Figures represent values for referenced tax year.

Properties are independently assessed by the City of Rochester and the 20 towns.

<sup>1</sup>"Other Property" includes Agricultural, Amusement, Community Service, Forest, Public Service, and Vacant Lands.

<sup>2</sup>Tax Rate is per \$1,000 of full value.

**Source:** Monroe County Department of Finance - Division of Real Property



County of Monroe, New York  
Property Tax Levies and Collections  
Last Ten Years  
(000's omitted)

Year ended December 31,	Total Tax Levy	Taxes Levied for County Purposes <sup>1</sup>	Collected Within the Fiscal Year of the Levy		Collection in Subsequent Years	Total Collections to Date	
			Amount	Percentage of Total Levy		Amount	Percentage of Total Levy
2023	\$ 821,273	\$ 510,582	\$ 807,028	98.3%	\$ -	\$ 807,028	98.3%
2022	797,803	499,852	784,803	98.4%	12,100	796,903	99.9%
2021	779,551	490,760	768,826	98.6%	9,464	778,290	99.8%
2020	756,820	481,554	745,793	98.5%	10,269	756,062	99.9%
2019	733,552	467,567	727,696	99.2%	5,533	733,229	100.0%
2018	714,790	382,826	702,708	98.3%	3,197	705,905	98.8%
2017	700,369	376,355	687,372	98.1%	2,721	690,093	98.5%
2016	682,681	367,201	669,184	98.0%	2,952	672,136	98.5%
2015	674,359	361,967	660,189	97.9%	1,999	662,188	98.2%
2014	658,732	356,930	644,839	97.9%	1,949	646,788	98.2%

**Note:**

<sup>1</sup> Does not include allowance for uncollectible taxes and deferred tax revenue.

**Source:** Monroe County Department of Finance - Treasury Division

County of Monroe, New York  
Principal Property Tax Payers  
Current Year and Nine Years Ago  
(000's omitted)

Taxpayer	2023			2014		
	Taxable Full Value (Dollars)	Rank	Percentage of Total County Taxable Full Value	Taxable Full Value (Dollars)	Rank	Percentage of Total County Taxable Full Value
Rochester Gas & Electric Corporation	\$ 3,447,558	1	6.86%	\$1,432,463	1	3.61%
Morgan Management	407,084	2	0.81%	236,071	4	0.59%
Buckingham Properties	295,734	3	0.59%	-	-	0.00%
Wegmans	275,484	4	0.55%	233,157	3	0.59%
Frontier Communications Corporation	228,271	5	0.45%	273,749	2	0.69%
National Grid	128,768	6	0.26%	-	-	0.00%
Mark IV	117,349	7	0.23%	107,859	7	0.27%
Gallina Development	113,151	8	0.23%	-	-	0.00%
Benderson Development	91,140	9	0.18%	-	-	0.00%
Eastman Kodak	78,756	10	0.16%	92,184	10	0.23%
Corporate Woods	-	-	-	125,920	5	0.32%
Hylan Flying Services	-	-	-	108,158	6	0.27%
HUB Properties	-	-	-	102,427	8	0.26%
Xerox Corp	-	-	-	105,940	9	0.27%
Total	<u>\$ 5,183,295</u>		<u>10.31%</u>	<u>\$2,817,928</u>		<u>7.10%</u>

**Note:** Property is assessed on an annual basis as of July 1 of the preceding year.

**Source:** Monroe County Department of Finance: Division of Real Property.

County of Monroe, New York  
 Legal Debt Margin Information  
 Last Ten Years  
 (000's omitted)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Five-Year Average Full Valuation of Taxable Property <sup>1</sup>	\$ 39,092,408	\$ 39,444,921	\$ 39,847,874	\$ 40,399,372	\$ 41,051,801	\$ 41,984,648	\$ 43,122,716	\$ 44,691,498	\$ 46,372,538	\$ 49,237,728
Constitutional Debt Limit	2,736,469	2,761,144	2,789,351	2,827,956	2,873,626	2,938,925	3,018,590	3,128,405	3,246,078	3,446,641
Total Net Debt Applicable to Limit	426,372	412,411	496,678	488,260	502,505	462,806	393,766	401,109	385,365	374,957
Legal Debt Margin	<u>\$ 2,310,097</u>	<u>\$ 2,348,733</u>	<u>\$ 2,292,673</u>	<u>\$ 2,339,696</u>	<u>\$ 2,371,121</u>	<u>\$ 2,476,119</u>	<u>\$ 2,624,824</u>	<u>\$ 2,727,296</u>	<u>\$ 2,860,713</u>	<u>\$ 3,071,684</u>
Percent of Debt Limit Used	15.6%	14.9%	17.8%	17.3%	17.5%	15.7%	13.0%	12.8%	11.9%	10.9%

**Notes:**

The Constitutional debt limit is the maximum amount of indebtedness that may be incurred by the County, as outlined in the State Constitution. The Constitutional limit for Monroe County purposes is 7% of the preceding five-year average full value of taxable property, subject to certain allowable exclusions and deductions, including current debt service. The Debt Limit of the County is computed in accordance with the provisions of Article VIII of the State Constitution and Article 2 of the Local Finance Law.

<sup>1</sup>Based on full valuation determined as of December 31 of the referenced fiscal year and prior four years.

Source: Monroe County Department of Finance - Office of the Chief Financial Officer

County of Monroe, New York  
Ratios of Outstanding Debt by Type and Activity  
Last Ten Years  
(000's omitted, except per capita)

Year ended December 31,	Governmental Activities					Business-type Activities				Total Primary Government	Percentage of Full Value on Property	Per Capita
	General Obligation Bonds <sup>1</sup>	Non General Obligation Bonds <sup>1</sup>	Bond Anticipation Notes	Revenue Anticipation Notes	Leases & SBITA <sup>2,3</sup>	General Obligation Bonds <sup>1</sup>	Bond Anticipation Notes	Revenue Anticipation Notes	Leases & SBITA <sup>2,3</sup>			
2023	\$ 338,760	\$ 305,952	\$ 3,500	\$ -	\$ 65,375	\$ 147,023	\$ -	\$ -	\$ 17	\$ 860,627	1.51%	1,150
2022	343,953	298,945	6,000	-	66,125	152,205	-	-	-	867,228	1.73%	1,153
2021	355,908	292,503	-	-	599	169,770	-	-	1,768	820,548	1.69%	1,080
2020	338,247	286,350	3,042	35,000	932	181,061	-	15,000	2,589	862,221	1.88%	1,164
2019	382,510	280,056	6,000	42,500	1,322	199,576	-	12,500	3,369	927,833	2.09%	1,251
2018	382,651	272,778	6,925	45,000	692	178,599	28,385	15,000	4,113	934,143	2.19%	1,258
2017	362,796	266,311	16,279	50,000	1,063	175,131	29,405	15,000	4,820	920,805	2.20%	1,232
2016	365,713	259,847	17,120	55,000	801	182,496	245	15,000	5,576	901,798	2.21%	1,206
2015	262,465	264,687	19,594	58,000	884	175,468	6,241	17,000	6,361	810,700	2.01%	1,082
2014	223,947	259,295	61,974	58,000	451	168,745	18,471	17,000	7,123	815,006	2.05%	1,087

**Notes:**

<sup>1</sup>Amounts shown are net of related premiums, discounts and adjustments.

<sup>2</sup>December 31, 2021 and prior information has not been restated for the impact of implementing GASB 87, Leases.

<sup>3</sup>December 31, 2022 and prior information has not been restated for the impact of implementing GASB 96, Subscription-based information technology arrangements (SBITA).

**Source:** Monroe County Department of Finance - Office of the Controller

County of Monroe, New York  
Ratios of General Bonded Debt Outstanding  
Last Ten Years  
(000's omitted, except per capita)

Year ended December 31,	General Obligation Debt Outstanding <sup>1</sup>	Less: Debt Service Funds	Net General Obligation Debt Outstanding	Percentage of Full Value on Property	Per Capita
2023	\$ 338,760	\$ 6,783	\$ 331,977	0.58%	\$ 443.53
2022	343,953	8,465	335,488	0.67%	446.11
2021	355,908	3,565	352,343	0.72%	463.95
2020	338,247	2,722	335,525	0.73%	452.86
2019	382,510	4,630	377,880	0.85%	509.43
2018	382,310	6,656	375,654	0.88%	505.95
2017	362,114	6,865	355,249	0.85%	475.16
2016	364,536	7,066	357,470	0.88%	478.08
2015	260,748	1,594	259,154	0.64%	345.72
2014	221,695	2,643	219,052	0.55%	292.22

**Note:**

<sup>1</sup>Amounts do not include blended component units of the primary government, and the Water Authority and business-type activities which are considered self-supporting debt.

**Source:** Monroe County Department of Finance - Office of the Controller

County of Monroe, New York  
Demographic and Economic Statistics  
Last Ten Years

Year ended December 31,	Population <sup>1</sup>	Total Personal Income <sup>2</sup> (Dollars) (000's omitted)	Per Capita Personal Income <sup>2</sup> (Dollars)	Median Household Income <sup>1</sup> (Dollars)	Unemployment Rate <sup>3</sup>
2023	748,482	\$ 44,635,928	\$ 59,354	\$ 71,450	3.8%
2022	752,035	45,344,632	60,046	66,317	2.9%
2021	759,443	43,193,802	58,299	60,075	3.0%
2020	740,900	40,822,554	55,034	60,075	7.1%
2019	741,770	39,314,982	52,951	57,479	4.2%
2018	742,474	38,050,420	50,894	55,272	4.3%
2017	747,642	36,057,927	48,223	53,568	5.0%
2016	747,727	35,970,644	47,986	52,553	4.7%
2015	749,600	34,438,705	45,927	52,501	5.2%
2014	749,606	36,102,780	48,162	52,394	5.8%

**Sources:**

<sup>1</sup>U.S. Census Bureau, [www.census.gov](http://www.census.gov), as of 7/1/2023 estimate; Retrieved 4/04/2024.

<sup>2</sup>U.S. Bureau of Economic Analysis, [www.bea.gov/regional/bearfacts](http://www.bea.gov/regional/bearfacts), as of 2022; Retrieved 4/04/2024.

<sup>3</sup>New York State Department of Labor (average annual rate), [www.labor.ny.gov/stats](http://www.labor.ny.gov/stats); Retrieved 4/04/2024.

County of Monroe, New York  
Principal Private Sector Employers  
Current Year and Ten Years Prior

Employer	2023			2014		
	Number of Full-Time Employees <sup>1</sup>	Rank	Percentage of Total Local Area Employment	Number of Full-Time Employees <sup>1</sup>	Rank	Percentage of Total Local Area Employment
University of Rochester / Strong Health	24,021	1	4.53%	25,773 <sup>2</sup>	1	4.93%
Rochester Regional Health	12,726	2	2.40%	13,986 <sup>2</sup>	2	2.68%
Wegmans Food Markets	6,219	3	1.17%	5,921	4	1.13%
Paychex, Inc	4,514	4	0.85%	3,872	5	0.74%
Rochester Institute of Tech	3,611	5	0.68%	3,274	7	0.63%
L3 Harris Technologies Inc.	3,700	6	0.70%	-	-	-
Heritage Christian Services Inc.	1,330	7	0.25%	-	-	-
Finger Lakes Health	1,760	8	0.33%	-	-	-
Lifetime Healthcare Co.	2,298 <sup>2</sup>	9	0.43%	3,611 <sup>2</sup>	6	0.69%
Tops Markets LLC	665	10	0.13%	2,620 <sup>2</sup>	9	0.50%
Xerox Corp	-	-	-	6,722	3	1.29%
Eastman Kodak Company	-	-	-	2,300	10	0.44%
Sutherland Global Services	-	-	-	3,009	8	0.58%
<b>Total</b>	<b>60,844</b>		<b>11.47%</b>	<b>71,088</b>		<b>13.61%</b>

**Notes:**

Table only includes the top ten firms for the referenced year (the top 10 ranking is based on combined FT & PT employees) and only references the FT employee count in this list. If firm was not in the top ten for that year, no comparative figure is presented. Some of the companies presented in the above table may have performed layoffs and/or job increases that are not reflected in the numbers presented herein.

<sup>1</sup> Rochester Business Journal, The Book of Lists, 2024. Employment data is for Monroe, Genesee, Livingston, Ontario, Orleans and Wayne Counties.

<sup>2</sup> Reports total number of employees. Separate numbers for full and part-time employees were not available.

County of Monroe, New York  
 Budgeted Full-Time County Employees by Department  
 Last Ten Years

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Aviation	101.5	101.5	100.5	102.5	102.5	102.5	102.5	102.5	102.5	103.5
Board of Elections	51.0	51.0	49.0	51.0	51.0	51.0	51.0	56.0	55.0	58.0
Communications	4.5	4.5	4.5	8.0	8.0	8.0	8.0	7.0	8.0	8.5
County Executive	5.0	5.0	5.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0
Diversity, Equity and Inclusion	-	-	-	-	-	-	-	4.0	6.0	6.0
Environmental Services	328.5	320.5	314.5	319.0	318.5	318.5	312.0	311.0	331.0	328.5
Finance	84.5	83.0	80.0	65.5	65.0	65.0	65.0	67.0	67.5	73.0
Human Resources	30.5	30.5	32.5	34.5	34.5	34.5	34.5	33.5	34.5	34.5
Human Services	993.5	955.0	956.0	1,021.0	1,048.0	1,080.5	1,081.0	1,089.0	1,128.0	1,128.0
Information Services	41.0	42.0	42.0	44.0	51.0	51.0	53.0	56.5	63.5	67.5
Law	63.5	63.5	63.5	65.5	64.5	64.5	64.5	65.5	66.5	66.5
Monroe Community Hospital	664.5	664.5	663.3	668.3	662.3	662.8	662.8	662.8	678.3	684.3
Office of Public Integrity	-	-	-	4.0	4.0	4.0	4.0	4.0	4.0	5.0
Planning and Development	19.5	18.5	18.5	20.0	20.0	20.0	20.0	21.0	21.0	25.5
Public Defender	85.0	90.5	94.5	97.0	97.0	99.0	99.0	129.5	149.5	170.0
Public Health	213.5	213.5	214.5	224.0	228.0	228.0	233.0	244.0	243.0	276.0
Public Safety	266.0	271.5	270.5	277.0	278.0	278.0	279.5	292.0	313.5	330.5
Parks	138.8	156.8	158.8	159.7	170.3	170.3	168.3	169.3	172.8	180.3
Transportation	74.5	74.5	74.5	75.5	75.5	75.5	75.5	75.5	75.5	74.5
Veterans Service	5.0	5.0	5.0	6.0	6.5	6.5	7.0	7.0	8.0	9.0
County Clerk	103.5	103.5	103.5	106.5	106.5	106.5	106.5	106.5	115.0	115.0
County Legislature	54.0	54.0	54.0	54.0	54.0	54.0	54.0	55.5	62.0	62.0
District Attorney	139.0	140.0	140.5	139.5	139.5	139.5	146.0	146.5	152.5	161.5
Sheriff	1,082.0	1,083.0	1,083.0	1,087.0	1,086.0	1,086.0	1,084.0	1,084.0	1,082.0	1,120.5

**Source:** Monroe County Budget for the relevant year.



County of Monroe, New York  
Operating Indicators  
Last Ten Years

	2014	2015	2016	2017	2018	2019	2020	2021	2022	Est. 2023
<b>Transportation</b>										
Lane Miles Sealed	98	127	120	150	69	142	95	143	59	60
Lane Miles Resurfaced	33	62	87	71	54	78	61	26	40	40
Signs Fabricated	8,500	10,258	12,000	12,698	11,582	12,000	4,196	6,869	6,384	8,000
Traffic Signs Installed - New	8,662	10,649	10,832	4,981	3,510	4,000	4,350	7,607	5,193	3,500
<b>County Clerk</b>										
Land Records	76,295	79,848	90,367	90,162	86,912	90,000	91,183	100,995	86,879	75,000
Vehicle Registration	218,275	229,043	231,597	239,752	235,953	226,000	155,011	172,872	199,654	230,000
Passports	4,325	4,530	4,729	4,388	4,216	5,000	2,660	2,661	3,146	4,000
Learner Permits	21,135	21,903	22,059	21,447	21,471	22,000	14,223	25,322	22,026	22,000
<b>Planning and Development</b>										
Jobs Created (over next 3 years)	676	1,534	769	1,049	1,148	1,430	1,168	1,168	737	329
Housing Rehab Projects	80	80	68	59	70	70	46	65	73	70
First-time Home Buyer Purchase Subsidy	25	25	14	19	19	18	21	8	4	6
<b>Health Department</b>										
Clinics/Visits - STD	11,428	10,446	10,467	10,311	10,280	10,000	6,339	7,670	7,428	8,364
Opioid & Addiction Services	-	-	-	-	-	-	-	1,400	11,361	22,240
Clinics/Visits - Foster Care	1,978	1,980	1,886	2,002	2,386	2,400	1,836	1,931	1,840	1,800
<b>Sheriff</b>										
Calls for Service	218,854	206,382	203,266	196,844	231,749	214,447	237,025	200,414	206,380	210,573
Safety Education Presentations	706	1,070	1,833	516	931	776	256	522	232	187
Pistol Permit Application Reviews				2,465	1,430	1,189	1,498	2,461	1,795	1,174
SWAT Activations	7	2	8	7	18	26	16	45	62	98
Hostage Recovery Team Activations	2	2	2	2	2	8	5	6	6	5
Hazardous Device Team Activations	30	30	19	19	30	35	28	36	14	86
<b>Public Safety - 911</b>										
Calls Received	1,120,951	1,190,596	1,193,292	1,145,351	1,046,678	1,105,200	1,056,604	991,532	945,455	996,500
Police Events Dispatched	1,026,866	1,015,365	1,001,062	986,368	969,011	1,080,760	971,471	874,863	838,209	891,330
Fire Events Dispatched	95,055	98,162	97,236	103,634	98,525	101,450	91,677	88,270	84,678	85,796
EMS Events Dispatched	119,973	123,272	128,974	130,835	138,376	140,220	134,307	133,716	135,843	135,414
<b>District Attorney</b>										
Local Court Arraignments Misdemeanor	15,948	15,247	14,662	15,061	13,243	13,000	9,868	8,366	8,394	8,300
STOP-DWI Felony Cases Screened	992	1,034	1,042	1,085	1,042	1,014	666	459	394	330
<b>Aviation</b>										
Passengers Boarded	1,188,713	1,189,502	1,197,742	1,212,654	1,287,721	1,305,000	1,277,846	770,637	1,157,014	1,200,000
Takeoffs and Landings	86,543	83,820	79,821	87,261	82,978	85,100	62,537	77,056	81,952	84,500

Source: Monroe County Budget for the relevant year.

County of Monroe, New York  
Capital Asset Statistics  
Last Ten Years

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Streets (Center Line Miles) <sup>1</sup>	661.5	661.6	661.6	661.3	661.3	661.3	661.9	661.9	664.7	664.7
3-Color Traffic Signals <sup>1</sup>	634.0	634.0	632.0	631.0	633.0	631.0	630.0	630.0	630.0	631.0
Sewer Pipe Miles <sup>2</sup>	1,273.0	1,275.5	1,275.0	1,274.2	1,291.0	1,291.9	1,292.2	1,296.2	1,297.1	1,297.8
Vehicles <sup>2</sup>	695.0	753.0	735.0	721.0	771.0	762.0	766.0	765.0	767.0	770.0

**Sources:**

<sup>1</sup>Monroe County Department of Transportation

<sup>2</sup>Monroe County Department of Environmental Services, Fleet Services